

Forest Preserve District Employees'
Annuity and Benefit Fund of Cook County

A COMPONENT UNIT OF FOREST PRESERVE DISTRICT
OF COOK COUNTY, ILLINOIS



ANNUAL COMPREHENSIVE
FINANCIAL REPORT

For the Fiscal Years Ended December 31, 2025 and 2024



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Annuity and Benefit Fund of Cook County**

**A Component Unit of the Forest Preserve District
of Cook County, Illinois**

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**For the Fiscal Years Ended
December 31, 2025 and 2024**

**Prepared by the staff of the
Forest Preserve District Employees' Annuity and Benefit Fund of Cook County**

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INTRODUCTORY Section

This section provides information regarding the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County's Certificate of Achievement, Board of Trustees, consultants, and organizational structure, as well as a letter of transmittal.

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RETIREMENT BOARD

Kevin Ochalla
President
Elected Cook County Employee

Tracy Reed
Vice-President
Elected Cook County Annuitant

Harold Dardick
Secretary
Ex Officio Cook County Treasurer (Designee)

Siobhain Martin
Elected Cook County Employee

Thomas Monahan
Elected Cook County Annuitant

Lakisha Marvel
Elected Forest Preserve
District Employee

Samuel Richardson, Jr.
Elected Forest Preserve
District Annuitant

Patrick J. McFadden
Elected Cook County Annuitant

Tonya Anthony
Ex Officio Cook County CFO

PROFESSIONAL CONSULTANTS

Legal Counsel
Burke Burns & Pinelli, Ltd.

Auditor
RSM US LLP

Investment Consultant
Callan Associates, Inc.

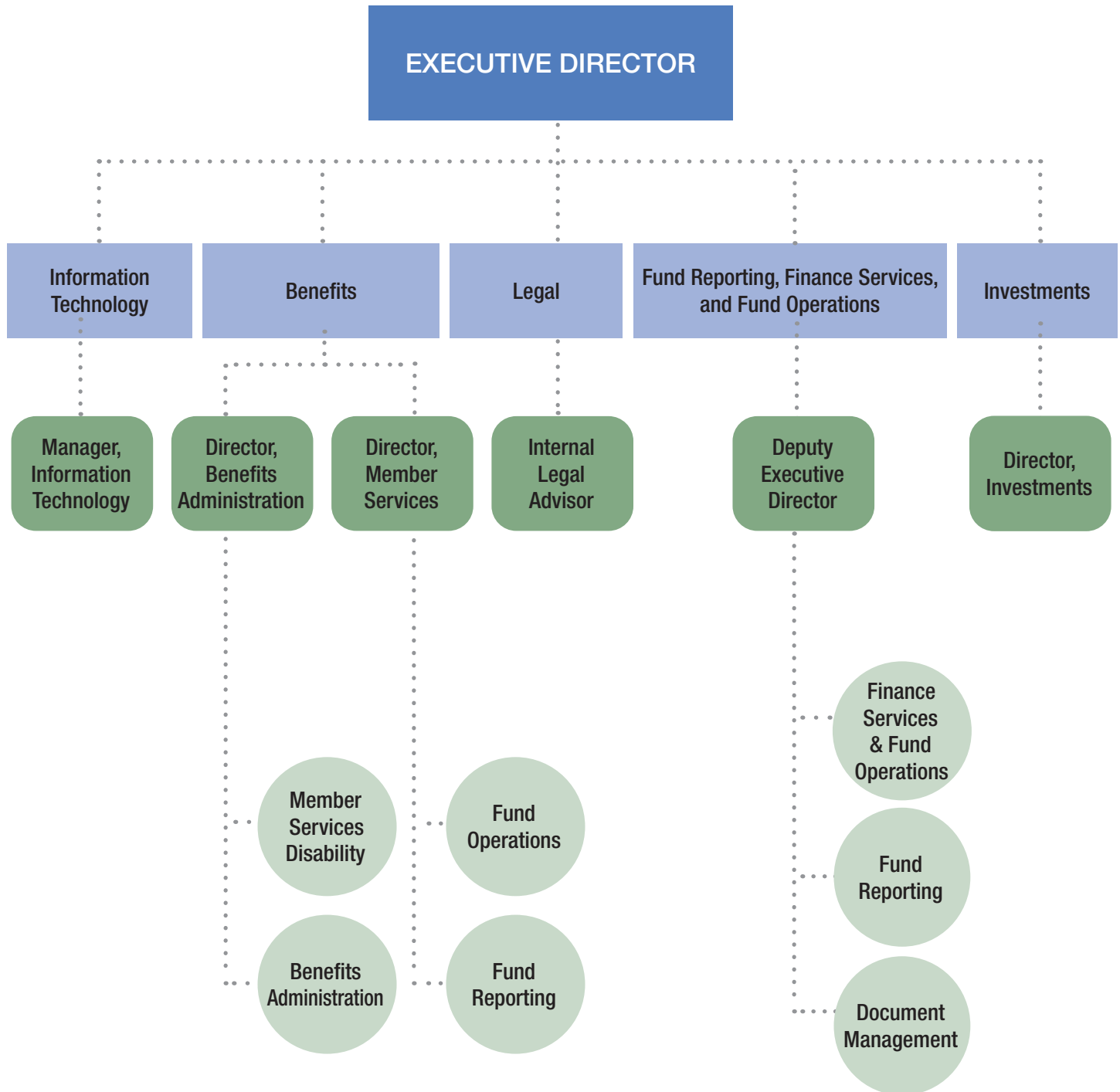
Consulting Actuary
Cavanaugh Macdonald
Consulting, LLC

Master Custodian
BNY Mellon

Custodian
Cook County Treasurer

Investment Managers are listed on page 70.
Brokers used by Investment Managers are listed on page 71.

As of December 31, 2025





June 3, 2026

Retirement Board
County Employees' and Officers' Annuity and Benefit Fund of Cook County
and *ex officio* for the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County
70 W Madison St, Suite 1925
Chicago, IL 60602

To the Retirement Board and Our Members,

We are pleased to submit the Annual Comprehensive Financial Report ("ACFR") of the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("Fund") for the calendar year ended December 31, 2025. The financial statements and their content are the responsibility of the Fund's management.

To the best of our knowledge and belief, the information contained in this report is complete and accurate in all material respects. This report is provided to allow the reader to gain an understanding of the Fund's financial position and operational activities as of December 31, 2025. Readers should review this report in conjunction with the Management's Discussion and Analysis (MD&A) found in the Financial Section of this report.

Fund Profile

Established in 1931 by an act of the Illinois General Assembly, the Fund is a defined benefit public pension fund that is governed by the Illinois Pension Code 40 ILCS 5/1-101 et seq. The Fund administers annuity, disability, death, and health benefits to employees of the Forest Preserve District of Cook County, Illinois (the Forest Preserve District) and their beneficiaries. It is considered a component unit of the Forest Preserve District and is included in the Forest Preserve District's financial statements as a pension trust fund. As of December 31, 2025, the Fund's membership totaled 2,880, including 622 active employees, 403 retiree annuitants, and 164 survivor annuitants. In addition, the Fund has 1,691 inactive members.

The Fund is governed by a nine-member Retirement Board (“Board”). The Retirement Board of the County Employees’ and Officers’ Annuity and Benefit Fund of Cook County (CEABF) is ex officio the Retirement Board for the Forest Preserve District Employees’ Annuity and Benefit Fund of Cook County. The nine Trustees are elected or appointed as follows: three are elected by the employees of Cook County; one is elected by employees of the Forest Preserve District, two are elected by the annuitants of Cook County; one is elected by the annuitants of the Forest Preserve District, and two are ex officio members one of whom is appointed by the Comptroller and the other who is appointed by the Treasurer of Cook County. Elected Trustees serve staggered three-year terms resulting in no more than three positions being subject to election each year. The Fund has common trustees to administer the benefits provided to Cook County and Forest Preserve District employees in accordance with Illinois Pension Code Chapter 40, Articles 1, 9, 10, and 20.

Summary of Financial Experience

The following table illustrates the changes in the Fund’s net position between December 31, 2025 and December 31, 2024 (numbers in millions):

Change in Net Position	2025	2024	\$ Change	% Change
Total additions	\$ 50.2	\$ 35.6	\$ 14.6	41.0%
Total deductions	\$ 26.4	\$ 25.2	\$ 1.2	4.5%
Change in net position from prior year	\$ 23.8	\$ 10.4	\$ 13.4	129.7%

A more detailed analysis of the Fund’s financial experience can be found in the Financial Section of this report.

Funding

The Fund engages an independent actuary, Cavanaugh Macdonald Consulting, LLC, to perform an actuarial valuation on an annual basis pursuant to the provisions of the Illinois Pension Code.

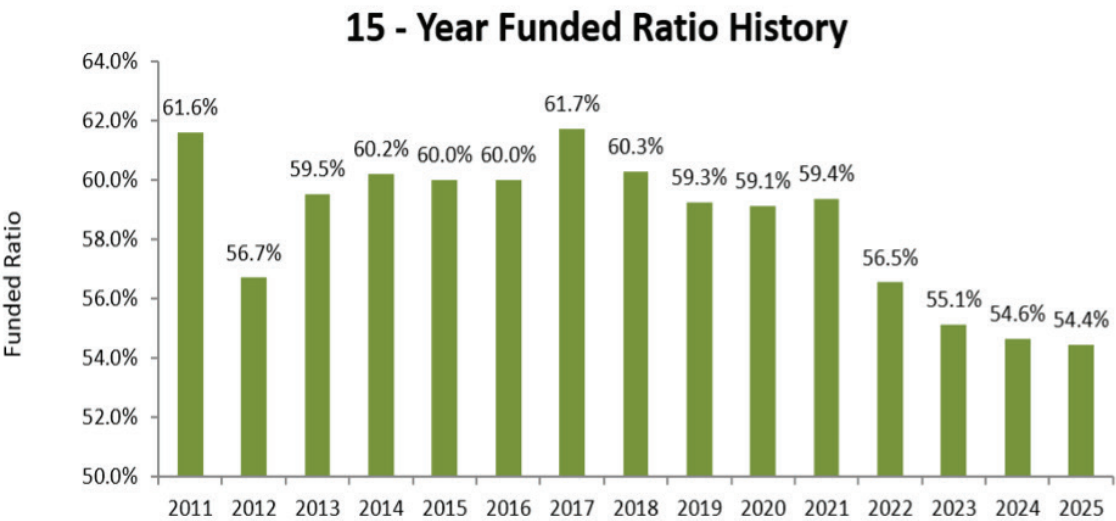
As of December 31, 2025, the Fund’s combined actuarial accrued liability for pension and retiree health benefits was \$414.3 million and the actuarial value of assets was \$225.5 million, resulting in an unfunded actuarial accrued liability of \$188.8 million. The funded ratio (ratio of assets to liabilities) for pension benefits and retiree health benefits combined was 54.43%, a slight decrease from prior year’s funded ratio of 54.64%.

The Fund’s actuarial accrued liability for only pension benefits was \$393.6 million and the actuarial value of assets was \$225.5 million, resulting in an unfunded liability of \$168.1 million and a funded ratio of 57.29%. The Fund’s actuarial accrued liability for retiree health benefits was \$20.7 million. As there are no dedicated assets for retiree health benefits, the actuarial value of assets was \$0 for retiree health benefits, resulting in an unfunded liability for retiree health benefits of \$20.7 million.

Employees contribute 8.5% of pensionable earnings to the Fund. Contributions from the employer, as required by the Illinois Pension Code, are determined by a multiplier of active employee contributions. Specifically, the Forest Preserve levies a tax annually equal to the total amount of contributions made by employees in the calendar year 2 years prior to the year of the levy, multiplied by 1.30. The funding policy based upon a fixed multiplier raised concerns about whether the Fund would be able to pay all future benefits.

Public Act 102-1131 amended Article 5/10-107 to increase the annual contribution to the Forest Preserve Fund beginning in 2024. For payment years 2024 through 2054, the Forest Preserve District's (District) required annual contribution to the Fund will be determined on an actuarial basis and calculated annually to achieve 100% funding of the District's pension liability by 2054. For payment years after 2054, the District's required annual contribution will equal the amount needed to maintain the Fund's actuarial assets at 100% of its total actuarial liabilities. The required employer contribution for calendar years 2025 and 2024 were \$12,687,782 and \$12,414,562, respectively.

The following chart depicts historical funding ratios for the Fund.
A detailed discussion of funding is provided in the Actuarial Section of this report.



Investments

The Board's authority to invest the Fund's assets is governed by 40 ILCS 5/1-101 et seq. and 40 ILCS 5/9-101 et seq. The Fund's Investment Policy, which provides additional strategies and safeguards for the Fund's investment objectives, can be found at www.cookcountypension.com.

At year-end, the total invested assets of the Fund were valued at \$222.0 million compared with \$208.6 million at the end of 2024, an increase of approximately \$13.4 million. The Fund's investment rate of return for 2025 was 15.4%, which was favorable than broad market indices. In 2025, all asset classes delivered positive returns. In aggregate, investments in fixed

income, real estate and hedge funds outperformed their respective benchmarks, while domestic and international equities trailed their benchmarks. Private equity and private credit asset classes, added in the last quarter of 2025, had positive returns.

The Board continues to work to maintain a diversified asset allocation within acceptable risk parameters. Additional information regarding performance and investment professionals who provide services to the Fund can be found in the Investment Section of this report or by referring to the periodic performance reviews on the website: www.cookcountypension.com.

2025 Initiatives

The Fund continues to advance strategic initiatives focused on enhancing member services, increasing organizational flexibility, strengthening systems, and improving liability and risk management. As the annuitant membership continues to grow, the Fund remains committed to regularly evaluating its strategic priorities and operational practices to ensure the delivery of high-quality, efficient, and responsive service to its members.

Benefits

Fund staff continue to process member needs through various service support platforms, including in-person counseling appointments, email communications and phone call requests. The Fund staff provided prompt responses to members' questions.

Member applications for benefits continue at a steady pace. The following summarizes the benefits processed in 2025 for both the Cook County and Forest Preserve Funds:

- Made more than 263,000 annuity and disability payments to members
- Processed over 2,400 refund applications to terminated members or their survivors
- Calculated benefits for more than 740 new annuitants and their survivors.

In addition to processing member benefits, the Fund continued the member outreach project to update contact information, including obtaining notarized signatures, for all annuitants. These efforts were conducted in a series of mailings that began in May of 2021. Through these efforts Fund staff has been able to verify or obtain new contact information for its annuitants, including email addresses, as available. The Fund has updated its records and will utilize the information to mitigate fraud risks to the Fund and its members and to improve future means of communication.

Investments

In 2025, the Fund, in collaboration with its investment consultant, continued to focus on diversifying assets, generating investment returns and income to meet liquidity needs, and ensuring the timely payment of member benefits. The Board approved a new commitment of \$4 million to Blue Owl, a private credit manager, to achieve the 2% target allocation of private credit asset class. The addition of private credit to the portfolio is intended to enhance diversification within the Fund's private markets allocation, generate higher yields and total returns than hedge funds and traditional fixed income investments, expand opportunities to invest with minority, women, and disabled-owned businesses, and further diversify the portfolio across investment managers, strategies, and vintage years.

Additionally, the Fund plans to conduct an asset and liability study in 2026. Upon completion of the study, the Board will evaluate the findings and consider any recommended changes to the Fund's target asset allocation.

Administration

The Fund is administered under the direction of the Retirement Board, which is responsible for its oversight, management, and administration. To support these responsibilities, the Retirement Board appoints an Executive Director and engages consultants to provide investment, actuarial, audit, legal, and other professional services necessary for the Fund's operations. The Executive Director is responsible for the day-to-day administration of the Fund and reports directly to the Retirement Board.

In 2025, the Fund selected a vendor to modernize its more than 20-year-old pension administration system. This multi-year initiative to upgrade the pension benefit administration system is the culmination of a long-term effort that began in 2014 with an organizational risk assessment. The assessment identified the existing system as a high-risk asset due to its outdated technology and the limited availability of staff with the expertise to support and maintain it. Although the project was delayed for several years for a variety of reasons, it was relaunched in 2023. With the assistance of a vendor selection consultant, the Fund selected Proscenia to implement its IntelliPen pension administration system as part of the multi-year transition to a modernized pension administration platform. In addition, the Fund engaged Segal Consulting to provide project management services and help ensure smooth and successful implementation. This multi-year project begun in early 2026.

Trustee Elections

In 2025, three member trustee positions were open for elections which were scheduled on October 29, 2025. Ms. Siobhain Martin was the sole candidate for the Cook County Employee Trustee position. Mr. Thomas Monahan was the sole candidate for the Cook County Annuitant Trustee position, and Mr. Samuel Richardson was the sole candidate for the Forest Preserve District Annuitant Trustee position.

As the only candidates for their respective positions, all three trustees were declared elected by acclamation in accordance with the Board's rules. Their three-year terms will run from December 1, 2025, through November 30, 2028.

Legislation

The following Public Acts were enacted in calendar year 2025:

Public Act 104-0284 Provisions

- amends 5/10-179 to change the cost of purchasing up to 2 years of prior active-duty military services. Previously, interest was calculated from the date of military discharge whereas this amendment to the legislation requires interest calculated from date of employment.
- amends 5/1-107 to require the Fund to indemnify trustees and staff.

Accounting System and Internal Control

This report and the financial statements included within were prepared to conform to the principles of governmental accounting and reporting pronounced by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants.

The financial statements were prepared using the accrual basis of accounting. Under the accrual basis, revenues are recognized in the accounting period in which they are earned, without regard to the date of collection, and expenses are recognized when the corresponding liabilities are incurred, regardless of when payment is made.

The Fund maintains a system of internal controls to adequately safeguard its assets and assure the reliability of its financial records. The controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that first, the cost of the control should not exceed the benefits likely to be derived, and second that the valuation of the cost and benefits requires estimates and judgments by management. Management and the independent auditor continually review the controls for adequacy.

The financial statements included in this report were audited by RSM US LLP who has issued an unmodified opinion for calendar year ended December 31, 2025. A copy of their report is contained in the Financial Section of this report.

Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Fund for its ACFR for the fiscal year ended December 31, 2021. This was the twelfth year that the Fund has earned this prestigious award. For calendar year 2022, 2023, and 2024 the Fund did not submit its ACFR due to staffing changes in the Finance department. In order to be awarded a Certificate of Achievement, the Fund must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that this current ACFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgments

On behalf of the Board, I would like to thank the Fund's accounting and finance staff that worked diligently under the direction of the Board to prepare the 2025 financial statements and the compilation and production of this report. The favorable financial results included herein reflect many years of prudent dedication by the Board to a strategic investment plan and careful evaluation of many financial considerations.

These results also reflect the efforts of Fund staff to execute Board directives, policies and procedures, with efficient utilization of Fund resources and professional consultants.

Finally, we extend our thanks to the members of the Fund for their hard work and dedication in providing vital support to the Forest Preserve District during their years of service. We appreciate the members' interest and involvement in the Fund and are always striving for cost effective ways to better serve the Fund's members. We welcome your comments or suggestions.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Brent Lewandowski". The signature is written in a cursive, flowing style.

Brent Lewandowski, Executive Director

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FINANCIAL Section

This section contains the report of the independent auditors, financial statements, analysis, and supplemental financial information.



RSM US LLP

Independent Auditor's Report

Board of Trustees
Forest Preserve District Employees' Annuity and Benefit Fund of Cook County

Opinion

We have audited the financial statements of the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Fund), a component unit of the Forest Preserve District of Cook County, Illinois, as of and for the years ended December 31, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Fund, as of December 31, 2025 and 2024, and the changes in its fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Pension Fund's Schedule of Changes in the Employer's Net Pension Liability and Related Ratios, Schedule of Employer Contributions and Related Notes, and Schedule of Investment Returns, the Postemployment Healthcare Fund's Schedule of Changes in the Employer's Net Postemployment Healthcare Liability and Related Ratios and the Schedule of Employer Contributions and Related Notes be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who consider it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Fund's basic financial statements. The Schedules of Net Administrative Expenses and Professional and Consulting Fees, Schedules of Investment Expenses, Schedule of Additions by Source, Schedule of Deductions by Type, and the Schedule of Employer Contributions Receivable are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedules of Net Administrative Expenses and Professional and Consulting Fees, Schedules of Investment

Expenses, Schedule of Additions by Source, Schedule of Deductions by Type, and the Schedule of Employer Contributions Receivable are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the other sections of the annual comprehensive financial report, such as the introductory, investment, actuarial and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report

RSM US LLP

Chicago, Illinois

June 3, 2026, except for the "Other Information",
for which the date is August 24, 2026

Management's Discussion and Analysis (Unaudited)

This section presents Management's Discussion and Analysis of the financial position and performance of the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Fund or the Plan) for the years ended December 31, 2025 and 2024. This discussion is presented as an overview of the financial activities of the Fund and should be read in conjunction with the Fund's financial statements.

Overview of the Basic Financial Statements

The following discussion and analysis is intended to serve as an introduction to the Fund's basic financial statements. The basic financial statements are prepared on an economic sources focus and accrual basis of accounting in accordance with Governmental Accounting Standards Board (GASB) pronouncements. The basic components of the financial package are described below:

Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position provides a snapshot of account balances and net position held in trust for future benefit payments and any liabilities as of the Fund's year-end. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Fund is improving or deteriorating.

Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position shows the revenues (additions) and expenses (deductions) during the year, where additions less deductions equal net increase (decrease) in net position. The net increase (decrease) in net position reports the change in net position during the year.

Notes to Financial Statements provide additional information that is essential to achieving a better understanding of the data provided in the basic financial statements.

Required Supplementary Information provides schedules and related notes concerning actuarial information, employer contributions and investment returns.

Supplementary Information includes schedules of administrative expenses, professional and consulting fees, investment expenses, additions by source, deductions by type and employer contributions receivable.

Financial Highlights

Net position increased by \$23,843,494 or 11.2% from \$212,371,251 at December 31, 2024 to \$236,214,745 at December 31, 2025. Comparatively, net position increased by \$10,378,172 or 5.1% from \$201,993,079 at December 31, 2023 to \$212,371,251 at December 31, 2024. The increase in 2025 and 2024 was primarily due to the fluctuation in the fair value of the investments.

Rate of return of the Fund's investment portfolio was a gain of 15.35% (benchmark 15.89%) in 2025, 9.07% (benchmark 10.11%) for 2024, and 13.02% (benchmark 13.11%) for 2023.

Funded ratio for the Fund, based on the actuarial value of assets, was 54.43% in 2025, 54.64% in 2024, and 55.13% in 2023.

Net Position

The condensed Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position reflect the resources available to pay benefits to members. A summary of the Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position is as follows:

Net Position as of December 31,

	2025	2024	2023	Current Year Increase (Decrease) in	
				Dollars	Percent
Total assets	\$ 237,219,015	\$ 213,250,299	\$ 203,120,383	\$ 23,968,716	11.2%
Total liabilities	1,004,270	879,048	1,127,304	125,222	14.2%
Net position	\$ 236,214,745	\$ 212,371,251	\$ 201,993,079	\$ 23,843,494	11.2%

Total receivables increased to \$14,868,446 in 2025 from \$4,349,112 in 2024 and were \$8,493,080 in 2023. The increase in 2025 was mainly the result of uncollected employer contribution from tax levy that was collected after December 31, 2025. The decrease in 2024 was the result of decreased earned investment income not yet received, decreased investment securities sold but not settled, and a lesser amount of healthcare rebate payment due from vendors at year-end.

Total investments increased to \$222,025,346 in 2025 from \$208,644,762 in 2024 and were \$194,221,347 in 2023. The increase in 2025 was due to fair value increase in U.S. government and government agency obligations, collective international equity fund, commingled fixed income fund, hedge fund, and short-term investment. Additionally, private credit and private equity asset classes were added to the investment portfolio in calendar year 2025. The increase in 2024 was due to fair value increase in equities, commingled funds, and short-term investments.

Total liabilities increased to \$1,004,270 in 2025 from \$879,048 in 2024 and were \$1,127,304 in 2023. The increase in 2025 was a result of increased investment securities purchased at year-end. The decrease in 2024 was a result of decreased healthcare expenses and reduced investment securities purchased at year-end.

Changes in Net Position

The condensed Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position reflect the changes in the resources available to pay benefits to members. A summary of the Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position is as follows:

Changes in Net Position for the Years Ended December 31,

	2025	2024	2023	Current Year Increase/(Decrease) in	
				Dollars	Percent
Additions:					
Employer contributions	\$ 12,907,946	\$ 12,247,931	\$ 3,934,985	\$ 660,015	5.4%
Employee contributions	4,226,303	4,189,192	3,289,023	37,111	0.9%
Net investment income (includes security lending activities)	30,722,962	17,255,871	23,554,290	13,467,091	78.0%
Employee transfers to (from) the Cook County Fund	—	—	—	—	0.0%
Other	2,344,899	1,912,497	1,577,516	432,402	22.6%
Total additions	50,202,110	35,605,491	32,355,814	14,596,619	41.0%
Deductions:					
Benefits	25,418,715	24,100,420	23,465,569	1,318,295	5.5%
Refunds and death benefits	759,155	853,144	674,142	(93,989)	-11.0%
Employee transfers to (from) the Cook County Fund	—	112,394	60,732	(112,394)	100%
Administrative expenses	180,746	161,361	146,327	19,385	12.0%
Total deductions	26,358,616	25,227,319	24,346,770	1,131,297	4.5%
Net increase	23,843,494	10,378,172	8,009,044	13,465,322	129.7%
Net position:					
Beginning of year	212,371,251	201,993,079	193,984,035	10,378,172	5.1%
End of year	<u>\$ 236,214,745</u>	<u>\$ 212,371,251</u>	<u>\$ 201,993,079</u>	<u>\$ 23,843,494</u>	<u>11.2%</u>

Additions to Net Position

Total additions were \$50,202,110 in 2025, \$35,605,491 in 2024, and \$32,355,814 in 2023.

Employer contributions slightly increased to \$12,907,946 in 2025, from \$12,247,931 in 2024 and were \$3,934,985 in 2023. The increase in 2025 and 2024 is due to a change in funding policy that increased the annual contribution. Beginning in 2024, the employer's required annual contribution to the Fund is determined by the Fund's actuary to get the Forest Preserve Fund fully funded by 2054. Up until 2023, employer contributions are statutorily set at 1.30 times employee contributions collected two years prior.

Employee contributions, including permissive service credit purchases, increased to \$4,226,303 in 2025 from \$4,189,192 in 2024, and were \$3,289,023 in 2023. Employees contribute 8.5% of covered wages.

Net investment income totaled \$30,722,962 for 2025 when compared to net investment income \$17,255,871 for 2024. Comparatively, net investment income was \$23,554,290 in 2023. Investment earnings fluctuate primarily from overall performance of the financial markets from year to year.

Employee transfers to (from) the Cook County Fund resulted from Forest Preserve District employees transferring employment to or (from) Cook County. The accumulated contributions and the accrued pension benefit obligation are transferred between the Forest Preserve Fund and the Cook County Fund.

Deductions to Net Position

Total deductions were \$26,358,616 in 2025, \$25,227,319 in 2024, and \$24,346,770 in 2023.

Benefits increased to \$25,418,715 in 2025 from \$24,100,420 in 2024 and from \$23,465,569 in 2023, primarily due to the 3% annual cost of living increases for annuitants.

Refunds decreased to \$759,155 in 2025 from \$853,144 in 2024. Comparatively, refund was \$674,142 in 2023. These changes are due to fluctuations in refund applications.

The cost to administer the Fund increased to \$180,746 in 2025 from \$161,361 in 2024. The increase is due to increased fee in financial audit professional services and allocated expense from personnel costs. Comparatively, the cost to administer the fund increased to \$161,361 in 2024 from \$146,327 in 2023. The increase is due to increased allocated expense from personnel expense for filled positions, Forest Preserve trustee election, replacement of server, and rent expense.

Actuarial Information

Pension Benefits

Under GASB Statement No. 67, *Financial Reporting for Pension Plans*, the Fund's funding for pension benefits is as follows:

Funding for Pension Benefits for the Years Ended December 31,

	2025	2024	2023
Total pension liability	\$ 393,629,638	\$ 372,137,895	\$ 358,706,990
Plan fiduciary net position	(236,214,745)	(212,371,251)	(201,993,079)
Employer's net pension liability	<u>\$ 157,414,893</u>	<u>\$ 159,766,644</u>	<u>\$ 156,713,911</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>60.01%</u>	<u>57.07%</u>	<u>56.31%</u>

Postemployment Healthcare Benefits

Under GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, the Fund's funding for postemployment healthcare benefits is as follows:

Funding for Postemployment Healthcare Benefits for the Years Ended December 31,

	2025	2024	2023
Total OPEB liability	\$ 27,000,958	\$ 38,903,256	\$ 45,549,374
Plan fiduciary net position	—	—	—
Employer's net OPEB liability	<u>\$ 27,000,958</u>	<u>\$ 38,903,256</u>	<u>\$ 45,549,374</u>

Contributions for postemployment healthcare benefits are made on a "pay-as-you-go" basis, resulting in a 0.00% funded ratio.

Actuarial Information (continued)

Combined

The Fund actuary has performed a combined valuation of the pension and postemployment healthcare benefits provided by the Fund to measure the overall funded status and contribution requirements of the Fund. Such a valuation is required under Chapter 40, Article 5/9-199 of the Illinois Pension Code which provides that the Fund shall submit a report each year containing a detailed statement of the affairs of the Fund, its income and expenditures, and assets and liabilities. The combined valuation reflects the actuarial assumptions adopted by the Board based on the results of an actuarial experience study. These assumptions conform to the actuarial standards recommended by the Fund’s actuary and were used by the Fund’s actuary to present the combined funding status in accordance with Section 9-199. The Fund’s funding under the combined actuarial valuation is as follows:

Funding for Combined Pension and Postemployment Healthcare Benefits For the Years Ended December 31

	2025	2024	2023
Unfunded actuarial accrued liability	\$ 188,831,467	\$ 180,848,248	\$ 173,144,187
Funded ratio	54.43%	54.64%	55.13%

On February 10, 2023 and effective on June 1, 2023 Public Act 102-1131 amended Article 5/10-107 to increase the annual contribution to the Forest Preserve Fund beginning in 2024. For payment years 2024 through 2054 the Forest Preserve District’s required annual contribution to the Fund will be determined on an actuarial basis calculated annually to get the Forest Preserve Fund pension liability to 100% by 2054.

Contact Information

This financial report is designed to provide the employer, Fund participants and others with a general overview of the Fund’s finances and show accountability for money it receives. Questions concerning any data provided in the report or requests for additional information should be addressed to:

Forest Preserve District Employees’ Annuity
and Benefit Fund of Cook County
Attention: Executive Director
70 West Madison Street
Suite 1925
Chicago, Illinois 60602

Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position

December 31, 2025

	Total	Pension	Postemployment Healthcare
ASSETS			
PREPAID EXPENSES	\$ 178,148	\$ 178,148	\$ —
RECEIVABLES			
Employer contributions less allowance of \$581,326 in 2025	13,643,302	13,643,302	—
Employee contributions	—	—	—
Due from County Employees' and Officers' Annuity and Benefit Fund of Cook County	316,191	316,191	—
Accrued investment income	243,511	243,511	—
Receivable for securities sold	177,082	177,082	—
EGWP/Medicare Part D subsidy & other	426,360	86,402	339,958
Imprest balance receivable	62,000	—	62,000
Total receivables	14,868,446	14,466,488	401,958
INVESTMENTS			
U.S. and international equities	98,941,261	98,941,261	—
U.S. Government and government agency obligations	6,125,827	6,125,827	—
Corporate bonds	153,363	153,363	—
Collective international equity fund	29,851,962	29,851,962	—
Commingled fixed income fund	56,118,503	56,118,503	—
Hedge fund	6,293,777	6,293,777	—
Private credit	952,138	952,138	—
Private equity	2,119,674	2,119,674	—
Real estate funds	16,889,032	16,889,032	—
Short-term investment	4,579,809	4,579,809	—
Total investments	222,025,346	222,025,346	—
Collateral held for securities on loan	147,075	147,075	—
Total assets	237,219,015	236,817,057	401,958
LIABILITIES			
Accounts payable	77,442	77,442	—
Healthcare and other benefits payable	401,958	—	401,958
Due to County Employees' and Officers' Annuity and Benefit Fund of Cook County	—	—	—
Payable for securities purchased	377,795	377,795	—
Securities lending collateral	147,075	147,075	—
Total liabilities	1,004,270	602,312	401,958
Net position			
Net position restricted for pensions	236,214,745	236,214,745	—
Net position restricted for postemployment healthcare benefits	—	—	—
Total	\$ 236,214,745	\$ 236,214,745	\$ —

See accompanying notes to financial statements.

Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position (continued)

December 31, 2024

	Total	Pension	Postemployment Healthcare
<u>ASSETS</u>			
RECEIVABLES			
Employer contributions less allowance of \$600,798 in 2024	\$ 3,429,345	\$ 3,429,345	\$ —
Employee contributions	13,675	13,675	—
Due to County Employees' and Officers' Annuity and Benefit Fund of Cook County	—	—	—
Accrued investment income	297,518	297,518	—
Receivable for securities sold	84,518	84,518	—
EGWP/Medicare Part D subsidy & other	462,056	99,363	362,693
Imprest balance receivable	62,000	—	62,000
Total receivables	4,349,112	3,924,419	424,693
INVESTMENTS			
U.S. and international equities	101,745,905	101,745,905	—
U.S. Government and government agency obligations	5,716,200	5,716,200	—
Corporate bonds	207,975	207,975	—
Collective international equity fund	22,848,150	22,848,150	—
Commingled fixed income fund	50,430,931	50,430,931	—
Hedge fund	5,720,462	5,720,462	—
Private credit	—	—	—
Private equity	—	—	—
Real estate funds	17,700,165	17,700,165	—
Short-term investment	4,274,974	4,274,974	—
Total investments	208,644,762	208,644,762	—
Collateral held for securities on loan	256,425	256,425	—
Total assets	213,250,299	212,825,606	424,693
<u>LIABILITIES</u>			
Accounts payable	92,552	92,552	—
Healthcare and other benefits payable	424,693	—	424,693
Due to County Employees' and Officers' Annuity and Benefit Fund of Cook County	13,267	13,267	—
Payable for securities purchased	92,111	92,111	—
Securities lending collateral	256,425	256,425	—
Total liabilities	879,048	454,355	424,693
Net position			
Net position restricted for pensions	212,371,251	212,371,251	—
Net position restricted for postemployment healthcare benefits	—	—	—
Total	\$ 212,371,251	\$ 212,371,251	\$ —

See accompanying notes to financial statements.

Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position

Year Ended December 31, 2025

	Total	Pension	Postemployment Healthcare
ADDITIONS			
Employer contributions	\$ 12,907,946	\$ 12,907,946	\$ —
Allocation to postemployment healthcare	—	(1,115,141)	1,115,141
Total employer contributions	12,907,946	11,792,805	1,115,141
Employee contributions			
Salary deductions	4,109,924	4,109,924	—
Refund repayments	57,910	57,910	—
Former and miscellaneous service payments	7,937	7,937	—
Deductions in lieu of disability	50,532	50,532	—
Total employee contributions	4,226,303	4,226,303	—
Investment income			
Net appreciation in fair value of investments	29,463,849	29,463,849	—
Dividends	1,341,488	1,341,488	—
Interest	326,843	326,843	—
	31,132,180	31,132,180	—
Less investment expenses	(413,751)	(413,751)	—
Net investment income	30,718,429	30,718,429	—
Securities lending			
Income	5,660	5,660	—
Expenses	(1,127)	(1,127)	—
Net securities lending income	4,533	4,533	—
Other			
EGWP/Medicare Part D subsidy	1,738,030	—	1,738,030
Prescription plan rebates	137,914	—	137,914
Employee transfers from County Employees' and Officers' Annuity and Benefit Fund of Cook County	468,955	468,955	—
Total other additions	2,344,899	468,955	1,875,944
Total additions	50,202,110	47,211,025	2,991,085
DEDUCTIONS			
Benefits			
Annuity			
Employee	18,058,681	18,058,681	—
Spouse and children	4,161,130	4,161,130	—
Disability			
Ordinary	184,108	184,108	—
Duty	23,711	23,711	—
Healthcare less annuitant contributions of \$1,388,724 in 2025	2,991,085	—	2,991,085
Total benefits	25,418,715	22,427,630	2,991,085
Refunds and Death Benefit	759,155	759,155	—
Employee transfer to County Employee's and Officer's Annuity and Benefit Fund of Cook County	—	—	—
Administrative expenses	180,746	180,746	—
Total deductions	26,358,616	23,367,531	2,991,085
Net increase (decrease)	23,843,494	23,843,494	—
Net position			
Beginning of year	212,371,251	212,371,251	—
End of year	\$ 236,214,745	\$ 236,214,745	\$ —
See accompanying notes to financial statements.			

Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position (continued)

Year Ended December 31, 2024

	Total	Pension	Postemployment Healthcare
ADDITIONS			
Employer contributions	\$ 12,247,931	\$ 12,247,931	\$ —
Allocation to postemployment healthcare	—	(729,267)	729,267
Total employer contributions	12,247,931	11,518,664	729,267
Employee contributions			
Salary deductions	4,004,333	4,004,333	—
Refund repayments	103,749	103,749	—
Former and miscellaneous service payments	25,090	25,090	—
Deductions in lieu of disability	56,020	56,020	—
Total employee contributions	4,189,192	4,189,192	—
Investment income			
Net appreciation in fair value of investments	15,893,368	15,893,368	—
Dividends	1,434,668	1,434,668	—
Interest	318,114	318,114	—
	17,646,150	17,646,150	—
Less investment expenses	(394,396)	(394,396)	—
Net investment income	17,251,754	17,251,754	—
Securities lending			
Income	5,143	5,143	—
Expenses	(1,026)	(1,026)	—
Net securities lending income	4,117	4,117	—
Other			
EGWP/Medicare Part D subsidy	1,750,496	—	1,750,496
Prescription plan rebates	162,001	—	162,001
Employee transfers from County Employees' and Officers' Annuity and Benefit Fund of Cook County	—	—	—
Total other additions	1,912,497	—	1,912,497
Total additions	35,605,491	32,963,727	2,641,764
DEDUCTIONS			
Benefits			
Annuity			
Employee	17,188,044	17,188,044	—
Spouse and children	3,890,824	3,890,824	—
Disability			
Ordinary	379,544	379,544	—
Duty	244	244	—
Healthcare less annuitant contributions of \$1,392,242 in 2024	2,641,764	—	2,641,764
Total benefits	24,100,420	21,458,656	2,641,764
Refunds and Death Benefit	853,144	853,144	—
Employee transfer to County Employee's and Officer's Annuity and Benefit Fund of Cook County	112,394	112,394	—
Administrative expenses	161,361	161,361	—
Total deductions	25,227,319	22,585,555	2,641,764
Net increase (decrease)	10,378,172	10,378,172	—
Net position			
Beginning of year	201,993,079	201,993,079	—
End of year	\$ 212,371,251	\$ 212,371,251	\$ —

See accompanying notes to financial statements.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Fund or Plan) is administered in accordance with Chapter 40, Article 5/10 of the Illinois Compiled Statutes.

Financial Reporting Entity — Accounting principles generally accepted in the United States of America define a financial reporting entity as consisting of the primary government and its component units for which the primary government is financially accountable. Financial accountability includes appointing a voting majority of a component unit's governing board, the ability of a primary government to impose its will on the component unit, or a potential for a component unit to provide specific financial benefits to or impose specific financial burdens on the primary government. The Fund has determined that no other outside entity meets the above criteria and, therefore, no other entity has been included as a component unit in the Fund's financial statements.

Based on the above criteria, the Fund is considered to be a fiduciary component unit of Forest Preserve District of Cook County, Illinois (the Forest Preserve District) and is included in the Forest Preserve District's financial statements.

Method of Accounting — The financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized as income pursuant to legal requirements as specified by the Illinois Compiled Statutes. Employee contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Fund.

Investments — Investments are reported at fair value, which generally represents reported market value as of the last business day of the year. Where less than an entire investment holding is sold, average value is used to determine realized gain or loss. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date. Net appreciation (depreciation) in fair value of investments includes gains and losses on investments bought and sold, as well as held during the year.

Allocated Expenses — Administrative expenses are initially paid by the County Employees' and Officers' Annuity and Benefit Fund of Cook County (the Cook County Fund). These expenses are allocated between the Cook County Fund and the Fund on a pro rata basis as applicable.

Capital Assets — The Fund has set a capitalization threshold of \$100,000 for all capital asset types. As of December 31, 2025 and 2024, the Fund does not have any capital assets.

Estimates — The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

Reclassifications — Certain prior year amounts have been reclassified to conform to the current year presentation.

Subsequent Events — Subsequent events have been evaluated through the auditor's report date, which is the date the financial statements were available to be issued.

NOTE 2. PLAN DESCRIPTION

The Fund was established on July 1, 1931, and is governed by legislation contained in the Illinois Compiled Statutes (the Statutes), particularly Chapter 40, Articles 5/1; 5/10 and 5/20. Effective with the signing of Public Act 96-0889 into law on April 14, 2010, participants that first became contributors on or after January 1, 2011 are Tier 2 participants. All other participants that were contributing prior to January 1, 2011 are Tier 1 participants. The Fund can be amended only by the Illinois Legislature. The Fund is a single employer defined benefit pension plan with a defined contribution minimum. The Fund was established for the purpose of providing retirement, death and disability benefits for full-time employees of the Forest Preserve District and the eligible dependents of such employees.

The Statutes authorize a Board of Trustees (the Board) of nine members to carry out the provisions of the Article. According to the Article, two members of the Board are ex officio, four are elected by the employee members of the Fund and three are elected by the annuitants of the Fund. The two ex officio members are the Comptroller of Cook County, or someone chosen by the Comptroller, and the Treasurer of Cook County, or someone chosen by the Treasurer. All members of the Board are fiduciaries with respect to the Fund and are statutorily mandated to discharge their duties, as such, solely in the interest of the Fund's participants and beneficiaries. The Board has the powers and duties required in the Article to collect all contributions due to the Fund, to invest the Fund's reserves, to have an annual audit, to appoint employees, to authorize or suspend payment of any benefit and to have exclusive original jurisdiction in all matters relating to or affecting the Fund. The Board approves its own budget, which is prepared by the administrative staff of the Fund. The Board is required annually to submit to the Forest Preserve District Board of Cook County a detailed report of the financial affairs and status of the Fund. Provisions in other articles of Chapter 40 require the Board to submit its annual audit and actuarial valuation reports to the State of Illinois Department of Insurance, as well as another detailed annual report, the form and content of which is specified by the Department of Insurance.

Covered employees are required to contribute 8.5% of their salary to the Fund, subject to the salary limitations for Tier 2 participants in Article 5/1-160. If an employee leaves covered employment without qualifying for an annuity, accumulated contributions are refunded with interest (3% or 4% depending on when the employee became a participant). From calendar year 1973 to 2023, the Forest Preserve District's total contribution was the amount of contributions made by the employees to the Fund in the calendar year two years prior to the year for which annual applicable tax is levied, multiplied by 1.30. The source of funds for the Forest Preserve District's contributions was designated by State Statute as the Forest Preserve District's annual property tax levy. Beginning in calendar year 2024, Article 5/10-107 was amended to require that contributions to the Fund be determined annually based on an actuarial calculation. The Forest Preserve District may use other lawfully available funds in lieu of all or part of the levy.

The Fund provides retirement as well as death and disability benefits. Tier 1 employees age 50 or older and Tier 2 employees age 62 or older are entitled to receive a minimum formula annuity of 2.4% for each year of credited service if they have at least 10 years of service. The maximum benefit is 80% of the final average monthly salary. For Tier 1 employees under age 60 and Tier 2 employees under age 67, the monthly retirement benefit is reduced by ½% for each month the participant is below that age. The reduction is waived for Tier 1 participants having 30 or more years of credited service.

Participants should refer to the applicable Articles for more complete information.

NOTE 2. PLAN DESCRIPTION (CONTINUED)

At December 31, 2025 and 2024, participants consisted of the following:

	2025	2024
Active members	622	600
Retired members	403	391
Beneficiaries	164	165
Inactive members	1,691	1,641
Total	<u>2,880</u>	<u>2,797</u>

NOTE 3. EMPLOYER'S PENSION LIABILITY**Net Pension Liability**

The components of the employer's net pension liability of the Fund for the years ended December 31, 2025 and 2024 are as follows:

	2025	2024
Total pension liability	\$ 393,629,638	\$ 372,137,895
Plan fiduciary net position	<u>236,214,745</u>	<u>212,371,251</u>
Employer's net pension liability	\$ 157,414,893	\$ 159,766,644
Plan fiduciary net position as a percentage of the total pension liability	<u>60.01%</u>	<u>57.07%</u>

Refer to the schedule of changes in the employer's net pension liability and related ratios in the required supplementary information for additional information related to the funded status of the Fund.

NOTE 3. EMPLOYER'S PENSION LIABILITY (CONTINUED)

The net pension liability was determined by actuarial valuations performed as of December 31, 2025 and 2024 using the following actuarial methods and assumptions:

Actuarial valuation dates	December 31, 2025	December 31, 2024
Actuarial cost method	Entry Age Normal	Entry Age Normal
Actuarial assumptions: Inflation	2.50% per year, compounded annually	2.50% per year, compounded annually
Salary increases	3.25% to 6.50%, based on service	3.00% to 5.00%, based on service
Investment rate of return	7.00% per year, compounded annually	7.00% per year, compounded annually
Retirement age	Rates of retirement for each age from 50 to 80 based on recent experience of the Plan where all employees are assumed to retire by age 80	Rates of retirement for each age from 50 to 80 based on recent experience of the Plan where all employees are assumed to retire by age 80
Mortality	Pub-2016 general amount-weighted tables projected from 2016 using generational improvement with Scale MP-2021	Pub-2010 amount-weighted tables projected from 2010 using generational improvement with Scale MP-2021
Postretirement annuity increase	Tier 1 participants - 3.0% compounded annually Tier 2 participants - the lesser of 3.0% or one half of the increase in the Consumer Price Index	Tier 1 participants - 3.0% compounded annually Tier 2 participants - the lesser of 3.0% or one half of the increase in the Consumer Price Index

The actuarial assumptions used in the December 31, 2025 valuations were based on the results of an actuarial experience study completed in February 2026, covering a four-year period ending December 31, 2024. The actuarial assumptions used in the December 31, 2024 valuations were based on the results of an actuarial experience study completed in March 2022, covering a four-year period ending December 31, 2020. The experience studies were conducted by Cavanaugh Macdonald Consulting. Changes in the actuarial assumptions in 2025 from 2024 include:

- The real wage growth assumption increased from 0.50% to 0.75%.
- The general wage inflation assumption increased from 3.00% to 3.25%.
- The payroll growth social security wage base assumption was increased from 2.50% to 3.50%.
- The Tier 2 Cost of Living Adjustment assumption decreased from 1.25% to 1.20%.
- An assumption was added for election of immediate or deferred retirement for early retirees.
- The withdrawal rates, retirement rates, mortality and annual rate of salary increase assumptions were modified to partially reflect recent experience.
- The marriage assumption was changed from assuming spouses of male employees were four years younger than male employees to three years younger.
- The marital status assumption for female members increased from 40% to 45% assumed to be married.

NOTE 3. EMPLOYER’S PENSION LIABILITY (CONTINUED)

Discount Rate

The discount rate used to measure the total pension liability at December 31, 2025 and 2024 was 7.00%. The amended funding policy, pursuant to Public Act 102-1131 and effective June 1, 2023, increases the annual contributions to the Forest Preserve beginning in 2024. It provides 100% funding of the unfunded pension liabilities by 2054. At December 31, 2025 and 2024, the projection of cash flows used to determine the discount rate assumed that contributions are determined on an actuarial basis, which equals to the employer’s normal cost of benefits accrued plus the amortization of the unfunded actuarial accrued liability over a 30-year closed period with payments increasing at 2.0% per year plus projected Fund expenses, following the funding policy. Based on this assumption, the Fund’s fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. As a result, the single discount rate is equal to the long-term expected rate of return, 7.00%.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following is an analysis of the net pension liability’s sensitivity to changes in the discount rate at December 31, 2025 and 2024. The following table presents the net pension liability of the employer using the long-term expected rate as well as the employer’s net pension liability calculated using a discount rate 1% lower and 1% higher than the current discount rate:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net Pension Liability — December 31, 2025	\$ 205,347,782	\$ 157,414,893	\$ 117,605,614
	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Net Pension Liability — December 31, 2024	\$ 205,106,256	\$ 159,766,644	\$ 122,120,045

NOTE 4. SUMMARY OF EMPLOYER FUNDING POLICIES

On February 10, 2023, Public Act 102-1131 was signed into law. The law amends Article 5/10-107 to increase the annual contribution to the Forest Preserve Fund beginning in 2024. The amendment states that for payment years 2024 through 2054 the Forest Preserve District's required annual contribution to the Fund will be determined on an actuarial basis calculated annually to get the Forest Preserve Fund pension liability to 100% by 2054.

NOTE 5. INVESTMENTS

Investment Policy

The Board of Trustees is responsible for establishing reasonable and consistent investment objectives, policies and guidelines governing the investment of Fund assets in accordance with the Illinois Compiled Statutes. The Fund is authorized to invest in bonds, notes, certificates of indebtedness, mortgage notes, real estate, stocks, shares, debentures, or other obligations or securities as set forth in the “prudent person” provisions of the state statutes. All of the Fund’s financial instruments are consistent with the permissible investments outlined in the state statutes and any index-linked financial instruments are limited to those indices that replicate the permissible investments outlined in the State Statutes. The investment policy was updated to conform with new legislation (PA 1001-473), also known as Sustainable Investing Principles Act.

The Fund’s investment policy in accordance with the Statutes establishes the following target allocation across asset classes for the years ended December 31, 2025 and 2024:

Asset Class	2025		2024	
	Target Allocation %	Long-Term Expected Real Rate of Return	Target Allocation %	Long-Term Expected Real Rate of Return
Domestic equities	32.00%	5.40%	32.00%	5.40%
International equities	20.00%	5.50%	20.00%	5.50%
Broad Fixed Income	23.50%	2.55%	23.50%	2.55%
Short-Duration Fixed Income	2.50%	1.75%	2.50%	1.80%
Private Credit	2.00%	4.95%	2.00%	4.95%
Real estate funds	10.00%	4.30%	10.00%	4.30%
Private Equity	6.00%	6.55%	6.00%	6.55%
Hedge funds	3.00%	3.55%	3.00%	3.55%
Cash equivalents	1.00%	0.65%	1.00%	0.65%
Total investments	100.00%		100.00%	

Long-Term Expected Real Rate of Return

The long-term expected real rates of return are the nominal expected returns for various asset classes net of the long-term inflation assumption of 2.35 for 2025 and 2024. The nominal expected return is expressed as the annualized growth rate over 30 years (i.e., geometric or compounded return). A building block methodology is employed to develop long-term return expectations. Building block includes a long-term estimate of the short-term real rate, inflation, term premium, credit premium, equity risk premium among others. Current economic conditions (inflation, yields, valuation) serve as a starting point for development; however, over a 30-year horizon, risk premiums are largely influenced by long-term history. The 30-year geometric long-term expected real rate of return for each major asset class included with the Fund’s target asset allocation as of December 31, 2025 are listed in the previous table.

Annual Money-Weighted Rate of Return

The annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 15.35% and 9.07% for the years ended December 31, 2025 and 2024, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

NOTE 5. INVESTMENTS (CONTINUED)**Custodial Credit Risk – Deposits**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Fund did not have uncollateralized cash balances as of December 31, 2025 and 2024.

Custodial Credit Risk – Investments

Custodial credit risk for investments is the risk that, in the event of failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. None of the Fund's investments are exposed to custodial credit risk as they are held by the custodian in the name of the Fund as of December 31, 2025 and 2024.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Fund did not have any issuer investment that exceeded 5% of the total investments of the Fund as of December 31, 2025 and 2024.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Fund's investment policy is an average credit quality for each manager's total fixed income portfolio (corporate and U.S. Government holdings) of not less than A- by two out of three credit agencies (Moody's Investor Service, Standard & Poor's and/or Fitch). The following table presents a summarization of the Fund's credit quality ratings of investments at December 31, 2025 and 2024 as valued by Moody's Investors Service.

Type of Investment	Rating	2025	2024
U.S. Government and government agency obligations	Aa	\$ 6,125,827	\$ —
	Aaa	—	5,716,200
		<u>\$ 6,125,827</u>	<u>\$ 5,716,200</u>
Corporate bonds	A	\$ —	\$ 89,226
	Aa	153,363	—
	Aaa	—	118,749
		<u>\$ 153,363</u>	<u>\$ 207,975</u>
Commingled fixed income fund	Not Rated	<u>\$ 56,118,503</u>	<u>\$ 50,430,931</u>
Short-Term investment	Not Rated	<u>\$ 4,579,809</u>	<u>\$ 4,274,974</u>

NOTE 5. INVESTMENTS (CONTINUED)**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments with longer maturities are subject to increased risk of adverse interest rate changes. In an effort to mitigate this risk, the Fund's investment policy states that the duration for each manager's total fixed income portfolio shall not exceed 30% of the duration of its respective fixed income performance benchmark (*Bloomberg Barclays US Aggregate Fixed Income Index, Bloomberg Barclays US 1-3 Year Government/Credit Index*, which was 5.98 years at December 31, 2025 and 6.08 years at December 31, 2024). The following table presents a summarization of the Fund's debt investments at December 31, 2025 and 2024 using the segmented time distribution method:

Type of Investment	Maturity	2025	2024
U.S. Government and government agency obligations	1 – 5 years	\$ 4,440,045	\$ 3,955,258
	5 – 10 years	1,413,038	942,568
	> 10 years	272,744	818,374
		<u>\$ 6,125,827</u>	<u>\$ 5,716,200</u>
Corporate bonds	<1 year	\$ —	\$ 118,749
	1 – 5 years	153,363	89,226
		<u>\$ 153,363</u>	<u>\$ 207,975</u>
Commingled fixed income fund	5 – 10 years	<u>\$ 56,118,503</u>	<u>\$ 50,430,931</u>
Short-Term investment	<1 year	<u>\$ 4,579,809</u>	<u>\$ 4,274,974</u>

NOTE 5. INVESTMENTS (CONTINUED)**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Fund's exposure to foreign currency risk at December 31, 2025 and 2024 is as follows:

Type of Investment	Fair Value (USD) 2025	Fair Value (USD) 2024
U.S. and international equities		
Australian dollar	\$ 98,081	\$ 361,997
British pound sterling	3,279,651	3,599,042
Canadian dollar	1,748,533	1,665,091
Danish krone	166,471	1,264,965
European euro	6,738,629	7,491,707
Hong Kong dollar	196,351	689,166
Israeli shekel	1,875,496	1,008,693
Japanese yen	4,287,413	3,993,522
Swedish krona	297,720	290,463
Swiss franc	1,410,129	1,121,675
U.S. dollar	78,842,787	80,259,584
Total U.S. and international equities	<u>\$ 98,941,261</u>	<u>\$ 101,745,905</u>

Investment Activity

The calculation of realized gains and losses is independent of the calculation of net appreciation in the fair value of plan investments. Investments purchased in a previous year and sold in the current year result in their realized gains and losses being reported in the current year and their net appreciation in plan assets being reported in both the current year and the previous years.

Derivatives

A derivative instrument is an instrument or contract whose value is derived from that of other financial instruments such as stocks, bonds, and commodities, interest rates or a market index. The Fund's investments in derivative instruments are immaterial to the financial statements. The Fund also holds interests in collective funds, and hedge funds, which may engage in derivative transactions.

NOTE 6. FAIR VALUE MEASUREMENTS

GASB Statement No. 72, *Fair Value Measurement and Application*, established a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

Basis of Fair Value Measurement

- Level 1 Unadjusted quoted prices in active markets that are accessible at the measurement date for identical, unrestricted assets or liabilities
- Level 2 Quoted prices in markets that are not considered to be active or financial instruments for which all significant inputs are observable, either directly or indirectly
- Level 3 Prices or valuations that require inputs that are both significant to the fair value measurement and unobservable

The Fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Fund has the following recurring fair value measurements as of December 31, 2025 and 2024:

Fair Value Measurements at 12/31/2025 Using				
	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level				
U.S. and international equities	\$ 98,941,261	\$ 98,941,261	\$ —	\$ —
U.S. Government Obligations	6,125,827	4,440,046	1,685,781	—
Corporate bonds	153,363	—	153,363	—
Total investments by fair value level	105,220,451	\$ 103,381,307	\$ 1,839,144	\$ —
Investments measured at net asset value	116,804,895			
Total investments at fair value	\$ 222,025,346			

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

Fair Value Measurements at 12/31/2024 Using				
	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level				
U.S. and international equities	\$ 101,745,905	\$ 101,745,905	\$ —	\$ —
U.S. Government Obligations	5,716,200	3,955,258	1,760,942	—
Corporate bonds	207,975	—	207,975	—
Total investments by fair value level	107,670,080	\$ 105,701,163	\$ 1,968,917	\$ —
Investments measured at net asset value	100,974,682			
Total investments at fair value	\$ 208,644,762			

Level 1 Measurements

U.S. Government obligations and U.S. and international equities are traded in active markets on national and international securities exchanges and are valued at closing prices on the measurement date.

Level 2 Measurements

Corporate bonds are generally valued by benchmarking model-derived prices to quoted market prices and trade data for identical or comparable securities. To the extent that quoted prices are not available, fair value is determined based on a valuation model that include inputs such as interest rate yield curves and credit spreads. Securities traded in markets that are not considered active are valued based on quoted market prices, broker to dealer quotations, or alternative pricing sources with reasonable levels of price transparency. Securities that trade infrequently and therefore have little or no price transparency are valued using the investment manager's best estimates.

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

The valuation methods for investments measured at net asset value (NAV) are presented on the following table:

	Fair Value		Unfunded Commit- ments	Redemption Frequency (If Eligible)	Redemption Notice Period
	12/31/2025	12/31/2024			
Investments measured at net asset value:					
Collective international equity funds (1)					
Lazard/Wilmington Emerging Markets Sudan Free Portfolio	\$ 9,843,900	\$ 7,769,709	\$ —	Daily	N/A
State Street Global Advisory MCSI ACWI EX	20,008,062	15,078,441	—	Daily	N/A
Commingled fixed income fund (2)					
EB DV Non–SL Aggregate Bond Index Fund	56,118,503	50,430,931	—	Daily	N/A
Hedge fund (3)					
Burnham Harbor Fund Ltd.	6,293,777	5,720,462	—	Monthly	95 days
Private credit (4)					
Blue Owl Fund	952,138	—	3,054,000	12/31/2028	180 days
Private Equity (5)					
Mesirow PE IX Fund	2,119,673	—	8,250,000	Closed Ended	N/A
Real estate funds (6)					
JPMCB Strategic Property Fund	5,103,244	6,113,740	—	Quarterly	45 days
PRISA Separate Account	9,290,696	9,124,412	—	Quarterly	90 days
Clarion Lion Industrial Trust	2,495,093	2,462,013	—	Quarterly	90 days
Short–Term investment (7)					
BNY Mellon EB Temporary Investment Fund	4,579,809	4,274,975	—	Daily	N/A
Total investments measured at net asset value	\$116,804,895	\$100,974,683			

- (1) Collective international equity funds — The funds' investment objectives are to achieve long-term capital appreciation by investing primarily in equity and equity-related securities of issuers that are located, or do significant business, in international and emerging market countries. The fair values of the investments in the funds have been determined using the NAV per share of the investment.
- (2) Commingled fixed income fund — The fund's investment objective is to track the performance of the Barclays U.S. Aggregate Index. The fair value of the investment in the fund has been determined using the NAV per share of the investment.
- (3) Hedge funds — The investment objective of the hedge funds is to invest in non-traditional portfolio managers, diversified portfolios of hedge funds having a low correlation with major investment markets, and diversified groups of alternative investment funds that invest or trade in a wide variety of financial instruments and strategies. The fair value of the investment in the hedge funds has been determined using the NAV per share (or its equivalent) of the investment.
- (4) Private Credit — The investment objective of private credit is to diversify private market portfolio, provide higher yield and total return than hedge funds and traditional fixed income, as well as diversifying by manager, strategy, and vintage year. The investment targets prioritizing strategies that generate excess returns regardless of macroeconomic cycles and preserve capital during cyclical downturns. The fair value of the investment in the hedge funds has been determined using the NAV per share (or its equivalent) of the investment.

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

- (5) Private Equity — The investment's objective is to achieve long-term capital appreciation and capital preservation through investments in limited partnerships, privately issued securities, private equity funds, and other pooled investments. Closed-end limited partnership interests are generally illiquid and cannot be redeemed. It is expected that liquidation of the limited partnership interests will generally coincide with the terms of the various underlying partnership agreements. These underlying private equity partnerships generally have a fund life per the Limited Partnership Agreements of approximately 10 to 12 years plus 2 to 3 one-year extensions. However, the underlying general partners may extend their funds indefinitely to facilitate an orderly liquidation of the underlying assets. The fair value of the investments in this type has been determined using the NAV per share (or its equivalent) of the investments.
- (6) Real estate funds — These investments include a commingled pension trust fund and an insurance company separate account that are both designed as funding vehicles for tax-qualified pension plans. Their investments are comprised primarily of real estate investments either directly owned or through partnership interests and mortgage and other loans on income producing real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments. Due to the nature of the investments and available cash on hand, significant redemptions in this type of investment may at times be subject to additional restrictions.
- (7) Short-Term Investment — This investment's objective is to invest in short-term investments of high quality and low risk to protect capital while achieving investment returns. The fair value of the investment in the fund has been determined using the NAV per share of the investment

NOTE 7. SECURITIES LENDING

State statutes and the investment policy permit the Fund to lend its securities to broker-dealers and other entities with a simultaneous agreement to return collateral for the same securities in the future. The Fund's custodian, acting as the lending agent, lends securities for collateral in the form of cash, U.S. Government obligations and irrevocable letters of credit equal to 102% of the fair value of domestic securities plus accrued interest and 105% of the fair value of foreign securities plus accrued interest.

The Fund does not have the right to sell or pledge securities received as collateral unless the borrower defaults. The average term of securities loaned was 67 days for 2025 and 75 days for 2024; however, any loan may be terminated on demand by either the Fund or the borrower. Cash collateral is invested in a separately managed portfolio, which had an average weighted maturity of 0 days at December 31, 2025 and 2 days at December 31, 2024.

As of December 31, 2025 and 2024, the fair value (carrying amount) of loaned securities was \$3,155,497 and \$4,220,874, respectively. As of December 31, 2025 and 2024, the fair value (carrying amount) of cash collateral received by the Fund was \$147,075 and \$256,425, respectively. The cash collateral is included as an asset and a corresponding liability on the combining statements of pension plan fiduciary net position and postemployment healthcare plan net position. As of December 31, 2025 and 2024, the fair value (carrying amount) of noncash collateral received by the Fund was \$3,105,976 and \$4,065,096, respectively.

Although the Fund's securities lending activities are collateralized as described above, they involve both market and credit risk. In this context, market risk refers to the possibility that the borrower of securities will be unable to collateralize the loan upon a sudden material change in the fair value of the loaned securities. Credit risk refers to the possibility that counterparties involved in the securities lending program may fail to perform in accordance with the terms of their contracts.

NOTE 7. SECURITIES LENDING (CONTINUED)

Indemnification deals with the situation in which a client's securities are not returned due to the insolvency of a borrower. The contract with the lending agent requires indemnification to the Fund if borrowers fail to return the securities or fail to pay the Fund for income distributions by the issuers of securities while the securities are on loan.

A summary of securities loaned at fair value as of December 31, 2025 and 2024 is as follows:

	2025	2024
Securities loaned — backed by cash collateral		
Equity	\$ 147,075	\$ 256,425
Total securities loaned — backed by cash collateral	147,075	256,425
Securities loaned — backed by non-cash collateral		
Equity	3,015,193	3,964,449
Total securities loaned — backed by non-cash collateral	3,015,193	3,964,449
Total	\$ 3,162,268	\$ 4,220,874

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY**Plan Description**

The Fund administers a Postemployment Group Healthcare Benefit Plan (PGHBP), a single-employer defined benefit postemployment healthcare plan. The PGHBP is administered in accordance with Chapter 40, Article 5/10 of the Illinois Compiled Statutes, which assigns the authority to establish and amend benefit provisions to the Fund's Board of Trustees. The PGHBP provides a healthcare benefit to annuitants of the Forest Preserve District of Cook County, Illinois (the employer) who elect to participate in the PGHBP.

At December 31, 2025 and 2024, participants consisted of the following:

	2025	2024
Active members	622	600
Retired plan members or beneficiaries currently receiving benefit payments	322	326
Inactive plan members entitled to but not yet receiving benefit payments	42	46
Total	986	972

Benefits Provided – The PGHBP provides healthcare and vision benefits for annuitants and their dependents.

Contributions –The PGHBP is funded on a “pay-as-you-go” basis. For the valuation of the obligation as of December 31, 2025 and 2024, the employee and spouse annuitants are expected to pay 55% and 56%, respectively, of the annual costs. The remaining costs are funded by an allocation from the Fund.

Method of Accounting –The PGHBP's financial statements have been combined with the Fund's financial statements and are presented using the accrual basis of accounting. Healthcare expenses are recognized when incurred and estimable.

NOTE 8. EMPLOYER’S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)

Employer’s Net Postemployment Healthcare Liability

The components of the employer’s net postemployment healthcare liability at December 31, 2025 and 2024 were as follows:

	2025	2024
Total postemployment healthcare liability	\$ 27,000,958	\$ 38,903,256
Plan fiduciary net position	—	—
Employer’s net postemployment healthcare liability	<u>\$ 27,000,958</u>	<u>\$ 38,903,256</u>
Plan fiduciary net position as a percentage of the total postemployment healthcare liability	<u>0.00%</u>	<u>0.00%</u>

Contributions for postemployment healthcare benefits are made on a “pay-as-you-go” basis. There are no dedicated assets for healthcare benefits resulting in a 0.00% funded ratio.

Refer to the schedule of changes in the employer’s net postemployment healthcare liability and related ratios in the required supplementary information for additional information related to the funded status of the PGHBP.

The net postemployment healthcare liability was determined by actuarial valuations performed as of December 31, 2025 and 2024 using the following actuarial methods and assumptions:

Actuarial valuation date	December 31, 2025	December 31, 2024
Actuarial cost method	Entry Age Normal	Entry Age Normal
Actuarial assumptions:		
Inflation	2.50% per year	2.50% per year
Salary increases	3.25% to 6.50%, based on service	3.00% to 5.00%, based on service
Health care cost trend rates	7.000% in the first year, decreasing by .250% per year until an ultimate rate of 4.500% is reached for pre-Medicare. 5.750% in the first year, decreasing by .125% per year until an ultimate rate of 4.500% is reached for post-Medicare.	7.000% in the first year, decreasing by .250% per year until an ultimate rate of 4.500% is reached for pre-Medicare. 5.750% in the first year, decreasing by .125% per year until an ultimate rate of 4.500% is reached for post-Medicare.
Mortality	Pub-2016 general amount weighed tables projected from 2016 using generational improvement with Scale MP-2021	Pub-2010 amount-weighted tables projected from 2010 using generational improvement with Scale MP-2021

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)

The actuarial assumptions used in the December 31, 2025 valuations were based on the results of an actuarial experience study dated February 2026, covering a four-year period ending December 31, 2024. The actuarial assumptions used in the December 31, 2024 valuations were based on the results of an actuarial experience study dated March 2022, covering a four-year period ending December 31, 2020. The experience studies were conducted by Cavanaugh Macdonald Consulting. Changes in the actuarial assumptions in 2025 include:

- Mortality rates were updated to the Pub-2016 General Amount Weighted Median Mortality Tables.
- General wage inflation increased from 3.00% to 3.25%.
- The annual rates of salary increase were updated to partially reflect actual experience.
- Retirement rates for Tier 1 and Tier 2 were modified to partially reflect actual experience.
- Termination rates for Tier 2 members were updated.
- The spouses age assumption for active members at retirement decreased from four years younger to three years younger for male members' spouses.
- Retiree health care plan participation rates for active members upon retirement was reduced from 60% to 45%.
- The assumption regarding continuance of spousal coverage upon death of the retiree was reduced from 35% to 30%.
- Health care plan election for active members at retirement on a pre and post-Medicare basis was updated to reflect recent experience.
- Initial year health cost trend rates that apply to expected claims, premiums and retiree contributions were updated for pre and post-Medicare based on the most recent national average trend surveys.
- The discount rate used to measure the Total OPEB Liability was changed from 4.08% to 4.83% based on the Municipal Bond 20-year Index Rate.

Discount Rate

The blended discount rate used to measure the total postemployment healthcare liability at December 31, 2025 and 2024 was 4.83% and 4.08%, respectively. The projection of cash flows used to determine the discount rate assumed that the employer's contributions will continue to follow the current funding policy. Based on this assumption, the Fund's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current plan members. Municipal bond rates of 4.83% and 4.08% at December 31, 2025 and 2024, respectively, and the long-term investment rate of return of 0% were used in the development of the blended discount rates. The municipal bond rates for 2025 and 2024 are based on the S&P Municipal Bond 20 Year High Grade Rate Index.

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)**Sensitivity of the Net Postemployment Healthcare Liability to Changes in the Discount Rate**

The following is an analysis of the net postemployment healthcare liability's sensitivity to changes in the discount rate at December 31, 2025 and 2024. The following table presents the net postemployment healthcare liability of the employer using the blended discount rate as well as the employer's net postemployment healthcare liability calculated using a discount rate 1% lower and 1% higher than the current discount rate:

	1% Decrease 3.83%	Current Discount Rate 4.83%	1% Increase 5.83%
Net postemployment healthcare liability as of December 31, 2025	<u>\$ 30,984,361</u>	<u>\$ 27,000,958</u>	<u>\$ 23,763,553</u>
	1% Decrease 3.08%	Current Discount Rate 4.08%	1% Increase 5.08%
Net postemployment healthcare liability as of December 31, 2024	<u>\$ 45,247,131</u>	<u>\$ 38,903,256</u>	<u>\$ 33,813,433</u>

Sensitivity of the Net Postemployment Healthcare Liability to Changes in the Health Care Cost Trend Rate

The following is an analysis of the net postemployment healthcare liability's sensitivity to changes in the health care cost trend rate at December 31, 2025 and 2024. The following table presents the net postemployment healthcare liability of the employer using the health care cost trend rate as well as the employer's net postemployment healthcare liability calculated using a health care cost trend rate 1% lower and 1% higher than the current health care cost trend rate:

	1% Decrease	Health Care Cost Trend Rate	1% Increase
Net postemployment healthcare liability as of December 31, 2025	<u>\$ 23,452,475</u>	<u>\$ 27,000,958</u>	<u>\$ 31,503,393</u>
	1% Decrease	Health Care Cost Trend Rate	1% Increase
Net postemployment healthcare liability as of December 31, 2024	<u>\$ 33,241,221</u>	<u>\$ 38,903,256</u>	<u>\$ 46,220,436</u>

NOTE 9. RELATED PARTY TRANSACTIONS

The Fund has common Trustees and shares office space with the Cook County Fund. The Fund reimburses the Cook County Fund for shared administrative services provided by the Cook County Fund. During the years ended December 31, 2025 and 2024, the Cook County Fund allocated administrative expenditures of \$123,300 and \$110,348, respectively.

As of December 31, 2025 the Fund was owed \$316,191 from the Cook County Fund. As of December 31, 2024 the Fund owed \$13,267 to Cook County Fund. These amounts include plan transfers from Fund members transferring from one fund to the other.

NOTE 10. PRONOUNCEMENTS ISSUED EFFECTIVE FOR FISCAL YEAR ENDED DECEMBER 31, 2025

GASB Statement No. 102, Certain Risk Disclosures. Statement 102 was issued to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentration or constraints. Requirements of Statement No. 102 are effect for fiscal years beginning after June 15, 2024, and all reporting periods thereafter. Fund staff evaluated Statement No. 100 and have concluded that the requirements of the statement do not materially impact the Fund's financial statements and related disclosures.

NOTE 11. PRONOUNCEMENTS ISSUED NOT YET EFFECTIVE

GASB Statement No. 103, Financial Reporting Model Improvements. Statement No. 103 was issued to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This statement also addresses certain application issues. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

GASB Statement No. 104, Disclosure of Certain Capital Assets, provides users of government financial statements with essential information about certain types of capital assets by requiring certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. The requirements of this statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter.

GASB Statement No. 105, Subsequent Events, improves the financial reporting requirements for subsequent events, thereby enhancing consistency in their application and better meeting the information needs of financial statement users. The requirements of this statement are effective for fiscal years beginning after June 15, 2026, and all reporting periods thereafter.

Unless stated otherwise, management has not currently determined what impact, if any, these statements may have on its financial statements.

NOTE 12. SUBSEQUENT EVENTS

The Fund has evaluated events subsequent to December 31, 2025 through the date of issuance of the financial statement and determined that no additional disclosure was necessary in the financial statements.

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios

	2025	2024	2023	2022	2021
Total pension liability					
Service cost	\$ 5,261,225	\$ 4,570,217	\$ 4,239,346	\$ 11,946,916	\$ 12,842,866
Interest	25,620,126	24,661,699	24,188,829	18,101,656	17,698,797
Benefit changes	923,150	—	—	—	—
Difference between expected and actual experience	10,562,096	6,510,789	(252,285)	(4,167,217)	6,666,390
Changes of assumptions	2,311,931	—	—	(222,844,463)	5,065,445
Expected benefit payments, including refunds of employee contributions	(23,186,785)	(22,311,800)	(21,209,777)	(20,597,816)	(19,408,037)
Net change in total pension liability	21,491,743	13,430,905	6,966,113	(217,560,924)	22,865,461
Total pension liability					
Beginning of year	372,137,895	358,706,990	351,740,877	569,301,801	546,436,340
End of year	<u>\$ 393,629,638</u>	<u>\$ 372,137,895</u>	<u>\$ 358,706,990</u>	<u>\$ 351,740,877</u>	<u>\$ 569,301,801</u>
Plan fiduciary net position					
Contributions - employer	\$ 11,792,805	\$ 11,518,664	\$ 2,582,567	\$ 2,448,819	\$ 3,128,484
Contributions - employee	4,226,303	4,189,192	3,289,023	3,061,721	3,124,691
Net investment income (loss)	30,722,962	17,255,871	23,554,290	(25,963,059)	27,021,748
Expected benefit payments, including refunds of employee contributions	(23,186,785)	(22,311,800)	(21,209,777)	(20,597,816)	(19,408,037)
Administrative expenses	(180,746)	(161,361)	(146,327)	(147,887)	(157,851)
Other	468,955	(112,394)	(60,732)	(8,533)	42,007
Net change in plan fiduciary net position	23,843,494	10,378,172	8,009,044	(41,206,755)	13,751,042
Plan fiduciary net position					
Beginning of year	212,371,251	201,993,079	193,984,035	235,190,790	221,439,748
End of year	<u>\$ 236,214,745</u>	<u>\$ 212,371,251</u>	<u>\$ 201,993,079</u>	<u>\$ 193,984,035</u>	<u>\$ 235,190,790</u>
Employer's net pension liability	\$ 157,414,893	\$ 159,766,644	\$ 156,713,911	\$ 157,756,842	\$ 334,111,011
Plan fiduciary net position as a percentage of the total pension liability	60.01%	57.07%	56.31%	55.15%	41.31%
Covered payroll	\$ 50,952,669	\$ 46,440,290	\$ 39,618,295	\$ 35,856,944	\$ 35,059,352
Employer's net pension liability as a percentage of covered payroll	308.94%	344.03%	395.56%	439.96%	952.99%

Notes to Schedule

Changes in Benefit Terms:

For Tier 2 active members pensionable salary limitation was changed from the lesser of 3% or 1/2 of percentage change in CPI to annual Social Security Wage Base.

Changes of Assumptions - CY 2025 versus 2024

The blended discount rate was 7.00%, same as in 2024.

The mortality table used Pub-2016 General Amount Weighted Median Tables, same as in 2024.

Mortality projections projected from 2016 using generational improvement with Scale MP-2021.

Investment rate of return was 7.00%, same as in 2024.

Projected salary increase was 3.25%-6.25% based on services.

Inflation rate was 2.50%, same as in 2024.

Rates of retirement remained the same as in 2024, employees are assumed to retire by age 80.

Post retirement annuity increase remained the same as in 2024,

Tier 1 participants 3.0% compounded annually;

Tier 2 participants lesser of 3.0% or one half of the increase in the CPI.

Changes in Benefit Terms:

None noted in 2024 versus 2023.

Changes of Assumptions - CY 2023 versus 2022

The blended discount rate was 7.00%, same as in 2023.

The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2023.

Mortality projections projected from 2010 using generational improvement with Scale MP-2021, same as in 2023.

Investment rate of return was 7.00%, same as in 2023.

Projected salary increase was 3.00%-5.00% based on services, same as in 2023.

Inflation rate was 2.50%, same as in 2023.

Rates of retirement remained the same as in 2022, employees are assumed to retire by age 80.

Post retirement annuity increase remained the same as in 2023,

Tier 1 participants 3.0% compounded annually;

Tier 2 participants lesser of 3.0% or one half of the increase in the CPI.

Changes in Benefit Terms:

None noted in 2023 versus 2022.

Changes of Assumptions - CY 2023 versus 2022

The blended discount rate was 7%, same as in 2022. The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2022. Mortality projections projected from 2010 using generational improvement with Scale MP-2021, same as in 2022.

Investment rate of return was 7.00%, same as in 2022.

Projected salary increase was 3.00%-5.00% based on services, same as in 2022.

Inflation rate was 2.50%, same as in 2022.

Rates of retirement remained the same as in 2022, employees are assumed to retire by age

Schedule of Changes in the Employer's Net Pension Liability and Related Ratios (continued)

	2020	2019	2018	2017	2016
Total pension liability					
Service cost	\$ 11,099,720	\$ 7,981,035	\$ 9,426,212	\$ 10,698,297	\$ 11,224,976
Interest	18,774,499	20,343,569	19,182,488	20,384,471	19,482,189
Benefit changes	—	—	—	—	—
Difference between expected and actual experience	(2,400,863)	(420,786)	608,525	(1,344,952)	(6,776,942)
Changes of assumptions	41,724,080	71,398,627	(26,452,372)	(21,473,767)	(26,186,535)
Expected benefit payments, including refunds of employee contributions	(19,140,336)	(18,323,398)	(17,817,279)	(16,670,896)	(16,462,185)
Net change in total pension liability	50,057,100	80,979,047	(15,052,426)	(8,406,847)	(18,718,497)
Total pension liability					
Beginning of year	496,379,240	415,400,193	430,452,619	438,859,466	457,577,963
End of year	<u>\$ 546,436,340</u>	<u>\$ 496,379,240</u>	<u>\$ 415,400,193</u>	<u>\$ 430,452,619</u>	<u>\$ 438,859,466</u>
Plan fiduciary net position					
Contributions - employer	\$ 3,291,529	\$ 3,345,462	\$ 3,481,281	\$ 2,242,489	\$ 1,971,946
Contributions - employee	3,192,954	3,020,322	3,127,980	3,300,222	3,184,051
Net investment income (loss)	21,851,955	33,653,650	(8,422,851)	30,500,015	10,477,792
Expected benefit payments, including refunds of employee contributions	(19,140,336)	(18,323,398)	(17,817,279)	(16,670,896)	(16,462,185)
Administrative expenses	(158,367)	(154,352)	(159,489)	(163,275)	(157,577)
Other	714,659	(252,406)	(182,512)	(40,007)	(133,999)
Net change in plan fiduciary net position	9,752,394	21,289,278	(19,972,870)	19,168,548	(1,119,972)
Plan fiduciary net position					
Beginning of year	211,687,354	190,398,076	210,370,946	191,202,398	192,322,370
End of year	<u>\$ 221,439,748</u>	<u>\$ 211,687,354</u>	<u>\$ 190,398,076</u>	<u>\$ 210,370,946</u>	<u>\$ 191,202,398</u>
Employer's net pension liability	\$ 324,996,592	\$ 284,691,886	\$ 225,002,117	\$ 220,081,673	\$ 247,657,068
Plan fiduciary net position as a percentage of the total pension liability	40.52%	42.65%	45.83%	48.87%	43.57%
Covered payroll	\$ 35,159,979	\$ 35,056,459	\$ 34,071,319	\$ 35,078,173	\$ 34,509,011
Employer's net pension liability as a percentage of covered payroll	924.34%	812.10%	660.39%	627.40%	717.66%

80. Post retirement annuity increase remained the same as in 2022.
Tier 1 participants 3.0% compounded annually;
Tier 2 participants lesser of 3.0% or one half of the increase in the CPI.

Changes in Benefit Terms:

None noted in 2022 versus 2021.

Changes of Assumptions - CY 2022 versus 2021

The blended discount rate used changed from 3.17% in 2021 to 7.00% in 2022.
The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2021.

Mortality projections projected from 2010 using generational improvement with Scale MP-2021, same as in 2021.

Investment rate of return was 7.00%, same as in 2021.

Projected salary increase was 3.00%-5.00% based on services, same as in 2021.

Inflation rate was 2.50%, same as in 2021.

Rates of retirement remained the same as in 2021, employees are assumed to retire by age 80.

Post retirement annuity increase remained the same as in 2021.

Tier 1 participants 3.0% compounded annually;

Tier 2 participants lesser of 3.0% or one half of the increase in the CPI.

Changes in Benefit Terms:

None noted in 2021 versus 2020.

Changes of Assumptions - CY 2021 and 2020

The blended discount rate used changed from 3.22% in 2020 to 3.17% in 2021.

The mortality table used changed from RP-2014 Blue Collar in 2020 to Pub-2010 amount-weighted in 2021.

Mortality projections in 2021 are projected from 2010 using generational improvement with Scale MP-2021, and were projected from 2006 base year using Buck Modified MP-2017 scale in 2020.

The investment rate of return changed from 7.25% in 2020 to 7.00% in 2021.

Projected salary increases changed from 3.50%-8.00% based on age in 2020 to 3.00%-5.00% in 2021 based on service.

Inflation rate changed from 2.75% in 2020 to 2.50% in 2021.

Rates of retirement remained the same as in 2020, employees are assumed to retire by age 80.

Post retirement annuity increase remained the same as in 2021.

Tier 1 participants 3.0% compounded annually;

Tier 2 participants lesser of 3.0% or one half of the increase on the CPI.

Schedule of Employer Contributions and Related Notes Last Ten Fiscal Years

	2025	2024	2023	2022	2021
Actuarially determined contribution	\$ 11,125,200	\$ 10,865,954	\$ 11,367,418	\$ 13,888,809	\$ 13,554,738
Contributions in relation to the actuarially determined contribution	(11,792,805)	(11,518,664)	(2,582,567)	(2,448,819)	(3,128,484)
Contribution deficiency	<u>\$ (667,605)</u>	<u>\$ (652,710)</u>	<u>\$ 8,784,851</u>	<u>\$ 11,439,990</u>	<u>\$ 10,426,254</u>
Covered payroll	<u>\$ 50,952,669</u>	<u>\$ 46,440,290</u>	<u>\$ 39,618,295</u>	<u>\$ 35,856,944</u>	<u>\$ 35,059,352</u>
Contributions as a percentage of covered payroll	<u>23.14%</u>	<u>24.80%</u>	<u>6.52%</u>	<u>6.83%</u>	<u>8.92%</u>

Notes to Schedule of Employer Contributions

Actuarially determined contribution rates are calculated as of December 31, one year prior to the fiscal year in which contributions are reported.

Valuation Date	December 31, 2024
Methods and assumptions used to determine contribution rates:	
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar – Open
Remaining amortization period	30 years
Asset valuation method	Five Year Smoothed Average Market
Inflation	2.50% per year, compounded annually
Salary increases	3.00% to 5.00%, based on service
Investment rate of return	7.00% per year, compounded annually
Retirement age	Based on actual past experience, assume all employees retire by age 80 (Tier 1 participants) and 75 (Tier 2 participants)
Mortality	Pub-2010 amount-weighted tables projected from 2010 using generational improvement with Scale MP-2021
Post retirement annuity increases	Tier 1 participants – 3.0% compounded annually. Tier 2 participants – the lesser of 3.0% or one half of the increase in the Consumer Price Index.

See Report of Independent Auditors.

**Schedule of Employer Contributions and Related Notes Last Ten Fiscal Years
(continued)**

	2020	2019	2018	2017	2016
Actuarially determined contribution	\$ 13,027,669	\$ 10,195,691	\$ 10,678,782	\$ 10,230,872	\$ 10,166,661
Contributions in relation to the actuarially determined contribution	(3,291,529)	(3,345,462)	(3,481,281)	(2,242,489)	(1,971,946)
Contribution deficiency	<u>\$ 9,736,140</u>	<u>\$ 6,850,229</u>	<u>\$ 7,197,501</u>	<u>\$ 7,988,383</u>	<u>\$ 8,194,715</u>
Covered payroll	<u>\$ 35,159,979</u>	<u>\$ 35,056,459</u>	<u>\$ 34,071,319</u>	<u>\$ 35,078,173</u>	<u>\$ 34,509,011</u>
Contributions as a percentage of covered payroll	<u>9.36%</u>	<u>9.54%</u>	<u>10.22%</u>	<u>6.39%</u>	<u>5.71%</u>

Schedule of Investment Returns

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Annual money-weighted rate of return, net of investment expense	15.35%	9.07%	13.02%	-11.66%	12.87%	10.82%	18.60%	-4.31%	16.58%	5.67%

See Report of Independent Auditors.

Schedule of Changes in the Employer's Net Postemployment Healthcare Liability and Related Ratios

	2025	2024	2023	2022	2021
Total postemployment healthcare liability					
Service cost	\$ 1,621,465	\$ 1,874,666	\$ 1,443,934	\$ 2,137,886	\$ 2,222,582
Interest	1,630,887	1,534,232	1,527,702	1,021,624	1,081,722
Changes in benefit terms	688,958	—	—	—	4,049,971
Difference between expected and actual experience	(3,040,935)	(4,734,993)	(311,068)	1,134,114	(5,759,153)
Changes of assumptions	(11,687,532)	(4,590,756)	3,160,168	(10,066,120)	(1,461,263)
Benefit payments	(1,115,141)	(729,267)	(1,352,418)	(1,679,197)	(802,133)
Net change in total postemployment healthcare liability	(11,902,298)	(6,646,118)	4,468,318	(7,451,693)	(668,274)
Total postemployment healthcare liability					
Beginning of year	38,903,256	45,549,374	41,081,056	48,532,749	49,201,023
End of year	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Plan fiduciary net position					
Contributions - employer	\$ 1,115,141	\$ 729,267	\$ 1,352,418	\$ 1,679,197	\$ 802,133
Benefit payments - net	(1,115,141)	(729,267)	(1,352,418)	(1,679,197)	(802,133)
Net change in plan fiduciary net position	—	—	—	—	—
Plan fiduciary net position	—	—	—	—	—
Beginning of year	\$ —	\$ —	\$ —	\$ —	\$ —
End of year	—	—	—	—	—
Employer's net postemployment healthcare liability	\$ 27,000,958	\$ 38,903,256	\$ 45,549,374	\$ 41,081,056	\$ 48,532,749
Plan fiduciary net position as a percentage of the total postemployment healthcare liability	0.00%	0.00%	0.00%	0.00%	0.00%
Covered payroll	\$ 50,952,669	\$ 46,440,290	\$ 39,618,295	\$ 35,856,944	\$ 35,059,352
Employer's net postemployment healthcare liability as a percentage of covered payroll	52.99%	83.67%	114.94%	114.54%	138.43%

Notes to Schedule**Changes in Benefit Terms CY 2025 versus 2024**

Subsidy percentages for member health benefits changed from 44% in 2024 to 45% in 2025.

Choice and Choice Plus Plans:

Annuity with and without Medicare 44%.

Survivors with and without Medicare 44%.

Changes of Assumptions CY 2025 versus 2024:

The discount rate used changed from 4.83% in 2025 to 4.08% in 2024.

The mortality table used Pub-2016 General Amount Weighted Median Tables.

Mortality projections projected from 2016 using generational improvement with Scale MP-2021.

Healthcare cost trend rates remained the same for pre-Medicare, 7.000% in the first year, decreasing by .25% per year until an ultimate rate of 4.500% is reached.

Healthcare cost trend rates remained the same for post-Medicare, 5.750% in the first year, decreasing by .125% per year until an ultimate rate of 4.500% is reached.

Projected salary increases changed 3.00%-5.00% in 2024 to 3.25%-6.50% in 2025.

Inflation rate remained the same as 2024; 2.50% in 2025.

Changes in Benefit Terms 2024 versus 2023

Subsidy percentages for member health benefits remained the same as 2023:

Choice and Choice Plus Plans:

Annuity with and without Medicare 44%. Survivors with and without Medicare 44%.

Changes of Assumptions 2024 versus 2023:

The discount rate used changed from 4.08% in 2024 to 3.65% in 2023.

The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2023.

Mortality projections projected from 2010 using generational improvement with Scale MP-2021, same as in 2023.

Healthcare cost trend rates remained the same for pre-Medicare, 7.000% in the first year, decreasing by .25% per year until an ultimate rate of 4.500% is reached.

Healthcare cost trend rates remained the same for post-Medicare, 5.750% in the first year, decreasing by .125% per year until an ultimate rate of 4.500% is reached.

Projected salary increases remained the same as 2023; 3.00%-5.00% in 2023 based on service.

Inflation rate remained the same as 2023; 2.50% in 2024.

Schedule of Changes in the Employer's Net Postemployment Healthcare Liability and Related Ratios (continued)

	2020	2019	2018	2017
Total postemployment healthcare liability				
Service cost	\$ 1,903,291	\$ 1,331,088	\$ 2,197,459	\$ 2,349,531
Interest	1,245,850	1,516,095	1,613,714	1,937,384
Changes in benefit terms	(1,816,766)	(2,350,490)	(7,184,763)	(1,738,947)
Difference between expected and actual experience	(66,097)	(320,932)	(2,029,921)	(611,268)
Changes of assumptions	4,866,962	8,656,072	(7,310,288)	(1,979,137)
Benefit payments	(660,611)	(953,678)	(606,110)	(1,305,075)
Net change in total postemployment healthcare liability	5,472,629	7,878,155	(13,319,909)	(1,347,512)
Total postemployment healthcare liability				
Beginning of year	43,728,394	35,850,239	49,170,148	50,517,660
End of year	<u>\$ 49,201,023</u>	<u>\$ 43,728,394</u>	<u>\$ 35,850,239</u>	<u>\$ 49,170,148</u>
Plan fiduciary net position				
Contributions - employer	\$ 660,611	\$ 953,678	\$ 606,110	\$ 1,305,075
Benefit payments - net	(660,611)	(953,678)	(606,110)	(1,305,075)
Net change in plan fiduciary net position	—	—	—	—
Plan fiduciary net position	—	—	—	—
Beginning of year	\$ —	\$ —	\$ —	\$ —
End of year	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
Employer's net postemployment healthcare liability	\$ 49,201,023	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148
Plan fiduciary net position as a percentage of the total postemployment healthcare liability	0.00%	0.00%	0.00%	0.00%
Covered payroll	\$ 35,164,564	\$ 35,058,531	\$ 34,071,319	\$ 35,078,173
Employer's net postemployment healthcare liability as a percentage of covered payroll	139.92%	124.73%	105.22%	140.17%

Changes in Benefit Terms 2023 versus 2022:

Subsidy percentages for member health benefits remained the same as 2022:

Choice and Choice Plus Plans:

Annuitants with and without Medicare 44%.

Survivors with and without Medicare 44%.

Changes of Assumptions 2023 versus 2022:

The discount rate used changed from 3.65% in 2022 to 3.26% in 2023.

The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2022.

Mortality projections projected from 2010 using generational improvement with Scale MP-2021, same as in 2022.

Healthcare cost trend rates remained the same for pre-Medicare, 7.000% in the first year, decreasing by .25% per year until an ultimate rate of 4.500% is reached.

Healthcare cost trend rates remained the same for post-Medicare, 5.750% in the first year, decreasing by .125% per year until an ultimate rate of 4.500% is reached.

Projected salary increases remained the same as 2022; 3.00%-5.00% in 2023 based on service.

Inflation rate remained the same as 2022; 2.50% in 2023

Changes in Benefit Terms 2022 versus 2021:

Subsidy percentages for member health benefits remained the same as in 2021;

Choice and Choice Plus Plans:

Annuitants with and without Medicare 44%.

Survivors with and without Medicare 44%.

Changes of Assumptions 2022 versus 2021:

The discount rate used changed from 2.05% in 2021 to 3.65% in 2022.

The mortality table used Pub-2010 General Amount Weighted Median Tables, same as in 2021.

Mortality projections projected from 2010 using generational improvement with Scale MP-202, same as in 2021.

Healthcare cost trend rates remained the same for pre Medicare, 7.000% in the first year, decreasing by .25% per year until an ultimate rate of 4.500% is reached.

Healthcare cost trend rates changed for post-Medicare from 5.500% in the first year, decreasing by .25% in the second year, decreasing by .125 % in the third and fourth year, and decreasing by .25% in the fifth year until an ultimate rate of 4.500% is reached to 5.750% decreasing by 0.125% per year until an ultimate rate of 4.500% is reached.

Projected salary increases remained the same as in 2021; 3.00%-5.00% based on service.

Inflation rate was 2.50%, same as in 2022.

Schedule of Employer Contributions and Related Notes Last Ten Fiscal Years

	2025	2024	2023	2022	2021
Actuarially determined contribution	\$ 2,484,070	\$ 3,804,097	\$ 4,201,486	\$ 3,639,598	\$ 4,275,965
Contributions in relation to the actuarially determined contribution	(1,115,141)	(729,267)	(1,352,418)	(1,679,197)	(802,133)
Contribution deficiency	<u>\$ 1,368,929</u>	<u>\$ 3,074,830</u>	<u>\$ 2,849,068</u>	<u>\$ 1,960,401</u>	<u>\$ 3,473,832</u>
Covered employee payroll	<u>\$ 50,984,670</u>	<u>\$ 46,495,728</u>	<u>\$ 39,630,045</u>	<u>\$ 35,865,941</u>	<u>\$ 35,059,352</u>
Contributions as a percentage of covered payroll	<u>2.19%</u>	<u>1.57%</u>	<u>3.41%</u>	<u>4.68%</u>	<u>2.29%</u>

Notes to Schedule of Employer Contributions

Valuation Date December 31, 2025

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Normal

Amortization method Level Dollar – Open

Remaining amortization period 30 years

Inflation 2.50% per year

Salary increases 3.25% to 6.50%, based on service

Health care cost trend 7.00% in the first year, decreasing by .25% per year until an ultimate rate of 4.500% is reached for pre-Medicare

5.750% decreasing by 0.125% per year until an ultimate rate of 4.500% is reached for post-Medicare

Retirement Rates Based on actual past experience, assume all employees retire by age 80 (Tier 1 participants) and 75 (Tier 2 participants)

Mortality Pub-2016 amount-weighted tables projected from 2016 using generational improvement with Scale MP-2021

See Report of Independent Auditors.

**Schedule of Employer Contributions and Related Notes Last Ten
Fiscal Years (continued)**

	2020	2019	2018	2017	2016
Actuarially determined contribution	\$ 4,409,455	\$ 4,004,996	\$ 3,353,628	\$ 4,681,598	\$ 5,099,567
Contributions in relation to the actuarially determined contribution	(660,611)	(953,678)	(606,110)	(1,305,075)	(1,419,435)
Contribution deficiency	<u>\$ 3,748,844</u>	<u>\$ 3,051,318</u>	<u>\$ 2,747,518</u>	<u>\$ 3,376,523</u>	<u>\$ 3,680,132</u>
Covered employee payroll	<u>\$ 35,164,564</u>	<u>\$ 35,058,531</u>	<u>\$ 34,071,319</u>	<u>\$ 35,078,173</u>	<u>\$ 34,512,652</u>
Contributions as a percentage of covered payroll	<u>1.88%</u>	<u>2.72%</u>	<u>1.78%</u>	<u>3.72%</u>	<u>4.11%</u>

See Report of Independent Auditors.

Schedules of Administrative Expenses and Professional and Consulting Fees

Years Ended December 31, 2025 and 2024		
	2025	2024
Administrative expenses		
Administrative expenses allocated from County		
Employees' and Officers' Annuity and Benefit Fund of Cook County	\$ 123,300	\$ 110,348
Bank charges	10,485	10,466
Election expenses	62	1,823
Membership	37	200
Printing and stationery	1,700	—
Professional and consulting fees	37,162	30,524
Regulatory filing fees	8,000	8,000
Total	<u>\$ 180,746</u>	<u>\$ 161,361</u>
Professional and consulting fees		
Actuarial service	\$ 1,789	\$ 1,806
Audit	28,025	21,000
Consulting	3,645	4,121
Legal	2,889	2,762
Lobbyist	814	835
Total	<u>\$ 37,162</u>	<u>\$ 30,524</u>

Schedules of Investment Expenses

Years Ended December 31, 2025 and 2024			
	2025	2024	
Investment manager expense			
Blackstone Alternative Asset Management	\$ 60,553	\$ 55,363	
Blue Owl Ldin Fund	368	—	
Channing Capital Management	41,683	40,454	
Clarion Partners	24,922	24,508	
Garcia Hamilton & Associates, L.P.	5,288	2,395	
J.P. Morgan Asset Management	44,522	51,452	
Lazard Asset Management, LLC	47,372	56,133	
Mellon Capital	9,368	5,879	
Mesirow PE IX	22,674	—	
Prudential Real Estate Investors	73,344	74,007	
RhumbLine Advisers	5,381	6,035	
State Street Global Advisors	8,759	8,695	
William Blair & Company	54,039	53,888	
Total investment manager expenses	398,273	378,809	
Investment consulting fees			
Callan LLC	10,478	10,587	
Investment custodian fees			
BNY Mellon	5,000	5,000	
Total investment expenses	\$ 413,751	\$ 394,396	

Schedules of Additions by Source

Year Ended December 31,	Employer Contributions	Employee Contributions	Net Investment and Net Securities Lending Income ⁽¹⁾	Other ⁽²⁾	Total Additions
2020	\$ 3,952,140	\$ 3,192,954	\$ 21,851,955	\$ 1,093,578	\$ 30,090,627
2021	3,930,617	3,124,691	27,021,748	1,165,344	35,242,400
2022	4,128,016	3,061,721	(25,963,059)	1,264,074	(17,509,248)
2023	3,934,985	3,289,023	23,554,290	1,577,516	32,355,814
2024	12,247,931	4,189,192	17,255,871	1,912,497	35,605,491
2025	12,907,946	4,226,303	30,722,962	2,344,899	50,202,110

Schedules of Deductions by Type

Year Ended December 31,	Benefits	Refunds	Employee Transfers to (from) Cook County Fund	Administrative Expenses	Total Deductions
2020	\$ 19,995,739	\$ 898,786	\$ — ⁽³⁾	\$ 158,367	\$ 21,052,892
2021	20,878,490	455,017	— ⁽³⁾	157,851	21,491,358
2022	22,726,411	814,676	8,533	147,887	23,697,507
2023	23,465,569	674,142	60,732	146,327	24,346,770
2024	24,100,420	853,144	112,394	161,361	25,227,319
2025	25,418,715	759,155	—	180,746	26,358,616

¹ Includes realized and unrealized net gain or loss on investments and net securities lending income.

² Includes EGWP/Medicare Part D, prescription plan rebates and miscellaneous income.

³ Employee transfers are added under "Other" in Schedule of Additions By Source above.

Schedules of Employer Contributions Receivable December 31, 2025

Contribution Year	Contributions Receivable	Uncollected Balance	Reserved	Net Contributions Receivable
2024	\$ 4,030,143	\$ 1,536,846	\$ 200,693	\$ 1,336,153
2025	12,687,782	12,687,782	380,633	12,307,149
		<u>\$ 14,224,628</u>	<u>\$ 581,326</u>	<u>\$ 13,643,302</u>

Note

Employer contributions are funded primarily through property taxes levied by the Forest Preserve District of Cook County, Illinois



INVESTMENT Section

This section includes an Investment Report, Investment Consultant's Commentary, the Master Custodian's Certification, Summary of Investment Policy, asset allocation and historical investment returns, and summary tables of investment data.



June 3, 2026

To the Retirement Board and Fund Members:

As an institutional investor, the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("the Fund") employs a prudent investment strategy to meet its long-term actuarial objective of growing Fund assets to support member benefits. Together with Fund staff and the investment consultant, Callan LLC, the Retirement Board oversees the investment strategy through ongoing study of the portfolio structure, return assumptions, and projected funding needs to support member benefits.

In 2025, the Fund returned a very solid +15.4 %, net return of investment fees, continuing momentum from 2024, with investment income reaching approximately \$31.1 million. Invested assets increased from \$208.6 million at the end of 2024 to \$222.0 million at December 31, 2025. The two largest contributors to this performance came from the international equity and domestic equity asset classes, up 29.9% and 15.5% respectively.

The Fund's 2025 portfolio returns trailed its policy benchmark but have generated positive absolute returns on a 3, 5 and 10-year annualized basis.

Beginning in 2024, the employer required annual contribution to the Fund is determined by the Fund's actuary to get the Forest Preserve Fund fully funded by 2054. As a result, the Fund's liquidity profile has improved, and the Fund added Private Equity and Private Credit as new asset class to diversify the portfolio and increase the risk-adjusted return over the long run.

The Consultant's Commentary; Master Custodian's certification letter; Summary of the Fund's Investment Policy; and selected investment schedules follow for your review.

Sincerely,

A handwritten signature in black ink, appearing to read "Brent Lewandowski".

Brent Lewandowski,
Executive Director

Data provided to the Fund by its investment consultant form the basis of the information that is presented throughout the Investment Section. All portfolio rates of return are presented using time and asset-weighted returns. Returns are calculated net of investment manager fees, unless otherwise noted.



Callan LLC
120 North LaSalle Street
Suite 2400
Chicago, IL 60602

Main 312.346.3536
Fax 312.346.1356

June 3, 2026

Board of Trustees
Forest Preserve District Employees' Annuity and Benefit Fund of Cook County
70 W. Madison Street, Suite 1925
Chicago, IL 60602

Dear Trustees:

Callan LLC is pleased to present the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("Fund") summary for fiscal year ended December 31, 2025. As of year-end, the Fund reported a fair value of \$222.0 million in investment assets, an increase of approximately \$13.4 million since December 31, 2024. This increase in value included approximately \$17.9 million in net withdrawals and investment returns of \$31.0 million.

In a year defined by shifting policy signals, fiscal negotiations, central bank actions, and uneven global growth, risk assets generally extended gains, and unexpectedly resilient markets closed out a volatile year on a constructive note. U.S. equities notched their third consecutive year of double-digit returns, overcoming a severe spring correction and tariff uncertainties to finish the year near all-time highs. Global markets delivered stellar performance, driven by favorable monetary easing and sustained AI infrastructure spending. As the year ended, investors were left balancing strong performance against an increasingly complex policy environment.

The Federal Reserve shifted toward a dovish monetary policy to finish the year. At the three final meetings in 2025, the Fed cut the benchmark federal funds rate by a cumulative .75% to a range between 3.50%–3.75%. Facing a complex economic landscape defined by new tariff policies, a multi-week fall government shutdown, and an increasingly split committee, the Fed prioritized shielding a softening labor market from deepening downside risks.

The S&P 500 finished the year up 17.9%, thus completing a historic recovery following the volatility of the first half of 2025 when tariff announcements around Liberation Day weighed heavily on sentiment. Growth stocks (Russell 3000 Growth: +18.2%) outperformed Value stocks (Russell 3000 Value: +15.7%); however, late in the year, performance leadership shifted as losses in technology stocks reflected growing scrutiny of AI-related valuations. Large cap equities (Russell 1000: +17.4%) continued to outpace small caps for the year (Russell 2000: +12.8%).

Non-U.S. stocks significantly outperformed the U.S. market in calendar year 2025, driven by global artificial intelligence (AI) enthusiasm, easing inflation, and U.S. dollar weakness. Non-U.S. equities posted their strongest annual performance relative to U.S. stocks since 2009 (MSCI ACWI ex U.S.: +32.4%). Emerging market equities also delivered a solid performance in 2025 (MSCI EM: +33.6%). The U.S. dollar was meaningfully lower for the year to date (DXY: -9.4%), marking its worst annual performance since 2017. This resulted in a significant tailwind for U.S. investors.

U.S. fixed income delivered its strongest performance since 2020, with the Bloomberg U.S. Aggregate Bond Index returning 7.3% for calendar year 2025. This robust showing was primarily driven by the Federal Reserve's interest rate-cutting cycle. Investment-grade bonds rallied with yield spreads tightening as corporate fundamentals proved resilient. Mortgage-backed securities flourished as the top-performing investment-grade sector with its best total return since 2002.

U.S. high-yield bonds delivered a robust +8.6% during the year, marking their third consecutive year of gains exceeding 8%. Performance was primarily driven by attractive starting yields, coupon return, modest spread tightening, and the Federal Reserve's rate-cutting cycle. Higher rated credits led the rally, benefiting from their more defensive profiles during periods of macroeconomic volatility.

The NCREIF ODCE Value-weighted Net Index, which tracks the performance of core U.S. open-end private real estate funds, increased 2.9% in 2025. The market successfully transitioned from a valuation reset to a stabilization and recovery phase. Valuations appear to have bottomed out. By the end of 2025, transaction volumes began creeping up toward historical benchmarks, and persistent fund-level redemption queues steadily decreased as private real estate fundamentals stabilized. Institutional strategies shifted away from broad market plays toward highly specialized, demographic-driven sectors and operational real estate. Income returns were positive across sectors and regions. Property sector results were mixed.

Hedge funds delivered strong performance across all major strategies in 2025, with the HFRI Fund of Fund Index up 9.2%. Within the HFRI indices, Macro strategies ended 2025 with continued strong performance, as managers were able to profit from interest rates, FX, and commodities trading. Equity hedge strategies saw momentum going into year-end, as long exposure to large-cap Technology and Industrial sectors drove performance. Event-driven strategies wrapped up the year in positive territory, as M&A deals continued to pick up during the fourth quarter. Relative value strategies also ended higher, as managers profited from arbitrage opportunities across fixed income securities. Fund-of-funds (FOFs) with more equity beta saw outperformance compared to those with less. FOFs with more diversification across credit strategies, in addition to more defensive equity managers, saw performance that slightly lagged.

Despite steady gains, private equity continues to lag strong public equity returns. Over the short-term, private equity's often more conservative valuation policies means that the asset class does not keep up when public equity posts such outsized returns. By strategy type, venture capital led performance, reflecting improved market conditions for growth assets and strong valuations within late-stage exposure. The AI boom continues to drive venture capital activity, with deal volume and valuations pointing to a bull phase in venture's typically cyclical market. Deal volume has rebounded sharply. The divergence between rising deal volume and declining deal count has persisted throughout the year, reflecting the continued concentration of capital in larger transactions.

The calendar year 2025 will likely be remembered as a year defined by constant crosscurrents. Markets absorbed a steady flow of policy shifts, tariff announcements, monetary easing, AI enthusiasm, geopolitical conflict, fiscal strain, and even a government shutdown that disrupted key economic data. Despite these challenges, markets remained resilient and delivered strong returns across most asset classes. Uncertainty remains elevated, and Callan encourages investors to maintain a long-term perspective and a prudent asset allocation with appropriate levels of diversification.

Total Fund Fiscal Year End Performance (Net of Fees)

The Fund returned 15.35% for the year ended December 31, 2025 versus the Policy Target return of 15.89%. The Fund's performance over the last year ranked in the top quartile of its peer universe, which includes comparable public funds with assets between \$100 million and \$1 billion.

Over the trailing three-year period, the Fund delivered an annualized return of 12.46%, underperforming the Policy Target return of 13.01%. The Fund ranked in the 43rd percentile of its peer group over the last three years, indicating the Fund outperformed more than half of its peers. For the five-year period, the Fund returned 7.28% versus the Policy Target return of 7.34%, and the Fund ranked in the 31st percentile of peers. Over the last ten years, the Fund returned 8.26% per annum, underperforming the Policy Target return of 8.50% and ranking in the 55th percentile of peers.

Asset Class Fiscal Year End Performance (Net of Fees)

The Fund's Domestic Equity portfolio recorded a 15.48% return for the year ending December 31, 2025, trailing

the Domestic Equity Benchmark (Russell 3000 Index) return of 17.15%. For the three-year period, the Domestic Equity portfolio returned 20.33% but underperformed the benchmark return of 22.25%. For the last five years, Domestic Equity added a 12.37% return and underperformed the benchmark return of 13.15%. Domestic Equity returned 13.47% over the last ten years and lagged the benchmark return of 14.32%.

The Fund's International Equity portfolio returned 29.97% for the year ending December 31, 2025 and trailed the benchmark (MSCI ACWI ex US) return of 32.39%. Over the last three years, International Equity returned 16.40% and finished behind the benchmark return of 17.33%. The International Equity portfolio trailed the benchmark over the last five years, posting a return of 7.52% versus 7.91% for the benchmark. For the ten-year period, International Equity returned 8.32% and modestly trailed the benchmark return of 8.41%.

The Fund's Fixed Income portfolio returned 7.14% for the year ended December 31, 2025, in line with its custom benchmark return of 7.12%. Over the three-year period, the portfolio returned 4.61%, compared with 4.68% for the benchmark. Over the five- and ten-year periods, the portfolio returned 0.34% and 2.15%, respectively, exceeding benchmark returns of -0.12% and 2.09%.

The Fund's Real Estate portfolio notched a 4.68% return for the year ending December 31, 2025 and outperformed the benchmark (NFI-ODCE Value Weight Net Index) return of 2.92%. Real Estate declined 3.51% over the last three years but fared better than the benchmark return (-4.25%). Over the past five years, Real Estate gained 2.94% (versus 2.51% for the benchmark), and over the past ten years, Real Estate added a 4.33% return and outpaced the benchmark return of 3.88%.

The Fund's Hedge Fund portfolio returned 10.03% for the year ended December 31, 2025, outperforming its benchmark (90-Day SOFR + 4%), which returned 8.53%. Over the three- and five-year periods, the portfolio returned 9.40% and 7.81%, respectively, exceeding benchmark returns of 9.00% and 7.47%. Over the ten-year period, the portfolio returned 5.95%, compared with 6.48% for the benchmark.

The Fund's allocation to Private Equity was initially funded in Q1 2025. Since Inception, the Private Equity portfolio has returned 19.52%.

The Fund's allocation to Private Credit was initially funded in Q3 2025. Since Inception, the Private Credit portfolio has returned 0.06%.

Note: Returns greater than one year are annualized. Returns presented are net of investment management fees. Peer rankings compared with comparable fund returns.

Investment Manager Changes

The following accounts were added in 2025:

- Mesirow Private Equity Fund IX
- Blue Owl Unlevered Diversified Lending Fund

Methodology

All performance returns for the Fund presented in this report have been calculated by Callan LLC using a time-weighted rate of return calculation for accounts with daily pricing and a modified BAI calculation for accounts without daily pricing.

Sincerely,



John P. Jackson, CFA
Senior Vice President, Callan LLC



June 17, 2026

To the Board of Trustees and the Executive Director of the Forest Preserve District Employees Annuity and Benefit Fund:

BNY as custodian of the Forest Preserve District Employees Annuity and Benefit Fund (the "client") has established an "Account" that holds the client's property in safekeeping facilities of the Custodian (or other custodian banks or clearing operations), provided the recordkeeping of certain property of the client and completed the annual accounting certification for the year January 1, 2025, through December 31, 2025.

In addition, in accordance with the terms of the Amended Custody Agreement dated January 20, 2022, BNY Mellon also provides the following services as Custodian:

- Market settlement of purchases and sales and engage in other transactions, including free receipts and deliveries, exchanges and other voluntary corporate actions, with respect to securities or property received by the Custodian
- Take actions necessary to settle transactions in futures and/or options contracts, short selling programs, foreign exchange or foreign exchange contracts, swaps and other derivative investments with third parties
- Lend the assets of the Account in accordance with a separate Securities Lending Agreement.
- Invest available cash in any collective fund, including a collective investment fund maintained by the Custodian or an affiliate of the Custodian for collective investment of employee benefit trusts or deposit in an interest-bearing account of banking department of Custodian.
- Appoint subcustodians, including affiliates of the custodian, as to part or all of the Account.
- Hold property in nominee name, in bearer form or in book entry form, in a clearinghouse corporation or in a depository.
- Take all action necessary to pay for and settle authorized transactions.
- Collect income payable to and distributions due to the Account.
- Collect all proceeds from securities, certificates of deposit or other investments which may mature or be called.
- Forward to the authorized party as designated by the client, proxies or ballots that are to be a voted by the authorized party.
- Attend to corporate actions that have no discretionary decision requirement
- Report the value of the Account as agreed upon by the client and custodian.
- Credit the account with income and maturity proceeds on securities contractual payment date.

Sincerely,

A handwritten signature in blue ink, appearing to read "Charlie DeFrancesco", written over a light blue horizontal line.

Charlie DeFrancesco

Account Manager

135 Santilli Highway

Everett, MA 02149

T: (617)-382-9148

Charles.defrancesco@bny.com

Introduction

The Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("Fund") is a statutorily created public defined benefit plan. The Fund was established on July 31, 1931, and is governed by the Illinois Pension Code [40 ILCS 5] ("Code"). The Fund was designed to provide retirement, death and disability benefits for Forest Preserve District employees and their surviving spouses, children, and certain other dependents.

Purpose

Under the guidance and direction of the Board and governed by the "prudent man rule," it is the mission of the Fund and the Investment Staff to optimize the total return of the Fund's investment portfolio through a policy of diversified investments using parameters of prudent risk management as measured on the total portfolio, acting at all times in the exclusive interest of the participants and beneficiaries of the Fund. Investments made by the Fund shall satisfy the conditions of the Illinois Pension Code and applicable Illinois law and, in particular, the "prudent man" fiduciary standard set forth in section 1-109 of the Code [40 ILCS 5/1-109].

Subject to these fiduciary standards, the Board of Trustees ("Board") and Investment Staff shall endeavor at all times to execute their responsibilities in a manner consistent with the stated mission of the Fund, while ensuring transparency and compliance with all applicable laws and regulations.

- Establish a clear understanding of all involved parties of the investment goals and objectives of the Fund
- Define and assign the responsibilities of all parties involved
- Establish the relevant investment horizon for which the Fund assets will be managed
- Establish risk parameters governing assets of the Fund
- Establish target asset allocation and re-balancing procedures
- Establish a methodology and criteria for selecting, retaining and terminating Investment Service Providers
- Offer specific guidance to and define limitations for all Investment Managers regarding the investment of Fund assets

In summary, the purpose of the Statement of Investment Policy is to formalize the Board's investment objectives, policies, and procedures and to define the duties and responsibilities of the various entities involved in the investment process. The Statement of Investment Policy is intended to serve as a guide, reference tool and a communications link between the Board, Investment Staff and Investment Professionals.

Roles and Responsibilities

Board of Trustees

The Board is a fiduciary and has original and exclusive jurisdiction over all matters relating to the Fund, including benefits administration and the investment of the assets. As a fiduciary, the Board will discharge its duties in the sole interest of the participants and beneficiaries of the Fund.

Investment Committee

The Board has established an Investment Committee ("IC"), which is a committee of the whole. The IC reviews and makes recommendations of investment related policies to the Board for approval. The IC works with Investment Staff and Investment Consultant(s) to implement all Board approved investment policies, evaluate investment performance and comply with the IPS.

Investment Staff

The Executive Director (“ED”) along with other staff are responsible for the implementation of investment strategy approved by the Board, making recommendations to the Board and Investment Committee as appropriate and for the coordination of all investment activities on behalf of the Fund.

Investment Consultant

The Board may hire Investment Consultant(s) to assist the Board, its Committees and Staff in developing and implementing a prudent process for establishing, monitoring, and evaluating the Fund’s investment policy.

Investment Managers

Manage assets in accordance with the guidelines and objectives and consistent with each investment manager’s stated investment philosophy and style.

Objectives

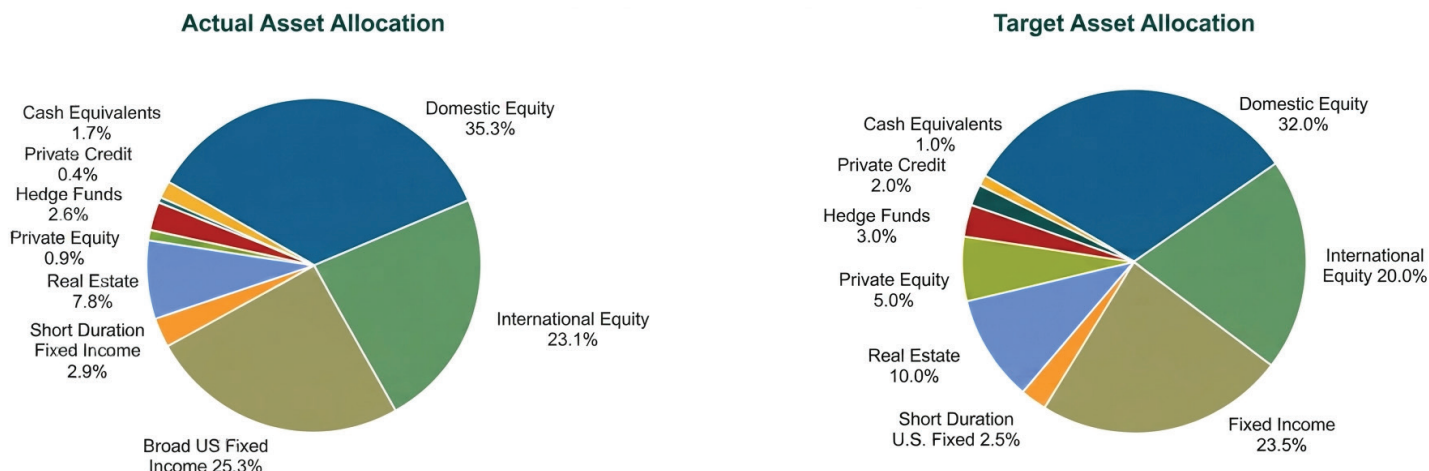
The Fund’s assets will be invested in the sole interests of the participants and beneficiaries of the Fund and in accordance with the following objectives:

- Ensure that the current and future obligations of the Fund are met when due
- Ensure the assets of the Fund are invested with the care, skill, and diligence that a prudent person acting in a like capacity would undertake
- Ensure the assets of the Fund are invested in a manner that manages and controls the costs incurred in administering and managing the assets
- Diversify the investment of the assets to minimize the risk of large losses
- Attain the actuarial assumed annual rate of return over a long-term time horizon
- Exceed an asset policy weighted composite benchmark (Policy Target) over a market cycle (typically, 5 to 10 years)

In establishing the asset allocation policy, the Board takes into consideration the actuarial rate of return, the nature of the Fund’s liabilities, the cash flow needs, the return and risk expectations for the capital markets, as well as any applicable legislation and statutes governing the Fund. The asset policy reflects the Board’s return objectives at a prudent level of risk.

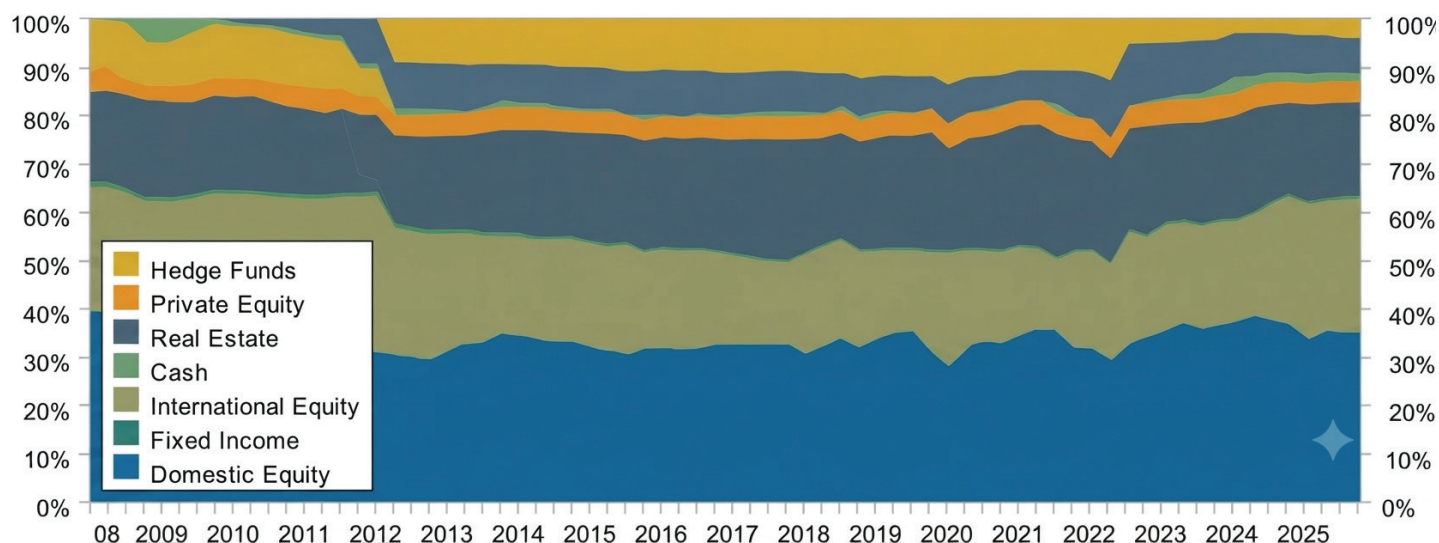
2025 Asset Allocation

As of December 31, 2025, the Fund's allocation was in line within its policy target ranges. Trustees approved a revised target allocation at the September 2023 Board meeting, which included new allocations to Private Equity and Private Credit. Managers for these new asset classes have been selected, and the implementation of this policy is expected to be completed when the capital commitments to newer strategies have been realized. The Total Fund benchmark (Policy Target) will be modified in accordance with the actual implementation. This process reflects the practical implementation of non-publicly traded investments. The Fund's asset allocation as of December 31, 2025 is shown below.



Historical Allocation by Asset Class

The chart below illustrates the historical asset allocation of the Fund.



Investment Results

Below is a detailed analysis of the Fund's net of fee performance as of December 31, 2025, on a trailing and calendar year basis. Calculations are prepared utilizing a time-weighted rate of return.

Historical Calendar Year Investment Returns (Net of Fees)

Asset Class	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Net of Fee Returns										
Domestic Equity	15.48%	21.27%	24.41%	-18.24%	25.77%	19.05%	30.28%	-5.93%	21.04%	11.82%
Domestic Equity Benchmark ⁽²⁾	17.15%	23.81%	25.96%	-19.21%	25.66%	20.89%	31.02%	-5.24%	21.13%	13.03%
International Equity	29.97%	2.90%	17.94%	-15.38%	7.68%	10.23%	22.38%	-11.50%	28.14%	1.16%
International Equity Benchmark ⁽⁴⁾	32.39%	5.53%	15.62%	-16.00%	7.82%	10.65%	21.51%	-14.20%	27.19%	4.50%
Fixed Income	7.14%	1.38%	5.39%	-10.03%	-1.25%	6.44%	8.00%	-0.11%	3.38%	2.43%
Fixed Income Benchmark ⁽³⁾	7.12%	1.53%	5.47%	-12.09%	-1.43%	7.09%	8.72%	0.01%	3.54%	2.65%
Private Real Estate	4.68%	-2.51%	-11.97%	6.87%	20.42%	1.13%	6.89%	6.28%	5.92%	8.66%
NCREIF NFI-ODCE Value Wt. Net ⁽⁴⁾	2.92%	-2.27%	-12.73%	6.55%	21.02%	0.34%	4.39%	7.36%	6.66%	7.79%
Hedge Funds	10.03%	11.32%	6.89%	5.02%	5.92%	2.17%	5.90%	3.00%	7.14%	2.49%
90-Day Average SOFR + 4% ⁽⁵⁾	8.53%	9.52%	8.95%	6.25%	4.17%	4.78%	6.43%	6.35%	5.26%	4.75%
HFRI Fund of Funds Index ⁽⁶⁾	9.15%	11.44%	4.32%	-5.32%	9.74%	8.65%	4.90%	-1.52%	7.74%	-0.79%
Cash Equivalents	4.38%	5.27%	5.26%	1.60%	0.05%	0.62%	2.74%	2.96%	1.26%	0.50%
3-Month Treasury Bill	4.18%	5.25%	5.01%	1.46%	0.05%	0.67%	2.28%	1.87%	0.86%	0.33%
Total Forest Preserve Fund	15.35%	9.09%	13.02%	-11.47%	12.85%	11.38%	18.60%	-4.31%	16.58%	5.67%
Policy Target ⁽¹⁾	15.89%	10.11%	13.11%	-11.86%	12.01%	12.28%	18.47%	-4.18%	15.63%	7.65%

Investment results are calculated and presented using standard performance evaluation methods in a manner consistent with the investment industry in general and public pension funds in particular. Rates of return were determined using a modified time-weighted return calculation.

1. Policy Target:

Blend of asset class benchmarks at policy weights. The Target allocation was established in September 2023; however, the benchmark will be modified in accordance with the actual implementation. This process reflects the practical implementation of non-publicly traded investments.

10/1/2022 – Present: 35.0% Russell 3000 Index, 25.0% MSCI ACWI ex-US Index, 23.0% Bloomberg Aggregate Index, 2.0% Blmbg Gov/Cred 1-3 Yr; 10.0% NFI-ODCE Value Weight Net, 4.0% (3 Month SOFR + 4.0%), and 1.0% 3-Month Treasury Bill

2020 – 9/30/2022: 32.0% Russell 3000 Index, 27.0% MSCI ACWI ex-US Index, 18.9% Bloomberg Barclays Aggregate Index, 2.1% Blmbg Gov/Cred 1-3 Yr; 9.0% NFI-ODCE Value Weight Net, 10.0% (3 Month Libor+ 4.0%), and 1.0% 3-Month Treasury Bill.

2016 – 2019: 32.0% Russell 3000 Index, 27.0% MSCI ACWI ex-US Index, 21.0% Bloomberg Barclays Aggregate Index, 9.0% NFI-ODCE Value Weight Net, 10.0% (3 Month Libor+ 4.0%), and 1.0% 3-Month Treasury Bill.

2015: 21.0% S&P 500 Index, 9.0% Russell 2500 Index, 23.0% MSCI ACWI ex-US Index, 29.0% Bloomberg Barclays Aggregate Index, 9.0% NFI-ODCE Value Weight Net, 9.0% (3 Month Libor+ 4.0%).

2. Domestic Equity Benchmark:

2016 – Present: Russell 3000.

2015: 70% S&P 500, 30% Russell 2500.

3. Fixed Income Benchmark:

10/1/22 – Present: 92.0% Bloomberg Barclays Aggregate Index, 8.0% Blmbg Gov/Cred 1-3 Yr;

2020 – 9/30/22: 90.0% Bloomberg Barclays Aggregate Index, 10.0% Blmbg Gov/Cred 1-3 Yr;

2015 – 2019: Bloomberg Barclays Aggregate.

4. International Equity Benchmark:

2015 – Present: MSCI ACWI ex-U.S. Index

5. Hedge Funds Benchmark:

2023 – Present: 90-Day Average SOFR +4%

2015 – 2022: LIBOR +4%

6. HFRI Fund of Funds Composite Index: Returns are lagged 1 month.

Current Year and Annualized Returns

Asset Class	For the Year Ended December 31, 2025	Annualized Returns		
		Last 3 Yrs	Last 5 Yrs	Last 10 Yrs
Net of Fee Returns				
Domestic Equity	15.48%	20.33%	12.37%	13.47%
Domestic Equity Benchmark ⁽²⁾	17.15%	22.25%	13.15%	14.32%
International Equity	29.97%	16.40%	7.52%	8.32%
International Equity Benchmark ⁽⁴⁾	32.39%	17.33%	7.91%	8.41%
Fixed Income	7.14%	4.61%	0.34%	2.15%
Fixed Income Benchmark ⁽³⁾	7.12%	4.68%	(0.12%)	2.09%
Real Estate	4.68%	(3.51%)	2.94%	4.33%
NCREIF NFI-ODCE Value Wt. Net	2.92%	(4.25%)	2.51%	3.88%
Hedge Funds	10.03%	9.40%	7.81%	5.95%
90-Day Average SOFR + 4% ⁽⁵⁾	8.53%	9.00%	7.47%	6.48%
HFRI Fund of Funds Index ⁽⁶⁾	9.15%	8.22%	5.66%	4.68%
Cash Equivalents	4.38%	4.97%	3.29%	2.45%
3–Month Treasury Bill	4.18%	4.81%	3.17%	2.18%
Total Forest Preserve Fund	15.35%	12.46%	7.28%	8.26%
Policy Target ⁽¹⁾	15.89%	13.01%	7.34%	8.50%

Investment results are calculated and presented using standard performance evaluation methods in a manner consistent with the investment industry in general and public pension funds in particular. Rates of return were determined using a modified time-weighted return calculation.

1. Policy Target:

Blend of asset class benchmarks at policy weights. The Target allocation was established in September 2023; however, the benchmark will be modified in accordance with the actual implementation. This process reflects the practical implementation of non-publicly traded investments.

10/1/2022 – Present: 35.0% Russell 3000 Index, 25.0% MSCI ACWI ex-US Index, 23.0% Bloomberg Aggregate Index, 2.0% Blmbg Gov/Cred 1-3 Yr; 10.0% NFI-ODCE Value Weight Net, 4.0% (3 Month SOFR + 4.0%), and 1.0% 3-Month Treasury Bill

2020 – 9/30/2022: 32.0% Russell 3000 Index, 27.0% MSCI ACWI ex-US Index, 18.9% Bloomberg Barclays Aggregate Index, 2.1% Blmbg Gov/Cred 1-3 Yr; 9.0% NFI-ODCE Value Weight Net, 10.0% (3 Month Libor+ 4.0%), and 1.0% 3-Month Treasury Bill.

2016 – 2019: 32.0% Russell 3000 Index, 27.0% MSCI ACWI ex-US Index, 21.0% Bloomberg Barclays Aggregate Index, 9.0% NFI-ODCE Value Weight Net, 10.0% (3 Month Libor+ 4.0%), and 1.0% 3-Month Treasury Bill.

2. Domestic Equity Benchmark:

2016 – Present: Russell 3000.

3. Fixed Income Benchmark:

10/1/22 – Present: 92.0% Bloomberg Barclays Aggregate Index, 8.0% Blmbg Gov/Cred 1-3 Yr;

2020 – 9/30/22: 90.0% Bloomberg Barclays Aggregate Index, 10.0% Blmbg Gov/Cred 1-3 Yr;

2016 – 2019: Bloomberg Barclays Aggregate.

4. International Equity Benchmark:

2016 – Present: MSCI ACWI ex-U.S. Index

5. Hedge Funds Benchmark:

2023 - Present: 90-Day Average SOFR +4%

2016-2022: LIBOR +4%

6. HFRI Fund of Funds Composite Index: Returns are lagged 1 month.

Schedule of Investment Summary and Asset Allocation

Asset Class	For Year Ended December 31, 2025			For Year Ended December 31, 2024		
	Fair Value	Percent of Total	Target	Fair Value	Percent of Total	Target
Domestic Equity	\$ 78,842,787	36%	32%	\$ 80,259,585	38%	32%
International Equity	49,950,436	22%	20%	44,334,470	21%	20%
Broad Fixed Income	56,058,894	25%	24%	50,388,014	24%	24%
Short-Duration Fixed Income	6,338,799	3%	3%	5,967,092	3%	3%
Private Credit	952,138	0%	2%	—	0%	2%
Real Estate	16,889,032	8%	10%	17,700,165	8%	10%
Private Equity	2,119,674	1%	6%	—	0%	6%
Hedge Funds	6,293,777	3%	3%	5,720,462	3%	3%
Short-term investments	4,579,809	2%	1%	4,274,974	2%	1%
Total Investments	<u>\$ 222,025,346</u>	<u>100%</u>	<u>100%</u>	<u>\$ 208,644,762</u>	<u>100%</u>	<u>100%</u>

Schedule of Top Ten Largest Holdings (Excludes Investments Held at Net Asset Value)

For year ended December 31, 2025

Top 10 Domestic Equity Holdings	Sector	Shares	Fair Value	% of Total
NVIDIA Corp	Semiconductors	25,497	\$ 4,755,191	6.0%
Apple Inc	Technology	15,504	4,214,917	5.3%
Microsoft Corp	Technology	7,802	3,773,203	4.8%
Alphabet Inc	Communication	10,980	3,440,643	4.4%
Amazon.com Inc	ConsumerDiscretionary	10,207	2,355,980	3.0%
Broadcom Inc	Semiconductors	4,955	1,714,926	2.2%
Meta Platforms Inc	Communication	2,286	1,508,966	1.9%
Tesla Inc	Automotive	2,950	1,326,674	1.7%
Berkshire Hathaway Inc	Insurance	1,923	966,596	1.2%
JPMorgan Chase & Co	Banks	2,857	920,583	1.2%
Total Top 10 Domestic Equity Holdings		84,961	\$ 24,977,679	31.7%
Total Domestic Equity			\$ 78,842,787	100.0%

Top 10 International Equity Holdings	Sector	Shares	Fair Value	% of Total
ASML Holding NV	Semiconductors	655	708,801	1.4%
Bank Hapoalim BM	Banks	30,685	693,688	1.4%
Societe Generale SA	Banks	7,924	639,532	1.3%
BAWAG Group AG	Banks	3,960	599,956	1.2%
Banco Santander SA	Banks	47,741	564,619	1.1%
National Grid PLC	Utilities	30,071	461,703	0.9%
Informa PLC	Media	38,165	453,791	0.9%
Toromont Industries Ltd	Machinery	3,733	452,208	0.9%
SGS SA	Services	3,940	451,863	0.9%
Phoenix Financial Ltd	Insurance	10,735	443,937	0.9%
Total Top 10 International Equity Holdings		177,609	\$ 5,470,098	10.1%
Total International Equity			\$ 49,950,436	100.0%

Top 10 Fixed Income Holdings	Sector	Par	Fair Value	% of Total
U.S. Treasury Note 2.250% 11/15/2027	US Government	720,000	\$ 704,110	1.1%
U.S. Treasury Note 4.125% 07/31/2028	US Government	550,000	558,360	0.9%
U.S. Treasury Note 3.625% 03/31/2028	US Government	550,000	551,568	0.9%
U.S. Treasury Note 3.500% 01/31/2028	US Government	550,000	550,193	0.9%
U.S. Treasury Note 3.625% 05/31/2028	US Government	520,000	521,482	0.8%
U.S. Treasury Note 4.375% 11/30/2028	US Government	485,000	496,179	0.8%
U.S. Treasury Note 3.750% 12/31/2028	US Government	395,000	397,394	0.6%
U.S. Treasury Note 4.625% 09/30/2028	US Government	380,000	390,864	0.6%
FHLMC Pool 2.500% 07/01/2033	Federal Agencies	293,512	286,776	0.5%
U.S. Treasury Note 4.125% 08/31/2030	US Government	265,000	269,897	0.4%
Total Top 10 Fixed Income Holdings		4,708,512	\$ 4,726,823	7.5%
Total Fixed Income			\$ 62,397,693	100.0%

A complete list of the portfolio holdings is available for review upon request

Schedule of Investment Manager Fees and Assets Under Management

For year ended December 31, 2025

Asset Category	Investment Manager Fees	Assets Under Management
U.S. and International Equity		
Channing Capital Management	\$ 41,683	\$ 8,947,688
Lazard Asset Management, LLC	47,372	31,192,523
RhumbLine Advisers	5,381	61,409,307
State Street Global Advisors	8,759	20,008,062
William Blair & Company	54,039	7,994,846
Total U.S. and International Equity	<u>\$ 157,234</u>	<u>\$ 129,552,426</u>
Fixed Income		
Garcia Hamilton & Associates, L.P.	\$ 5,288	\$ 6,442,259
Mellon Capital (Commingled)	9,368	56,120,928
Total Fixed Income	<u>\$ 14,656</u>	<u>\$ 62,563,187</u>
Real Estate		
Clarion Partners	\$ 24,922	2,495,093
J.P. Morgan Asset Management	44,522	5,103,244
Prudential Real Estate Investors	73,344	9,290,696
Total Real Estate	<u>\$ 142,788</u>	<u>\$ 16,889,033</u>
Hedge Funds of Funds		
Blackstone Alternative Asset Management	\$ 60,553	\$ 6,293,777
Total Hedge Funds	<u>\$ 60,553</u>	<u>\$ 6,293,777</u>
Private Credit		
Blue Owl	\$ 368	\$ 952,138
Total Private Credit	<u>\$ 368</u>	<u>\$ 952,138</u>
Private Equity		
Mesirow Private Equity	\$ 22,674	\$ 2,119,674
Total Private Equity	<u>\$ 22,674</u>	<u>\$ 2,119,674</u>
Short—Term Investments		
BNY Mellon *	\$ —	\$ 3,655,111
Total	<u><u>\$ 398,273</u></u>	<u><u>\$ 222,025,346</u></u>

* Investments are held in commingled funds and/or publicly traded funds, and related investment returns are net of fees.

Schedule of Brokerage Commissions

For Year Ended December 31, 2025

Broker Name	Number of Shares	Commissions	Cost per Share
Domestic Equity Commissions			
Domestic Equity Commissions			
Penserra Securities*	\$ 87,174	\$ 897	\$ 0.010
Pershing	43,914	512	0.012
Bank of America	26,225	496	0.019
Loop Capital Markets*	21,642	465	0.021
Jefferies	21,159	428	0.020
Oppenheimer	13,961	419	0.030
Williams Capital Group	14,399	352	0.024
Keefe Bruyette & Woods	10,461	262	0.025
RBC Capital Markets	11,139	239	0.021
Keybank	10,128	228	0.022
Cabrera Capital Markets*	11,074	225	0.020
North South Capital*	8,463	196	0.023
Liquidnet	9,755	187	0.019
Raymond James & Assoc	9,525	183	0.019
Goldman Sachs	8,211	153	0.019
Piper Jaffray	5,890	148	0.025
Deutsche Bank	7,148	143	0.020
Robert W Baird	5,689	138	0.024
Guggenheim Capital Markets	6,645	133	0.020
BMO Capital Markets	6,577	127	0.019
Blaylock & Co*	5,188	114	0.022
Johnson Rice & Company LLC	3,445	103	0.030
Brokers with < \$100 of Commission	62,799	985	0.016
Total Domestic Equity Commissions	\$ 410,611	\$ 7,133	\$ 0.017

*Women/minority-owned brokerage firm. The Retirement Board's brokerage policy encourages investment manager, as they search for best possible trade execution, to utilize women/minority-owned enterprises, specifically firms headquartered in the State of Illinois.

Schedule of Brokerage Commissions (continued)

For Year Ended December 31, 2025

Broker Name	Number of Shares	Commissions	Cost per Share
International Equity Commissions			
UBS	\$ 1,655,337	\$ 5,392	\$ 0.0033
Barclays	550,858	4,862	0.0088
Goldman Sachs	778,722	4,662	0.0060
Loop Capital*	506,541	3,854	0.0076
JP Morgan	623,530	2,959	0.0047
Cowen	112,337	2,431	0.0216
Jefferies	748,616	2,343	0.0031
Morgan Stanley	898,991	2,283	0.0025
Penserra*	426,406	2,137	0.0050
Merrill Lynch	125,698	1,849	0.0147
BNP Paribas	342,586	1,808	0.0053
Macquarie	1,153,389	1,591	0.0014
Citigroup	302,192	1,331	0.0044
CLSA	227,144	980	0.0043
Liquidnet	256,126	955	0.0037
Virtu	27,526	702	0.0255
Bank of America	673,593	678	0.0010
Mizuho	9,649	637	0.0660
Instinet	290,648	627	0.0022
Daiwa	15,900	614	0.0386
RBC	20,176	542	0.0268
Bernstein	48,310	495	0.0102
Santander	1,906,590	397	0.0002
HSBC	228,194	253	0.0011
ITAU Securities	317,178	217	0.0007
Brokers with < \$200 of Commission	976,179	1,553	0.0016
Total International Equity Commissions	\$ 13,222,416	\$ 46,152	\$ 0.0035

*Women/minority-owned brokerage firm. The Retirement Board's brokerage policy encourages investment manager, as they search for best possible trade execution, to utilize women/minority-owned enterprises, specifically firms headquartered in the State of Illinois.



ACTUARIAL Section

This section includes the actuarial reports and summarizes actuarial liability and unfunded actuarial liability. Schedules of data summarizing information about members and beneficiaries, actuarial assumptions, principal provisions, and a glossary of terms are also included.



June 4, 2026

Board of Trustees

Forest Preserve District Employees' Annuity and Benefit Fund of Cook County
Chicago, Illinois

RE: December 31, 2025 Actuarial Valuation

Ladies and Gentlemen:

In accordance with your request, we have completed an actuarial valuation of the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("FPEABF" or "the Fund") as of December 31, 2025. The major findings of the valuation are contained in this report.

In preparing this report, we relied, without audit by us, on information (some oral and some in writing) supplied by the FPEABF's staff. This information includes, but is not limited to, statutory provisions, employee data, and financial information. We found this information to be reasonably consistent and comparable with information provided in prior years. The valuation results depend on the integrity of this information. The benefits considered are those delineated in the Fund. The FPEABF was established on July 1, 1931 and is governed by legislation contained in the Illinois Compiled statutes, particularly Chapter 40, as amended and restated effective December 31, 2025. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised. This report was prepared at the request of the Board and is intended for use by the Fund and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety and only with the permission of the Board. Cavanaugh Macdonald ("CavMac") is not responsible for unauthorized use of this report.

Cavanaugh Macdonald performs the actuarial valuation annually. All exhibits, except Summary of Fair Value of Assets and Change in Fair Value of Assets were prepared by the actuary.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: experience differing from that anticipated by the economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the FPEABF's funded status); and changes in fund provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

The FPEABF is funded by Employer and Member Contributions. Pursuant to Public Act 102-1131, effective June 1, 2023, the funding policy was amended to increase the annual contribution to the Forest Preserve beginning in 2024. The Forest Preserve's required annual contribution is determined on an actuarial basis and is the sum of (1) the projected normal cost for pensions for the fiscal year, plus (2) a projected unfunded actuarial accrued liability amortization payment for pensions for the fiscal year, plus (3) projected expenses for the fiscal year, plus (4) interest to adjust for payment pattern during the fiscal year, minus (5) projected employee contributions for the fiscal year. The minimum required employer contribution is based on the entry-age normal cost method, a 5-year smoothed actuarial value of assets, and a 30-year layered amortization of unfunded actuarial accrued liability with payments increasing 2% per year. This funding mechanism is sufficient to meet the needs of the FPEABF. We project that the initial FPEABF unfunded pension liabilities used in determining the fiscal year 2024 annual contribution will be fully funded by 2054. Contributions are expected to decrease the UAAL on December 31, 2027.

The economic and demographic assumptions used in the valuation were adopted by the Board and first reflected in the December 31, 2025 valuation. The Board's recent practice is to review the experience of the FPEABF every four years to determine if any changes to the valuation assumptions are warranted. The assumptions used in the valuation meet the parameters set by the Actuarial Standards of Practice and are based on recommendations made and approved by the Board as part of an Experience Study covering plan years from January 1, 2021 through December 31, 2024. We recommend performing an Experience Study covering plan years from January 1, 2025 through December 31, 2028 to compare economic and demographic experience against the actuarial assumptions used in the valuation. A summary of the actuarial assumptions and methods used in this actuarial valuation are shown beginning on page 105.

Actuarial computations presented in this report are for purposes of determining the actuarial contribution rates for funding the Fund based on the Board's funding policy report and all supporting schedules to meet the parameters and requirements for disclosure of Governmental Accounting Standards Board (GASB) Statement No. 67 and No. 68. The calculations in the enclosed report have been made on a basis consistent with our understanding of the Fund's funding requirements and goals. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

In order to prepare the results in this report, we have utilized actuarial models that were developed to measure liabilities and develop actuarial costs. These models include tools that we have produced and tested, along with commercially available valuation software that we have reviewed to confirm the appropriateness and accuracy of the output. In utilizing these models, we develop and use input parameters and assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.

We have prepared required accounting information for GASB Statement Nos. 67 and 68 for the measurement year ending December 31, 2025, based on a valuation date of December 31, 2025.

The actuary prepared, or assisted in preparing, the following supporting information for the actuarial valuation:

- Comparative Summary of Principal Actuarial Valuation Results
- Actuarial Liabilities and Normal Cost
- Actuarial Contributions
- Calculation of Actuarial (Gain)/Loss
- Analysis of Experience
- Actuarial Balance Sheet
- History of UAAL and Funded Ratio
- Solvency Test
- Reconciliation of Change in Unfunded Actuarial Liability
- Determination of Actuarial Value of Assets
- GASB 67 Schedule of Changes in Net Pension Liability
- GASB 67 Net Pension Liability (Asset)
- GASB 67 Sensitivity of Net Pension Liability
- GASB 67 and 68 Actuarial Assumptions and Methods
- Membership Data
- Summary of Benefit Provisions
- Description of Actuarial Methods and Valuation Procedures
 - Actuarial Cost Method
 - Asset Valuation Method
 - Valuation Procedures
- Summary of Actuarial Assumptions

The actuaries who worked on this assignment are pension actuaries. CavMac's advice is not intended to be a substitute for qualified legal or accounting counsel.

This is to certify that Larry Langer, ASA, Wendy Ludbrook, FSA, and Ryan Gundersen, ASA are members of the American Academy of Actuaries, have experience in performing valuations for public retirement funds, and meet the qualification standards of the American Academy of Actuaries to render the actuarial opinion contained herein. The valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board and the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement fund and on actuarial assumptions that are internally consistent and reasonable based on the actual experience of the Fund and future expectations. However, the Board of Trustees has the final decision regarding the selection of the assumptions and adopted them as indicated beginning on page 105.

Respectfully submitted,



Larry Langer, ASA, EA, FCA, MAAA
Principal and Consulting Actuary



Wendy T. Ludbrook, FSA, EA, FCA, MAAA
Consulting Actuary



Ryan Gundersen, ASA, FCA, MAAA
Consulting Actuary

Overview

The Forest Preserve District Employees’ Annuity and Benefit Fund of Cook County (“FPEABF” or “the Fund”) provides pension and ancillary benefit payments to the active, retired and separated employees of the Forest Preserve District. A Retirement Board comprised of retiree, employee, and appointed representatives is responsible for administering the Fund and providing oversight of the investment policy. This report presents the results of the actuarial valuation of the Fund benefits as of the valuation date of December 31, 2025.

Purpose

An actuarial valuation is performed on the Fund annually as of the end of the fiscal year. The primary purposes of performing the valuation are:

- to estimate the liabilities for the future benefits expected to be provided by the Fund;
- to determine the actuarial contribution, based on the Fund’s funding policy;
- to measure and disclose various asset and liability measures;
- to monitor any deviation between actual Fund experience and experience predicted by the actuarial assumptions so that recommendations for assumption changes can be made when appropriate;
- to analyze and report on any significant trends in contributions, assets and liabilities over the past several years.

Membership

Actives: As of December 31, 2025, there were 622 employees in active service (including 4 on disability) covered under the provisions of the Fund. The significant age, service, salary and accumulated contribution information for these employees is summarized below, along with comparative figures from the last actuarial valuation one year earlier.

	December 31, 2025	December 31, 2024
Number of active employees	622	600
Average age	45.4	44.9
Average years of service	8.2	8.5
Total annual payroll for year ended	\$ 50,952,669	\$ 46,440,290
Average annual salary	81,917	77,400
Total accumulated contributions	\$ 34,421,989	\$ 33,161,146
Average accumulated contributions	55,341	55,269

The number of active members increased by 3.7% from the previous valuation date. The average age of the active members increased by 0.5 years, and the average service decreased 0.3 years. The total annual salary increased by 9.7%. The average salary increased by 5.8% from the previous valuation.

Disabilities: There were 4 disabled members (included in the active data). There were 5 disabilities in the prior year.

Membership (continued)

Retirees and Beneficiaries: In addition to the active members, there were 403 retired members and 164 beneficiaries who are receiving monthly benefit payments on the valuation date. The significant age and annual benefit information for these members are summarized below with comparative figures from the last actuarial valuation performed one year earlier.

	<u>December 31, 2025</u>	<u>December 31, 2024</u>
Number of members receiving payments		
Retirees	403	391
Beneficiaries	164	165
Total	567	556
Average age	73.9	74.2
Annual benefit amounts		
Retirees	\$ 18,584,662	\$ 17,451,768
Beneficiaries	4,118,801	4,057,729
Total	\$ 22,703,463	\$ 21,509,497
Average annual benefit payments	\$ 40,041	\$ 38,686

The number of retired members and beneficiaries increased by 2.0% from the previous valuation date. The average age of the retired members decreased by 0.3 years. The total annual benefit payments for these members increased by 5.6% from the previous valuation date.

Inactives: In addition to the active and retired members, there were 1,691 inactive members who did not elect to receive their accumulated contributions when they left covered employment. The age information for these inactive members is summarized below with comparative figures from the last actuarial valuation one year earlier

	<u>December 31, 2025</u>	<u>December 31, 2024</u>
Number of inactive members	1,691	1,641
Average age	46.6	46.2

The number of inactive members increased by 3.0% from the previous valuation. The average age of the inactive members increased by 0.4 years.

In our opinion, the membership data collected and prepared for use in this actuarial valuation meets the data quality standards required under Actuarial Standards of Practice No. 23.

Fund Assets

The Fund's assets are held in trust and invested for the exclusive benefit of Fund members. The trust is funded by member and employer contributions and pays benefits directly to eligible members in accordance with Fund provisions. The assets are audited annually and are reported at fair value. On a fair value basis, the Fund has a Net Position Available for Benefits of \$236.2 million as of December 31, 2025. This includes an increase of \$23.8 million from the Net Position Available for Benefits of \$212.4 million as of December 31, 2024. During the prior year, the fair value of assets experienced an investment rate of return of 15.4% (net of investment expenses), as reported by the investment consultant.

In order to reduce the volatility investment gains and losses can have on the Fund's actuarially required contribution and funded status, the Board has adopted a five-year smoothing method as provided for in Public Act 102-1131 to determine the actuarial value of assets used for funding purposes. This method recognizes gains and losses, i.e. the difference between actual investment return during the year and the expected return based on the valuation interest rate, on a level basis over a five-year period. In our opinion, this method complies with Actuarial Standards of Practice No. 44.

As of December 31, 2025, the assets available for benefits on an actuarial value basis were \$225.5 million. This includes an increase of \$7.6 million over the actuarial value of assets of \$217.9 million as of December 31, 2024. During 2025, the actuarial value of assets experienced an actuarial rate of return of 6.8% which is based on a five-year averaging of investment returns.

A summary of the assets held for investment, a summary of changes in assets, and the development of the actuarial value of assets is shown on page 90.

Actuarial Experience

Differences between the expected experience based on the actuarial assumptions and the actual experience create changes in the actuarial accrued liability, actuarial value of assets, and the unfunded actuarial accrued liability from one year to the next. These changes create an actuarial gain if the experience is favorable and an actuarial loss if the experience is unfavorable. The Fund experienced a total net actuarial loss of \$10.5 million during the prior year. This net loss is about 2.8% of the Fund's prior year actuarial accrued liability. The net loss is a combination of two principal factors, a loss due to unfavorable demographic experience and a loss due to unfavorable investment performance under actuarial smoothing. Below is a more detailed discussion.

The demographic experience tracks actual changes in the Fund's population compared to the assumptions for decrements such as mortality, turnover, and retirement, as well as pay increases. The Fund experienced a demographic loss of \$10.0 million during the year ending December 31, 2025. This loss increased the unfunded actuarial accrued liability by \$10.0 million and decreased the funded ratio by 1.49%.

There were 529 active members who were also reported active in the December 31, 2024 actuarial valuation. The total pensionable salary for this group increased by 7.0%, which was higher than the 3.9% increase that was expected.

Actuarial Experience (continued)

Continued tracking of the demographic experience is warranted in order to confirm the appropriateness of the actuarial assumptions. Details of the demographic, economic, and other assumptions used to value the Fund liabilities and normal cost can be found in Appendix B and C. In our opinion, the economic assumptions comply with Actuarial Standards of Practice No. 27 and the demographic assumptions comply with Actuarial Standards of Practice No. 35.

On the asset side, the rate of return on the fair value of assets for the year ending December 31, 2025 was reported to be 15.4%, which was higher than the assumed rate of 7.00%.

The Fund experienced a loss on an actuarial value of assets basis. The rate of return on the actuarial value of Fund assets for the year ending December 31, 2025 was approximately 6.78% compared to the assumption of 7.00%, resulting in an asset loss of \$0.5 million. This loss increased the unfunded actuarial accrued liability by \$0.5 million and the funded ratio decreased by 0.1%.

The rate of return on the fair value of assets for the year ending December 31, 2025 was higher than the assumed rate of 7.00%. The actuarial value of the assets recognizes only 20% of the 2025 unexpected change in fair value, delaying the recognition of the remaining 80% over the next four years. Moreover, the actuarial value of assets also recognizes deferred portions of prior years' gains and losses on fair value. The overall investment loss recognized this year is primarily due to cumulative unrecognized returns over the past five years. It should be noted that the Fund's assumed asset return of 7.00% during 2025 is a long-term rate and short-term performance is not necessarily indicative of expected long-term future returns.

A summary of the actuarial gains and losses experienced during the prior year is shown on page 87.

Actuarial Contributions

The FPEABF is funded by Employer and Member Contributions. Pursuant to Public Act 102-1131, effective June 1, 2023, the funding policy was amended to increase the annual contribution to the Forest Preserve beginning in 2024. The Forest Preserve's required annual contribution is determined on an actuarial basis and is the sum of (1) the projected normal cost for pensions for the fiscal year, plus (2) a projected unfunded actuarial accrued liability amortization payment for pensions for the fiscal year, plus (3) projected expenses for the fiscal year, plus (4) interest to adjust for payment pattern during the fiscal year, minus (5) projected employee contributions for the fiscal year. The minimum required employer contribution is based on the entry-age normal cost method, a 5-year smoothed actuarial value of assets, and a 30-year layered amortization of unfunded actuarial accrued liability with payments increasing 2% per year. This funding mechanism is sufficient to meet the needs of the FPEABF. We project that the initial FPEABF unfunded pension liabilities used in determining the fiscal year 2024 annual contribution will be fully funded by 2054. Subsequent unfunded liabilities, which are small in comparison, are expected to be fully funded in 30 years from establishment.

The normal cost represents the cost of the benefits that accrue during the year for active members under the Entry Age Actuarial Cost Method. It is determined as a level percentage of pay which, if paid from entry age to the assumed retirement age, assuming all the actuarial assumptions are exactly met by experience, would accumulate to a fund sufficient to pay all benefits provided by the Fund. The expected member contributions are subtracted from this amount to determine the employer normal cost. The employer normal cost for 2026 has been determined to be \$2.4 million, or 4.51% of pay. This represents an increase in the employer normal cost rate of 0.67% of pay from last year's employer normal cost rate of 3.84%.

The cost method also determines the actuarial accrued liability which represents the value of all accumulated past normal cost payments. This amount is compared to the actuarial value of assets to determine if the Fund is ahead or behind in funding as of the valuation date. The difference between the total actuarial accrued liability and the actuarial value of assets equals the amount of unfunded actuarial accrued liability or surplus (if negative) on the valuation date. This amount is amortized and added to the employer normal cost, along with Fund expenses, to determine the annual actuarially required employer contribution for the year.

The unfunded actuarial accrued liability as of December 31, 2025 is \$168.1 million. This represents an increase of \$13.8 million in the unfunded actuarial accrued liability from last year's amount of \$154.3 million.

The annual payment required to amortize the unfunded actuarial accrued liability of \$170.5 million, over a period of 30 years, as of December 31, 2026 is \$11.3 million, or 20.3% of pay.

The annual actuarially required employer contribution for fiscal year ending December 31, 2027 is \$13.74 million, or 24.7% of pay. This represents an increase of \$1.72 million in the employer contribution amount of \$12.02 million for fiscal year ending December 31, 2026, or an increase of 0.6% of pay from last year's employer contribution rate of 24.1%.

The actuarial liabilities and development of the annual actuarial employer contribution is shown beginning on page 86.

In our opinion, the measurement of the benefit obligations and determination of the actuarial cost of the Fund is performed in compliance with Actuarial Standards of Practice No. 4.

Funded Status

The funded status is a measure of the progress that has been made in funding the Fund as of the valuation date. It is determined as a ratio of the actuarial value of assets divided by the total actuarial accrued liability on the valuation date. A ratio of over 100% represents a Fund that is ahead in funding, and a ratio of less than 100% represents a Fund that is behind in funding on the valuation date.

As of December 31, 2025 the funded ratio of the Fund is 57.29%. This represents a decrease of 1.25% from last year's funded ratio of 58.54% as of December 31, 2024.

Where presented, references to "funded ratio" and "unfunded accrued liability" are typically measured on an actuarial value of assets basis. It should be noted that the same measurements using market value of assets would result in different funded ratios and unfunded accrued liabilities. Moreover, the funded ratio presented is appropriate for evaluating the need and level of future contributions but makes no assessment regarding the funded status of the Fund if the plan were to settle (i.e. purchase annuities) for a portion or all of its liabilities.

A history of the unfunded actuarial accrued liability and the funded ratio is shown on page 88.

Accounting Information

The Governmental Accounting Standards Board (GASB) issues statements which establish financial reporting standards for defined benefit pension Funds and accounting for the pension expenditures and expenses for governmental employers. The required financial reporting information for the Fund and the Employer under GASB No. 67 and 68 can be found beginning on page 94. Beginning with the financial reporting information for December 31, 2023 the data and liabilities used are based on the current valuation information and not a roll forward of the prior year's information.

Changes in Fund Provisions

There was a change to the Tier 2 active member pensionable salary cap since the previous valuation as of December 31, 2024. For Tier 2 active members, the method for increasing the pensionable salary limitation was changed from the lesser of 3% or one-half of the percentage change in the Consumer Price Index-U (CPI-U) to the annual Social Security Wage Base.

The impact of this plan change is an increase in the Actuarial Accrued Liability of \$923 thousand.

Changes in Actuarial Assumptions, Methods, or Procedures

The assumptions used in this valuation were developed as part of an Experience Study for the four-year period ending December 31, 2024. A description of these assumptions can be found beginning on page 105. The changes include:

- The real wage growth assumption was increased from 0.50% to 0.75%.
- The general wage inflation assumption was increased from 3.00% to 3.25%.
- The payroll growth social security wage base assumption was increased from 2.50% to 3.50%.
- The Tier 2 Cost of Living Adjustment assumption was decreased from 1.25% to 1.20%.
- An assumption was added for election of immediate or deferred retirement for early retirees.
- The withdrawal rates, retirement rates, mortality and annual rates of salary increase assumptions were modified to partially reflect recent experience.
- The marriage assumption was changed from assuming spouses of male employees were four years younger than male employees to assume that spouses of male employees were three years younger than male employees.
- The marital status assumption for female members was increased from 40% assumed to be married to 45% assumed to be married.

The impact of these assumption changes is an increase in the Actuarial Accrued Liability of \$2.3 million.

Methods: For GASB purposes, beginning with the financial reporting information for December 31, 2023 the data and liabilities used are based on the current valuation information and not a roll forward of the prior year's information.

Procedures: None

Funding Policy: None.

All results presented in this report for years prior to December 31, 2018 were performed by the prior actuary(s).

Comparative Summary of Principal Actuarial Valuation Results

Actuarial Valuation as of	December 31, 2025	December 31, 2024
Summary of Member Data		
Number of Members Included in the Valuation:		
Active Members	622	600
Retirees and Beneficiaries	567	556
Inactive Members	1,691	1,641
Total	2,880	2,797
Annual Payroll		
Average	\$ 81,917	\$ 77,400
Annual Benefit Payments		
Retirees and Beneficiaries (Average) ¹	\$ 40,041	\$ 38,686
Investment Returns		
Fair Value Rate of Return (net of investment expenses) ²	15.35%	9.09%
Actuarial Value Rate of Return	6.78%	5.72%
Summary of Assets and Liabilities		
Total Actuarial Accrued Liability	\$ 393,629,638	\$ 372,137,895
Actuarial Value of Assets	225,504,262	217,855,435
Unfunded Actuarial Accrued Liability	\$ 168,125,376	\$ 154,282,460
Funded Ratio	57.29%	58.54%
Fiscal Year Ending	2027	2026
Employer Actuarial Required Contribution		
Employer Normal Cost	\$ 2,443,583	\$ 1,808,968
Amortization of Unfunded Actuarial Accrued Liability (Surplus)	11,298,400	10,209,305
Employer Actuarial Required Contribution	\$ 13,741,983	\$ 12,018,273

¹ The average annual benefit payments for retirees only is \$46,116 as of December 31, 2025 and \$44,634 as of December 31, 2024

² Rate of return provided by the CCPF.

Actuarial Liabilities and Normal Cost

Actuarial Liabilities	Tier 1		Tier 2		Total	December 31, 2024 Total
1. Present Value of Projected Benefits						
a. Retirement Benefits	\$	104,126,226	\$	39,447,764	\$ 143,573,990	\$ 128,851,115
b. Withdrawal Benefits		2,919,415		14,382,833	17,302,248	14,757,685
c. Death Benefits		1,156,279		1,071,658	2,227,937	1,684,741
Total	\$	108,201,920	\$	54,902,255	\$ 163,104,175	\$ 145,293,541
2. Retired Members and Beneficiaries Receiving Benefits		259,332,405		1,147,261	260,479,666	247,774,823
3. Inactive Members with Deferred Benefits		17,423,231		2,314,454	19,737,685	19,004,748
4. Total Present Value of Projected Benefits (1. + 2. + 3.)	\$	384,957,556	\$	58,363,970	\$ 443,321,526	\$ 412,073,112
5. Present Value of Future Normal Costs		21,324,523		28,367,365	49,691,888	39,935,217
6. Total Actuarial Accrued Liability	\$	363,633,033	\$	29,996,605	\$ 393,629,638	\$ 372,137,896
a. Active Members		86,877,397		26,534,890	113,412,287	105,358,325
b. Retired Members and Beneficiaries Receiving Benefits		259,332,405		1,147,261	260,479,666	247,774,823
c. Inactive Members with Deferred Benefits		17,423,231		2,314,454	19,737,685	19,004,748

Normal Cost as of December 31, 2025	Tier 1		Tier 2		Total		December 31, 2024 Total	
Projected Capped Payroll for Fiscal Year 2026	\$	19,215,884	\$	34,089,212	\$	53,305,096	\$	48,169,987
1.Total Normal Cost	Amount	% of Pay	Amount	% of Pay	Amount	% of Pay	Amount	% of Pay
a. Retirement Benefits	\$ 2,965,285	15.43%	\$ 2,422,302	7.11%	\$ 5,387,587	10.11%	\$ 4,381,763	9.10%
b. Withdrawal Benefits	245,056	1.28%	843,027	2.47%	1,088,083	2.04%	1,004,656	2.09%
c. Duty Disability Benefits	—	0.00%	3,532	0.01%	3,532	0.01%	—	0.00%
d. Ordinary Disability Benefits	130,690	0.68%	25,519	0.07%	156,209	0.29%	312,022	0.65%
e. Death Benefits	52,629	0.27%	66,202	0.19%	118,831	0.22%	86,409	0.18%
f. Administrative Expenses	64,565	0.34%	114,538	0.34%	179,103	0.34%	159,893	0.33%
Total	\$ 3,458,225	18.00%	\$ 3,475,120	10.19%	\$ 6,933,345	13.01%	\$ 5,944,743	12.34%
2. Expected Member Contributions	\$ 1,633,350	8.50%	\$ 2,897,583	8.50%	\$ 4,530,933	8.50%	\$ 4,094,449	8.50%
3. Employer Normal Cost (1. – 2.)	\$ 1,824,875	9.50%	\$ 577,537	1.69%	\$ 2,402,412	4.51%	\$ 1,850,294	3.84%

Actuarial Contributions*

Development of Employer Contribution	Fiscal Year Ending December 31, 2027	Fiscal Year Ending December 31, 2026
Projected Unfunded Actuarial Accrued Liability		
1. Actuarial Accrued Liability as of Valuation Date Two Years before Fiscal Year Ended	\$ 393,629,638	\$ 372,137,895
2. Actuarial Value of Assets as of Valuation Date Two Years before Fiscal Year Ended	225,504,262	217,855,435
3. UAAL as of Valuation Date Two Years before Fiscal Year End (1-2)	\$ 168,125,376	\$ 154,282,460
4. Total Normal Cost for Year before Fiscal Year	6,754,242	5,784,850
5. Expenses for Year before Fiscal Year	179,103	159,893
6. Proposed Contributions for Year before Fiscal Year	\$ (16,261,087)	\$ (14,765,067)
7. Interest		
a. Unfunded Actuarial Accrued Liability	11,768,776	10,799,772
b. Total Normal Cost	\$ 472,797	404,940
c. Expenses	12,537	11,193
d. Proposed Contributions	(559,512)	(508,037)
e. Total	\$ 11,694,598	\$ 10,707,868
8. Projected Unfunded Actuarial Accrued Liability as of FYE (3+4+5+6+7e)	\$ 170,492,232	\$ 156,170,003
Amortization		
9. Previous Outstanding Balance	\$ 156,541,317	\$ 147,559,131
Previous Charge/(Credit) Amortizations	10,067,101	9,341,686
10. New Charge/(Credit) Base	\$ 10,489,379	\$ 8,610,873
New Charge/(Credit) Amortization	643,212	528,022
11. New Charge/(Credit) Base – Assumption Change	\$ 3,461,537	\$ —
New Charge/(Credit) Amortization – Assumption Change	212,263	—
Total Plan Contribution		
12. Normal Cost Projected to Beginning of Fiscal Year	\$ 6,751,135	\$ 5,686,587
13. Amortization Payments	10,922,576	9,869,708
14. Expenses Expected to be Paid During Fiscal Year	183,580	163,891
15. Interest	\$ 614,434	\$ 540,901
16. Total Contribution for the Fiscal Year	\$ 18,471,725	\$ 16,261,087
Employee Contribution		
17. Expected Fiscal Year Tier I Payroll	19,215,884	18,977,860
18. Expected Fiscal Year Tier II Payroll	34,089,212	29,192,127
19. Expected Fiscal Year Employee Contributions	\$ 4,729,742	\$ 4,242,814
Employer Pension Contribution (16 – 19)	\$ 13,741,983	\$ 12,018,273

* The funding policy was changed per Public Act 102-1131 effective June 1, 2023 and first effective for the FYE 2024 contribution.

Calculation of Actuarial (Gain)/Loss

Development of Actuarial (Gain) / Loss	Amount
1. Expected Actuarial Accrued Liability	
a. Actuarial Accrued Liability at December 31, 2024	\$ 372,137,895
b. Normal Cost at December 31, 2024	5,784,850
c. Interest on a.+b. to End of Year	26,454,592
d. Benefit Payments and Refunds, with Interest to End of Year	23,984,597
e. Expected AAL Before Changes (a.+b.+c.–d.)	\$ 380,392,740
f. Change in Actuarial Accrued Liability at December 31, 2025 due to:	
i. Change in Actuarial Assumptions	2,311,931
ii. Change in Actuarial Methods	—
iii. Change in Plan Benefits	923,150
g. Expected Actuarial Accrued Liability at Dec 31, 2025 (e.+f.i.+f.ii.+f.iii.)	\$ 383,627,821
2. Actuarial Accrued Liability at December 31, 2025	393,629,638
3. Liability (Gain)/Loss (2. – 1.g.)	\$ 10,001,817
Expected Actuarial Value of Assets	
a. Expected Actuarial Value of Assets at December 31, 2024	217,855,435
b. Interest on a. to End of Year	15,249,880
c. Contributions Paid During 2025	16,488,063
d. Interest on c. to End of Year	567,322
e. Benefit Payments and Admin Expenses, with Interest to End of Year	24,171,562
f. Change in Actuarial Value of Assets at December 31, 2025 due to:	
i. Change in Asset Method	—
g. Expected Actuarial Value of Assets at Dec 31, 2025 (a.+b.+c.+d.–e.–f.i.)	\$ 225,989,140
5. Actuarial Value of Assets as of December 31, 2025	225,504,262
6. Actuarial Asset (Gain)/Loss (4.g. – 5.)	\$ 484,878
7. Actuarial (Gain)/Loss (3. + 6.)	\$ 10,486,695

Analysis of Experience

Type of (Gain) or Loss	Year Ending December 31, 2025	As a % of Last Year's AAL
1. (Gain) or Loss During the Year from Experience:		
a. Salary	\$ 2,713,956	0.73%
b. Investment	484,878	0.13%
c. Retiree Mortality	2,228,694	0.60%
d. Other (turnover, retirement ages, service purchase, etc.)	5,059,167	1.36%
e. Total Experience (Gain) or Loss (a. + b. + c. + d.)	10,486,695	2.82%
2. Assumption, Method and Plan Changes	3,235,081	0.87%
3. Total (Gain) or Loss During Year (1.e. + 2.)	13,721,776	3.69%

Actuarial Balance Sheet

Financial Resources		December 31, 2025
1. Actuarial Value of Assets		\$ 225,504,262
2. Present Value of Future Contributions		
a. Expected Member Contributions		32,473,592
b. Employer Normal Cost		17,218,296
c. Total		\$ 49,691,888
3. Unfunded Actuarial Accrued Liability/(Reserve)		\$ 168,125,376
4. Total Assets [1. + 2.c. + 3.]		\$ 443,321,526
Benefit Obligations		December 31, 2025
1. Present Value of Future Benefits		
a. Active Members	\$ 163,104,175	
b. Retirees and Beneficiaries	260,479,666	
c. Inactive Members	19,737,685	
d. Total	\$ 443,321,526	

History of UAAL and Funded Ratio

Valuation Date	Actuarial Accrued Liability (AAL)	Actuarial Value of Assets (AVA)	Funded Ratio (AVA as a % of AAL)	Unfunded Actuarial Accrued Liability (UAAL)
December 31, 2016	\$ 300,259,728	\$ 198,244,885	66.02%	\$ 102,014,843
December 31, 2017	302,213,539	204,273,172	67.59%	97,940,367
December 31, 2018	313,013,137	202,894,946	64.82%	110,118,191
December 31, 2019	319,710,584	203,486,292	63.65%	116,224,292
December 31, 2020	331,146,777	209,707,146	63.33%	121,439,631
December 31, 2021	344,389,208	218,414,061	63.42%	125,975,147
December 31, 2022	351,907,025	213,809,300	60.76%	138,097,725
December 31, 2023	358,706,990	212,762,876	59.31%	145,944,114
December 31, 2024	372,137,895	217,855,435	58.54%	154,282,460
December 31, 2025	393,629,638	225,504,262	57.29%	168,125,376

Reconciliation of Change In Unfunded Actuarial Liability

Development of Unfunded Actuarial Liability	Amount
1. Unfunded Actuarial Accrued Liability as of December 31, 2024	\$ 154,282,460
2. Total Normal Cost Paid (including Administrative Expenses) Paid During 2025	6,164,642
3. Interest on 1. and 2.	11,011,885
4. Employer Contribution Requirement of Normal Cost Plus Interest on Unfunded Liability for Period January 1, 2025 to December 31, 2025	\$ 17,176,527
5. Actual Total Contribution for the Year	16,488,063
6. Interest on 5.	567,323
7. Increase in Unfunded Liability Due to Employer Contribution Plus Interest Being Less Than Normal Cost Plus Interest on Unfunded Liability (4. – (5.+6.))	\$ 121,141
8. Increase/(Decrease) in Unfunded Liability Due to:	
a. Investment Return Lower/(Higher) Than Assumed	484,878
b. Salary Increases Higher/(Lower) Than Assumed	2,713,956
c. Retiree Mortality Lower/(Higher) Than Assumed	2,228,694
d. Assumption, Method or Plan changes	3,235,081
e. Other Sources	5,059,166
9. Net Increase/(Decrease) in Unfunded Liability for the Year (7. + 8a. + 8b. + 8c. + 8d. + 8e.)	13,842,916
10. Unfunded Actuarial Accrued Liability as of December 31, 2025 (1. + 9.)	\$ 168,125,376

Summary of Fair Value of Assets

Asset Category	Fair Value as of December 31, 2025		Fair Value as of December 31, 2024	
	Amount	%	Amount	%
1. Short-Term Investments	\$ 4,579,809	2.06%	\$ 4,274,974	2.05%
2. Investments at Fair Value				
a. U.S. and International Equities	\$ 98,941,261	44.53%	\$ 101,745,905	48.71%
b. U.S. Government and Government Agency Obligations	6,125,827	2.76%	5,716,200	2.74%
c. Corporate Bonds	153,363	0.07%	207,974	0.10%
d. Collective International Equity Fund	29,851,962	13.44%	22,848,150	10.94%
e. Commingled Fixed Income Fund	56,118,503	25.26%	50,430,931	24.14%
f. Hedge Funds	6,293,777	2.83%	—	0.00%
g. Private Credit	952,138	0.43%	—	0.00%
h. Private Equity	2,119,674	0.95%	5,720,463	2.74%
i. Real Estate	16,889,032	7.60%	17,700,166	8.47%
h. Total	\$ 217,445,537	97.87%	\$ 204,369,789	97.83%
3. Collateral Held for Securities Lending	\$ 147,075	0.07%	\$ 256,425	0.12%
4. Total Assets (1. + 2.h. + 3.)	\$ 222,172,421	100.00%	\$ 208,901,188	100.00%
5. Prepaid Expenses	\$ 178,148		\$ —	
6. Receivables				
a. Interest and Dividends	\$ 243,511		\$ 297,518	
b. Investments Sold	—		—	
c. Other Receivables	14,222,977		3,626,900	
d. Total	\$ 14,466,488		\$ 3,924,418	
7. Payables				
a. Investments Purchased	\$ 377,795		\$ 92,111	
b. Securities Lending Collateral	147,075		256,425	
c. Other Payables	77,442		105,819	
d. Total	\$ 602,312		\$ 454,355	
8. Net Position for Pension Benefits [4. + 5 + . 6.d. – 7.d.]	\$ 236,214,745		\$ 212,371,251	

Changes in Fair Value of Assets

Transactions	December 31, 2025	December 31, 2024
Additions		
1. Contributions		
a. Contributions from Employers	\$ 11,792,805	\$ 11,518,664
b. Contributions from Plan Members	4,226,303	4,189,192
c. Total	\$ 16,019,108	\$ 15,707,856
2. Net Investment Income		
a. Interest and Dividends	\$ 1,668,331	\$ 1,752,782
b. Net Appreciation	29,463,849	15,893,368
c. Net Securities Lending Income	4,533	4,117
d. Total	\$ 31,136,713	\$ 17,650,267
e. Less Investment Expense	413,751	394,396
f. Net Investment Income (Loss)	\$ 30,722,962	\$ 17,255,871
g. Employee Transfers	468,955	(112,394)
3. Total Additions (1c. + 2f. + 2g.)	\$ 47,211,025	\$ 32,851,333
Deductions		
4. Benefits and Expenses		
a. Retirement Benefits	\$ 22,427,630	\$ 21,458,656
b. Refund of Contributions and Death Benefit	759,155	853,144
c. Administrative Expenses	180,746	161,361
d. Miscellaneous - Benefit Expenses	—	—
5. Total Deductions	\$ 23,367,531	\$ 22,473,161
6. Net Increase (3. – 5.)	\$ 23,843,494	\$ 10,378,172
Net Position Held in Trust for Pension Benefits		
a. Beginning of Year	\$ 212,371,251	\$ 201,993,079
b. End of Year	\$ 236,214,745	\$ 212,371,251

Determination of Actuarial Value of Assets

Development of Actuarial Value of Assets

1. Actuarial Value of Assets as of December 31, 2024	\$ 217,855,435
2. Unrecognized Return as of December 31, 2024	(5,484,184)
3. Fair Value of Assets as of December 31, 2024 (1. + 2.)	\$ 212,371,251
4. Contributions	
a. Member (includes purchased service)	\$ 4,226,303
b. Employer	11,792,805
c. Miscellaneous contributions	468,955
d. Total	\$ 16,488,063
5. Distributions	
a. Benefit payments	\$ 22,427,630
b. Refund of contributions	759,155
c. Administrative expenses	180,746
d. Total	\$ 23,367,531
6. Expected Return at 7.00% on	
a. Item 1.	\$ 15,249,880
b. Item 2.	(383,893)
c. Item 4.d.	567,322
d. Item 5.d.	804,031
e. Total (a. + b. + c. – d.)	\$ 14,629,278
7. Actual Return on Fair Value for Fiscal Year, net of Investment Expenses	\$ 30,722,962
8. Return to be Spread for Fiscal year (7. – 6e.)*	\$ 16,093,684
9. Total Fair Value of Assets as of December 31, 2025	\$ 236,214,745
10. Return to be Spread	

	Fiscal Year	Return to be Spread	Unrecognized Percent	Unrecognized Return
	2025	\$ 16,093,684	80.00%	\$ 12,874,947
	2024	3,353,004	60.00%	2,011,802
	2023	10,510,290	40.00%	4,204,116
	2022	(41,901,908)	20.00%	(8,380,382)
	2021	11,440,012	0.00%	—
				\$ 10,710,483
11. Actuarial Value of Assets (9. —10.)				\$ 225,504,262
12. Recognized rate of return for the Year on Actuarial Value of Assets				6.78%
13. Rate of Return for the Year on Market Value of Assets (reported by Cook County — net of inv. expenses)				15.35%

* Annual Return to be Spread calculation is based on assumed 7.00% investment return which includes an assumption that all expenses and revenues are paid mid-year on average.

Schedule of Funding Progress

The liabilities and assets resulting from the last ten actuarial valuations are as follows:

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL) (Actuarial Value)	Funded Ratio (Actuarial Value)	Covered Payroll	UAAL as a Percentage of Covered Payroll (Fair Value)
	(a)	(b)	(b-a)	(a/b)	(c)	(b-a)/(c)
2016	\$ 198,244,885	\$ 300,259,728	\$ 102,014,843	66.02%	\$ 34,509,011	295.62%
2017	204,273,172	302,213,539	97,940,367	67.59%	35,078,173	279.21%
2018	202,894,946	313,013,137	110,118,191	64.82%	34,071,319	323.20%
2019	203,486,292	319,710,584	116,224,292	63.65%	35,056,459	331.53%
2020	209,707,146	331,146,777	121,439,631	63.33%	35,159,979	345.39%
2021	218,414,061	344,389,208	125,975,147	63.42%	35,059,352	359.32%
2022	213,809,300	351,907,025	138,097,725	60.76%	35,856,944	385.14%
2023	212,762,876	358,706,990	145,944,114	59.31%	39,618,295	368.38%
2024	217,855,435	372,137,895	154,282,460	58.54%	46,440,290	332.22%
2025	225,504,262	393,629,638	168,125,376	57.29%	50,952,669	329.96%

Schedule of Employer Contributions

The required contributions and actual percentages contributed over the last ten years are as follows:

Fiscal year Ended December 31,	Actuarially Determined Contribution (ADC)	Employer Contribution	Percentage Contributed
2016	\$ 10,166,661	\$ 1,971,946	19.40%
2017	10,230,872	2,242,489	21.92%
2018	10,678,782	3,481,281	32.60%
2019	10,195,691	3,345,462	32.81%
2020	13,027,669	3,291,529	25.27%
2021	13,554,738	3,128,484	23.08%
2022	13,888,809	2,448,819	17.63%
2023	11,367,418	2,582,567	22.72%
2024	10,865,954	11,518,664	106.01%
2025	11,125,200	11,792,805	106.00%

Actuarially determined contribution rates are calculated as of December 31, one year prior to the fiscal year in which contributions are reported.

GASB 67 Schedule of Changes in Net Pension Liability

	2025	2024	2023	2022	2021
Total Pension Liability					
Service Cost	\$ 5,261,225	\$ 4,570,217	\$ 4,239,346	\$ 11,946,916	\$ 12,842,866
Interest	25,620,126	24,661,699	24,188,829	18,101,656	17,698,797
Benefit changes	923,150	—	—	—	—
Difference between expected and actual experience	10,562,096	6,510,789	(252,285)	(4,167,217)	6,666,390
Changes of assumptions	2,311,931	—	—	(222,844,463)	5,065,445
Benefit payments, including refund of contributions	(23,186,785)	(22,311,800)	(21,209,777)	(20,597,816)	(19,408,037)
Net change in Total Pension Liability	21,491,743	13,430,905	6,966,113	(217,560,924)	22,865,461
Total Pension Liability – beginning	\$ 372,137,895	\$ 358,706,990	\$ 351,740,877	\$ 569,301,801	\$ 546,436,340
Total Pension Liability – ending (a)	393,629,638	372,137,895	358,706,990	351,740,877	569,301,801
Plan Fiduciary Net Position					
Contributions – employer	\$ 11,792,805	\$ 11,518,664	\$ 2,582,567	\$ 2,448,819	\$ 3,128,484
Contributions – member	4,226,303	4,189,192	3,289,023	3,061,721	3,124,691
Net investment income	30,722,962	17,255,871	23,554,290	(25,963,059)	27,021,748
Benefit payments, including refund of contributions	(23,186,785)	(22,311,800)	(21,209,777)	(20,597,816)	(19,408,037)
Administrative expense	(180,746)	(161,361)	(146,327)	(147,887)	(157,851)
Other	468,955	(112,394)	(60,732)	(8,533)	42,007
Net change in Plan Fiduciary Net Position	23,843,494	10,378,172	8,009,044	(41,206,755)	13,751,042
Plan Fiduciary Net Position – beginning	\$ 212,371,251	\$ 201,993,079	\$ 193,984,035	\$ 235,190,790	\$ 221,439,748
Plan Fiduciary Net Position – ending (b)	236,214,745	212,371,251	201,993,079	193,984,035	235,190,790
Net Pension Liability – ending (a) – (b)	157,414,893	159,766,644	156,713,911	157,756,842	334,111,011

Beginning with the finance reporting information for December 31, 2023, the data and liabilities used are based on the current valuation information and not a roll forward of the prior year's information.

GASB 67 Net Pension Liability (Asset)

	2025	2024	2023	2022	2021
Total Pension Liability	\$ 393,629,638	\$ 372,137,895	\$ 358,706,990	\$ 351,740,877	\$ 569,301,801
Plan Fiduciary Net Position	236,214,745	212,371,251	201,993,079	193,984,035	235,190,790
Net Pension Liability	\$ 157,414,893	\$ 159,766,644	\$ 156,713,911	\$ 157,756,842	\$ 334,111,011
Ratio of Plan Fiduciary Net Position to Total Pension Liability	60.01%	57.07%	56.31%	55.15%	41.31%
Covered-employee payroll	\$ 50,952,669	\$ 46,440,290	\$ 39,618,295	\$ 35,856,944	\$ 35,059,352
Net Pension Liability as a percentage of covered-employee payroll	308.94%	344.03%	395.56%	439.96%	952.99%

GASB 67 Schedule of Changes in Net Pension Liability (continued)

	2020	2019	2018	2017	2016
Total Pension Liability					
Service Cost	\$ 11,099,720	\$ 7,981,035	\$ 9,426,212	\$ 10,698,297	\$ 11,224,976
Interest	18,774,499	20,343,569	19,182,488	20,384,471	19,482,189
Benefit changes	—	—	—	—	—
Difference between expected and actual experience	(2,400,863)	(420,786)	608,525	(1,344,952)	(6,776,942)
Changes of assumptions	41,724,080	71,398,627	(26,452,372)	(21,473,767)	(26,186,535)
Benefit payments, including refund of contributions	(19,140,336)	(18,323,398)	(17,817,279)	(16,670,896)	(16,462,185)
Net change in Total Pension Liability	50,057,100	80,979,047	(15,052,426)	(8,406,847)	(18,718,497)
Total Pension Liability – beginning	\$ 496,379,240	\$ 415,400,193	\$ 430,452,619	\$ 438,859,466	\$ 457,577,963
Total Pension Liability – ending (a)	546,436,340	496,379,240	415,400,193	430,452,619	438,859,466
Plan Fiduciary Net Position					
Contributions – employer	\$ 3,291,529	\$ 3,345,462	\$ 3,481,281	\$ 2,242,489	\$ 1,971,946
Contributions – member	3,192,954	3,020,322	3,127,980	3,300,222	3,184,051
Net investment income	21,851,955	33,653,650	(8,422,851)	30,500,015	10,477,792
Benefit payments, including refund of contributions	(19,140,336)	(18,323,398)	(17,817,279)	(16,670,896)	(16,462,185)
Administrative expense	(158,367)	(154,352)	(159,489)	(163,275)	(157,577)
Other	714,659	(252,406)	(182,512)	(40,007)	(133,999)
Net change in Plan Fiduciary Net Position	9,752,394	21,289,278	(19,972,870)	19,168,548	(1,119,972)
Plan Fiduciary Net Position – beginning	\$ 211,687,354	\$ 190,398,076	\$ 210,370,946	\$ 191,202,398	\$ 192,322,370
Plan Fiduciary Net Position – ending (b)	221,439,748	211,687,354	190,398,076	210,370,946	191,202,398
Net Pension Liability – ending (a) – (b)	324,996,592	284,691,886	225,002,117	220,081,673	247,657,068

Beginning with the finance reporting information for December 31, 2023, the data and liabilities used are based on the current valuation information and not a roll forward of the prior year's information.

GASB 67 Net Pension Liability (Asset) (continued)

	2020	2019	2018	2017	2016
Total Pension Liability	\$ 546,436,340	\$ 496,379,240	\$ 415,400,193	\$ 430,452,619	\$ 438,859,466
Plan Fiduciary Net Position	221,439,748	211,687,354	190,398,076	210,370,946	191,202,398
Net Pension Liability	\$ 324,996,592	\$ 284,691,886	\$ 225,002,117	\$ 220,081,673	\$ 247,657,068
Ratio of Plan Fiduciary Net Position to Total Pension Liability	40.52%	42.65%	45.83%	48.87%	43.57%
Covered-employee payroll	\$ 35,159,979	\$ 35,056,459	\$ 34,071,319	\$ 35,078,173	\$ 34,509,011
Net Pension Liability as a percentage of covered-employee payroll	924.34%	812.10%	660.39%	627.40%	717.66%

GASB 67 Sensitivity of Net Pension Liability

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Total Pension Liability	\$ 441,562,527	\$ 393,629,638	\$ 353,820,359
Fiduciary Net Position	236,214,745	236,214,745	236,214,745
Net Pension Liability	\$ 205,347,782	\$ 157,414,893	\$ 117,605,614

The discount rate used to measure the total pension liability was 7.00%. The discount rate used to measure the total pension liability at December 31, 2024 was 7.00%. The projection of cash flows used to determine the discount rate assumed that FPEABF contributions are determined on an actuarial basis, which equals the employer's normal cost of benefits accrued plus the amortization of the unfunded actuarial accrued liability over a 30-year closed period with payments increasing 2.0% per year plus projected Fund expenses, following the funding policy. Based on this assumption, the Fund's fiduciary net position was projected to be sufficient to make all projected future benefit payments of current fund members. Please see the supporting exhibits for additional detail.

GASB 67 AND 68 Actuarial Assumptions and Methods

Measurement Date:	December 31, 2025	December 31, 2024
Valuation Date (VD):	December 31, 2025	December 31, 2024
Membership Data:		
Retirees	403	391
Beneficiaries	164	165
Inactive Vested Members	1,691	1,641
Active Employees	622	600
Total	2,880	2,797
Single Equivalent Interest Rate (SEIR):		
Long-Term Expected Rate of Return	7.00%	7.00%
Municipal Bond Index Rate at Measurement Date	4.83%	4.08%
Fiscal Year in which Fiduciary Net Position is Projected to be Depleted	N/A	N/A
Single Equivalent Interest Rate at Measurement Date	7.00%	7.00%
Actuarial Assumptions:		
– Projected Salary Increases	3.25%-6.50%	3.00%-5.00%
– Inflation Assumption	2.50%	2.50%

The projection of cash flows used to determine the discount rate assumed that FPEABF contributions will continue to follow the current funding policy. Based on this assumption, the Fund's fiduciary net position is projected to be sufficient to make all projected future benefit payments of current fund members.

GASB 67 AND 68 Actuarial Assumptions and Methods (continued)

Investment Rate of Return Detail

The long-term expected rate of return on the Fund’s investments was determined based on the results of an experience review. The results of the experience review were adopted by the Board at the Board’s March 2026 Meeting. The rate of return assumption was based on the target asset allocation of the fund. In the experience review, best estimate ranges of expected future real rates of return (net of inflation) for the portfolio were developed, based on the expected returns of each major asset class and their weights in the portfolio. An econometric model that forecasts a variety of economic environments and then calculates asset class returns based on functional relationships between the economic variables and the asset classes was then used. Expected investment expenses were subtracted and expected inflation was added to arrive at the long term expected nominal return. A value for the expected long term expected return was selected for the portfolio such that there was a better than 50% likelihood of the emerging returns exceeding the expected return.

Best estimates of arithmetic real rates of return (net of inflation) for each major asset class included in the Fund’s target asset allocation as of December 31, 2025 are listed in the table below:

Asset Category	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equities	32.00%	5.40%
International Equities	20.00%	5.50%
Broad Fixed Income	23.50%	2.55%
Short-Duration Fixed Income	2.50%	1.75%
Private Credit	2.00%	4.95%
Real Estate Funds	10.00%	4.30%
Private Equity	6.00%	6.55%
Hedge Funds	3.00%	3.55%
Short-term Investment Fund	1.00%	0.65%
Total	100.00%	

Summary of Benefit Provisions

Participant. A person employed by the Forest Preserve District whose salary or wages is paid in whole or in part by the Forest Preserve District. An employee in service on or after January 1, 1984 shall be deemed as a participant regardless of when he or she became an employee.

Service. For all purposes except the minimum retirement annuity and ordinary disability benefit, service during four months in any calendar year constitutes one year of service. For the minimum retirement annuity, all service is computed in whole calendar months. Service for any 15 days in a calendar month shall constitute a month of service.

For purposes of the minimum retirement annuity, service shall include:

- a. Any time during which the employee performed the duties of his or her position and contributed to the Fund.
- b. Vacations and leaves of absence with whole or part pay.
- c. Periods during which the employee receives a disability benefit from the Fund, and
- d. Certain periods of accumulated sick leave.

Retirement Annuity – Eligibility (Tier 1). An employee who withdraws from service with 10 or more years of service is entitled to a retirement annuity upon attainment of age 50.

Retirement Annuity – Amount (Tier 1)

Money Purchase Annuity (Tier 1). The amount of annuity based on the sum accumulated from the employee's salary deductions for age and service annuity plus 1/10 of the sum accumulated from the contributions by the Forest Preserve District for age and service annuity for each completed year of service after the first 10. Except that when the employee retires after age 60, the full amount of contributions by the Employer are used.

Minimum Formula Annuity (Tier 1). The amount of annuity provided is equal to 2.4% of final average salary for each year of service. Final average salary is the highest average monthly salary for any 48 consecutive months within the last 10 years of service. Salary for pension purposes is actual salary earned exclusive of overtime or extra salary. The maximum amount of annuity is 80% of final average salary.

If an employee retires before age 60, the annuity is reduced by .5% for each full month or fraction thereof that the employee is under age 60 when the annuity begins, unless the employee has 30 or more years of service, in which case there is no reduction for retirement before age 60.

If the Minimum Formula Annuity is greater than the Money Purchase Annuity, the employee is entitled to receive the Minimum Formula Annuity.

Summary of Benefit Provisions (continued)

Automatic Increase in Retirement Annuity (Tier 1). Employees who retire from service having attained age 60 or more, or, if retirement occurs on or after January 1, 1991, with at least 30 years of service, 3% of the annuity beginning January of the year following the year in which the first anniversary of retirement occurs. If retirement is before age 60 with less than 30 years of service, increases begin in January of the year immediately following the year in which age 60 is attained. Beginning January 1, 1998, increases are calculated as 3% of the monthly annuity payable at the time of the increase.

Optional Plan of Contributions and Benefits (Tier 1). During the period through June 30, 2005, an employee may establish optional credit for additional benefits by making additional contributions of 3% of salary. The additional benefit is equal to 1% of final average salary for each year of service for which optional contributions have been paid. The additional benefit shall be included in the calculation of the automatic annual increase and the calculation of the survivor's annuity.

Surviving Spouse's Annuity - Death in Service (Tier 1)

Money Purchase Annuity (Tier 1). The amount of annuity based on the accumulated salary deductions and Forest Preserve District contributions for both the employee and the spouse.

Minimum Formula Annuity (Tier 1). A minimum annuity is provided for the eligible surviving spouse of an employee who dies in service with any number of years of service. The amount of such minimum spouse's annuity is equal to 65% of the annuity the employee would have been entitled to as of the date of death, provided the spouse on such date is age 55 or older, or that the employee had 30 or more years of service. If the spouse is under age 55 and the employee had less than 30 years of service, the amount of the spouse's annuity shall be discounted by .5% for each month that the spouse is less than age 55 on the date of the employee's death. The amount of the surviving spouse's annuity shall not be less than 10% of the employee's final average salary as of the date of death.

If the Minimum Formula Annuity is greater than the Money Purchase Annuity, the surviving spouse shall be entitled to receive the Minimum Formula Annuity.

Surviving Spouse's Annuity - Death after Retirement (Tier 1). The amount of the annuity is the greater of the money purchase annuity or the minimum formula annuity. The surviving spouse of an annuitant who dies on or after July 1, 2002 shall be entitled to an annuity of 65% of the employee's annuity at the time of death if the employee had at least 10 years of service, reduced by .5% per month that the spouse is under age 55 at the time of the employee's death. There is no reduction for age if the employee had at least 30 years of service.

Summary of Benefit Provisions (continued)

Automatic Annual Increase in Surviving Spouse's Annuity (Tier 1). On the January 1 occurring on or immediately after the first anniversary of the deceased employee's death, the surviving spouse's annuity shall be increased by 3% of the amount of annuity payable at the time of the increase. On each January 1, thereafter, the annuity shall be increased by an additional 3% of the amount of annuity payable at the time of the increase.

Child's Annuity. Annuities are provided for unmarried children of a deceased employee who are under age 18. An adopted child is entitled to the child's annuity if such child was legally adopted at least one year before the child's annuity becomes payable. The child's annuity is payable under the following conditions:

(a) the death of the employee was a duty related death; or (b) if the death is not a duty related death, the employee died while in service and had completed at least four years of service from the date of his or her original entrance in service and at least two years from the latest re-entrance; or (c) if the employee died while in receipt of an annuity, he or she must have withdrawn from service after attainment of age 50.

The amount of the annuity is the greater of 10% of the employee's final salary at the date of death or \$140 per month for each child.

Duty Disability Benefits. Duty disability benefits are payable to an employee who becomes disabled as a result of an accidental injury incurred while in the performance of an act of duty. Benefits begin on the first regular and normal work date for which the employee does not receive a salary. The amount of the duty disability benefit is equal to 75% of the employee's salary at the date of injury, reduced by the amount the employee receives from Workers' Compensation. However, if the disability, in any measure has resulted from any physical defect or disease that existed at the time such injury was sustained, the duty disability benefit shall be 50% of salary. The 8.5% of salary normally contributed by the employee for pension purposes is contributed on their behalf during the period of approved disability.

If the disability commences prior to age 60, duty disability benefits are payable during disability until the employee attains age 65. If the disability begins after age 60, the benefit is payable during disability for a period of 5 years.

Summary of Benefit Provisions (continued)

Recipients of duty disability benefits also have a right to receive child's disability benefits of \$10 per month on account of each unmarried child less than age 18. Total children's disability benefits shall not exceed 15% of the employee's salary.

Ordinary Disability Benefits. Ordinary disability benefits are provided for employees who become disabled as the result of any cause other than injury incurred in the performance of an act of duty. The amount of the benefit is 50% of the employee's annual salary at the time of disability. The 8.5% of salary normally contributed by the employee for pension purposes is contributed on their behalf during the period of approved disability.

Ordinary disability benefits are payable after the first 30 days of disability provided the employee is not then in receipt of salary. Ordinary disability benefits are payable until the first of the following shall occur:

- a. the disability ceases; or
- b. the date that total payments equal the lesser of (1) 1/4 of the total service rendered prior to disability, and (2) five years.

An employee unable to return to work at the expiration of ordinary disability benefit is entitled to an annuity beginning on the date of the employee's withdrawal from service regardless of age on such date.

Death Benefit. Upon the death of an active or retired employee, a death benefit of \$1,000 is payable to the employee's designated beneficiary or to the employee's estate if no beneficiary has been designated.

Refund to Employee upon Withdrawal From Service. Upon withdrawal from service, an employee under the age of 55 (or age 62 if Tier 2), or anyone with less than 10 years of service is eligible for a refund. The employee is entitled to a refund of the amount accumulated to his or her credit for age and service annuity and the survivor's annuity together with the total amount contributed for the automatic annual increase, without interest. Upon receipt of such refund, the employee forfeits all rights to benefits from the Fund.

Election of Refund in Lieu of Annuity. If an employee's annuity or spouse's annuity is less than \$150.00 per month, such employee or spouse annuitant may elect a refund of the employee's accumulated contributions in lieu of a monthly annuity.

Refund For Surviving Spouse's Annuity. If an employee is unmarried at the time of retirement, all contributions for surviving spouse's annuity will be refunded with interest at the rate of 3% per year, compounded annually.

Summary of Benefit Provisions (continued)

Refund of Remaining Amounts. In the event that the total amount accumulated to the account of an employee from employee contributions for annuity purposes has not been paid to the employee and surviving spouse as a retirement or surviving spouse's annuity before the death of the survivor(s) of the employee, in equal parts, or if there are no children, to the beneficiaries of the employee or the administrator of the estate.

Employee Contributions. Employees contribute through salary deductions 8.5% of salary to the Fund, 6.5% being for the retirement annuity. 1.5% being for the surviving spouse's annuity, and .5% being for the automatic increase in retirement annuity.

Employer Contributions. Pursuant to Public Act 102-1131, the Forest Preserve's required annual contribution is determined on an actuarial basis and is the sum of (1) the projected normal cost for pensions for the fiscal year, plus (2) a projected unfunded actuarial accrued liability amortization payment for pensions for the fiscal year, plus (3) projected expenses for the fiscal year, plus (4) interest to adjust for payment pattern during the fiscal year, minus (5) projected employee contributions for the fiscal year. The minimum required employer contribution is based on the entry-age normal cost method, a 5-year smoothed actuarial value of assets, and a 30-year layered amortization of unfunded actuarial accrued liability with payments increasing 2% per year.

Employer Pick-up of Employee Contributions. Since April 15, 1982, regular employee contributions have been designated for federal income tax purposes as being made by the employer. The employee's W-2 salary is therefore reduced by the amount of contribution. For pension purposes, the salary remains unchanged. For purposes of benefits, refunds, and financing, these contributions are treated as employee contributions.

Persons Who First Become Participants On or After January 1, 2011 (Tier 2)

The following changes to the aforementioned provisions apply to persons who first become participants on or after January 1, 2011:

1. The highest salary for annuity purposes is equal to the average monthly salary obtained by dividing the participant's total salary during the 96 consecutive months of service within the last 120 months of service in which the total compensation was the highest by the number of months in that period.
2. For 2011, the annual salary is limited to the Social Security wage base of \$106,800. Limitations for future years shall automatically be increased by the lesser of 3% or one-half of percentage change in the Consumer Price Index-U for the 12 months ending in September.

Summary of Benefit Provisions (continued)

3. A participant is eligible to retire with unreduced benefits at age 67 with at least 10 years of service credit. However, a participant may elect to retire at age 62 with at least 10 years of service credit and receive a retirement annuity reduced by one-half of 1% for each month that his or her age is under 67.
4. The initial survivor's annuity is equal to 66-2/3% of the participant's earned retirement annuity at the date of death, subject to automatic annual increases of the lesser of 3% or one-half of the increase in the Consumer Price Index-U for the 12 months ending in September, based on the originally granted survivor's annuity.
5. Automatic annual increases in the retirement annuity then being paid are equal to the lesser of 3% or one-half the annual change in the Consumer Price Index-U, whichever is less, based on the originally granted retirement annuity.
6. Refund upon withdrawal from service. Upon withdrawal from service, an employee who withdraws from service before age 62 regardless of length of service or withdraws with less than 10 years of service regardless of age is entitled to a refund of total contributions made by the employee without interest.

Description of Actuarial Methods and Valuation Procedures

Actuarial Cost Method

Liabilities and contributions shown in this report are computed using the **Entry Age Actuarial Cost Method** of funding.

Sometimes called a “funding method,” this is a particular technique used by actuaries for establishing the amount and incidence of the annual actuarial cost of pension Fund benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily the annual contribution to the Fund is comprised of (1) the normal cost and (2) an amortization payment on the unfunded actuarial accrued liability.

Under the Entry Age Actuarial Cost Method, the **Normal Cost** is computed as the level percentage of pay which, if paid from the earliest time each Member would have been eligible to join the Fund if it then existed (thus, entry age) until his retirement or termination, would accumulate with interest at the rate assumed in the valuation to a fund sufficient to pay all benefits under the Fund.

The Normal Cost for the Fund is determined by summing individual results for each active Member and determining an average normal cost rate by dividing the summed individual normal costs by the total payroll of Members before assumed retirement age.

The **Actuarial Accrued Liability** under this method at any point in time is the theoretical amount of the fund that would have accumulated had annual contributions equal to the Normal Cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date.)

The **Unfunded Actuarial Accrued Liability** is the excess of the Actuarial Accrued Liability over the Actuarial Value of Fund Assets actually on hand on the valuation date.

Under this method experience gains or losses, i.e. decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the Unfunded Actuarial Accrued Liability.

Asset Valuation Method

The actuarial value of assets is based on a five-year smoothing method and is determined by spreading the effect of each year’s investment return on Fair Value of assets in excess of or below the expected return. The Fair Value of assets at the valuation date is reduced by the sum of the following:

- (i) 80% of the return to be spread during the first year preceding the valuation date,
- (ii) 60% of the return to be spread during the second year preceding the valuation date,
- (iii) 40% of the return to be spread during the third year preceding the valuation date, and
- (iv) 20% of the return to be spread during the fourth year preceding the valuation date.

The return to be spread is the difference between (1) the actual investment return on Fair Value and (2) the expected return on Fair Value.

Valuation Procedures

No actuarial liability is included for members who terminated non-vested prior to the valuation date, except those due a refund of contributions.

Annual increases in salary were limited to the dollar amount defined under Internal Revenue Code Exhibit 401(a)(17) for affected members.

Summary of Actuarial Assumptions

The actuarial assumptions used for the December 31, 2025 actuarial valuation are summarized below. All assumptions are based on an experience analysis of the Fund over the period 2021 through 2024. These assumptions were adopted by the Board as of December 31, 2025, based on the recommendation from the actuary. The combined effect of the assumptions is expected to have no significant bias.

- Interest Rate.** 7.00% per year, compounded annually.
- Price Inflation Rate.** 2.50% per year, compounded annually.
- Real Wage Growth.** 0.75% per year, compounded annually.
- General Wage Growth.** 3.25% per year, compounded annually.

Mortality Rates. All mortality rates use Pub-2016 General Amount Weighted Median Mortality Tables.

Mortality Projections. All mortality rates are projected from 2016 using generational improvement with Scale MP-2021.

Deaths After Retirement. Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Retirees. Rates for male members are set forward one year and multiplied by 104% at all ages. Rates for female members are set forward one year and multiplied by 110% at all ages. Because the retiree tables have no rates prior to age 50, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 50.

Deaths After Retirement (Survivors of Deceased members). Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Contingent Survivors. Because the contingent survivor tables have no rates prior to age 45, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 45.

Deaths Prior to Retirement. Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Employees for all employees.

Termination Rates for Tier 1 Members. For persons who became participants prior to January 1, 2011, termination rates based on the recent experience of the Fund were used. The following is a sample of the termination rates used:

Service at Termination	Rate
0	15.0%
5	8.0%
10	6.0%
15	3.5%
20	3.5%
25+	2.5%

Summary of Actuarial Assumptions (continued)

Termination Rates for Tier II Members. For persons who became or will become participants on or after January 1, 2011, termination rates based on the recent experience of the Fund were used. The following is a sample of the termination rates used:

Service at Termination	Rate
0	17.0%
5	8.0%
10	5.0%
15	3.5%
20	3.0%
25+	2.5%

Retirement Rates for Tier I Members. For persons who became participants prior to January 1, 2011, rates of retirement for each age from 50 to 80 based on the recent experience of the Fund. The following are samples of the rates of retirement used:

Age	With Less Than 30 Years of Service at Retirement	With 30 Years or More Years of Service at Retirement
<50	0.0%	32.0%
50	7.0%	32.0%
51-58	7.0%	25.0%
59	15.0%	20.0%
60-64	15.0%	20.0%
65-66	21.0%	20.0%
67-76	21.0%	25.0%
77-79	28.0%	25.0%
80+	100.0%	100.0%

Retirement Rates for Tier II Members. For persons who became or will become participants on or after January 1, 2011, rates of retirement for each age from 62 to 75 were used. The following are samples of the rates of retirement that were used:

Age	Rates of Retirement	
	Males	Females
62	15.0%	15.0%
64	15.0%	15.0%
67	40.0%	35.0%
70	40.0%	30.0%
75	100.0%	100.0%

Summary of Actuarial Assumptions (continued)**Salary Increases.**

Service	Wage Growth	Merit and Longevity	Total
0	3.25%	3.25%	6.50%
1	3.25%	3.25%	6.50%
2	3.25%	3.25%	6.50%
3	3.25%	3.25%	6.50%
4	3.25%	3.25%	6.50%
5	3.25%	1.75%	5.00%
6	3.25%	1.75%	5.00%
7	3.25%	1.25%	4.50%
8	3.25%	1.25%	4.50%
9	3.25%	1.25%	4.50%
10	3.25%	1.00%	4.25%
11	3.25%	1.00%	4.25%
12	3.25%	0.75%	4.00%
13	3.25%	0.75%	4.00%
14	3.25%	0.50%	3.75%
15	3.25%	0.50%	3.75%
16	3.25%	0.50%	3.75%
17	3.25%	0.25%	3.50%
18	3.25%	0.25%	3.50%
19	3.25%	0.25%	3.50%
20	3.25%	0.25%	3.50%
21	3.25%	0.25%	3.50%
22	3.25%	0.25%	3.50%
23	3.25%	0.25%	3.50%
24	3.25%	0.25%	3.50%
25	3.25%	0.25%	3.50%
26+	3.25%	0.00%	3.25%

Projected Salary Increase Rate for New Entrants. 3.25% per year (for projection in Section III)

Loading for Reciprocal Benefits. Costs and liabilities of active employees were loaded by 1% for reciprocal annuities where the County is the last employer. It was assumed that 50% of inactive members with one or more year of service would receive a reciprocal annuity where the County is not the last employer. These reciprocal annuities were valued as of the member's retirement date as 10 times an inactive member's accumulated contributions.

Summary of Actuarial Assumptions (continued)

Marital Status. 70% of male members are assumed to be married. 45% of female members are assumed to be married.

Spouse's Age. The spouse of a male employee is assumed to be three years younger than the employee. The spouse of a female employee is assumed to be two years older than the age of the employee.

Inactives. For Tier 1 inactives with 10 or more years of service, benefits were estimated based on service and pay and valued as deferred to age 62 annuities. For Tier 2 inactives with ten or more years of service, benefits were estimated based on service and pay and valued as deferred to age 67 annuities.

Annual increase in administrative expenses: 2.50% per year, compounded annually.

Timing of Assumptions: All withdrawals, deaths, retirements and salary increases are assumed to occur July 1 of each year. The timing of retirement changes from mid-year to beginning of year at and after 100% retirement age.

Reported Compensation: Compensation as of the valuation date as furnished by the Fund's office.

Valuation Compensation: Reported compensation adjusted to reflect the pay increases and the probability of decrement during the year.

Normal Cost: Normal cost rate reflects the impact of new entrants during the year.

Changes Since Prior Valuation:

The assumptions used in this valuation were developed as part of an Experience Study for the four-year period ending December 31, 2024 and first used in the December 31, 2025 actuarial valuation. The changes include:

- The real wage growth assumption was increased from 0.50% to 0.75%.
- The general wage inflation assumption was increased from 3.00% to 3.25%.
- The payroll growth social security wage base assumption was increased from 2.50% to 3.50%.
- The Tier 2 Cost of Living Adjustment assumption was decreased from 1.25% to 1.20%
- An assumption was added for election of immediate or deferred retirement for early retirees.
- The withdrawal rates, retirement rates, mortality and annual rate of salary increase assumptions were modified to partially reflect recent experience.
- The marriage assumption was changed from assuming spouses of male employees were four years younger than male employees to assume that spouses of male employees were three years younger than male employees.
- The marital status assumption for female members was increased from 40% assumed to be married to 45% assumed to be married.

Glossary of Terms

<i>Actuarial Accrued Liability</i>	Total accumulated cost to fund pension benefits arising from service in all prior years.
<i>Actuarial Cost Method</i>	Technique used to assign or allocate, in a systematic and consistent manner, the expected cost of a pension Fund for a group of Fund members to the years of service that give rise to that cost
<i>Actuarial Present Value of Future Benefits</i>	Amount which, together with future interest, is expected to be sufficient to pay all future benefits.
<i>Actuarial Valuation</i>	Study of probable amounts of future pension benefits and the necessary amount of contributions to fund those benefits.
<i>Actuary</i>	Person who performs mathematical calculations pertaining to pension and insurance benefits based on specific procedures and assumptions.
<i>Annual Determined Contribution</i>	Disclosure measure of annual pension cost.
<i>GASB 67</i>	Governmental Accounting Standards Board Statement Number 67
<i>Maturity Ratio</i>	The ratio of the actuarial accrued liability for members who are no longer active to the total actuarial accrued liability. A ratio of over 50% indicates a mature Fund. The higher the maturity ratio, the more volatile the contribution rate will be from year to year given actuarial gains and losses.
<i>Normal Cost</i>	That portion of the actuarial present value of benefits assigned to a particular year in respect to an individual participant or the Fund as a whole.
<i>Vested Benefits</i>	Benefits which are unconditionally guaranteed regardless of employment status.



June 4, 2026

Board of Trustees

Forest Preserve District Employees' Annuity and Benefit Fund of Cook County
Chicago, Illinois

Ladies and Gentlemen:

Presented in this report is information to assist the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County ("FPEABF" or "the Fund" or "the Plan") in meeting the requirements of the Governmental Accounting Standards Board (GASB) Statements No. 74 and 75 for the December 31, 2025 Measurement Date. The calculations in this report have been made on a basis that is consistent with our understanding of this accounting standard (GASB 74 and 75). Please note that the discount rate used to determine the Total OPEB Liability (TOL) changed from 4.08% at the Prior Measurement Date to 4.83% at the current Measurement Date.

The information is based on an actuarial valuation performed by Cavanaugh Macdonald (CavMac) as of December 31, 2025, with plan asset information provided by FPEABF for its fiscal year ended December 31, 2025. CavMac performs the actuarial valuation annually.

The valuation was based upon data, furnished by FPEABF staff, concerning active, inactive and retired members along with pertinent financial information. This information was reviewed for completeness and internal consistency but was not audited by us. The valuation results depend on the integrity of the data. If any of the information is inaccurate or incomplete our results may be different, and our calculations may need to be revised. Please see the actuarial valuation for additional details on the funding requirements for FPEABF including actuarial assumptions and methods and the funding policy.

The economic and demographic assumptions used in the valuation were adopted by the Board and first reflected in the December 31, 2025 valuation. The Board's recent practice is to review the experience of the FPEABF every four years to determine if any changes to the valuation assumptions are warranted. The assumptions used in the valuation meet the parameters set by the Actuarial Standards of Practice and are based on recommendations made and approved by the Board as part of an Experience Study covering plan years from January 1, 2021 through December 31, 2024. Per capita cost and medical trend rate assumptions are revisited annually. The next experience analysis is scheduled to occur after the December 31, 2028 actuarial valuation, with expected implementation of updated assumptions beginning with the December 31, 2029 actuarial valuation. This analysis will cover the four-year period from 2025 through 2028. A summary of the actuarial assumptions and methods used in this actuarial valuation are shown beginning on page 120.

To the best of our knowledge, the information contained in this report is complete and accurate. The calculations were performed by qualified actuaries according to generally accepted actuarial principles and practices, as well as in conformity with Actuarial Standards of Practice issued by the Actuarial Standards Board. The calculations are based on the current provisions of FPEABF, and on actuarial assumptions that are internally consistent and individually reasonable based on the actual experience of FPEABF. In addition, the calculations were completed in compliance with applicable law and, in our opinion, meet the requirements of GASB 74 and 75.

These results are only for financial reporting and may not be appropriate for funding purposes or other types of analysis. Calculations for purposes other than satisfying the requirements of GASB 74 and 75

may produce significantly different results. Future actuarial results may differ significantly from the current results presented in this report due to such factors as changes in plan experience or changes in economic or demographic assumptions.

In order to prepare the results in this report, we have utilized actuarial models that were developed to measure liabilities and develop actuarial costs. These models include tools that we have produced and tested, along with commercially available valuation software that we have reviewed to confirm the appropriateness and accuracy of the output. In utilizing these models, we develop and use input parameters and assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.

The actuary prepared, or assisted in preparing, the following supporting information for the actuarial valuation:

- Changes in the GASB 74/75 Total OPEB Liability (TOL)
- GASB 74 Components of the Net OPEB Liability
- GASB 74 Schedule of Employer Contributions
- GASB 74 Schedule of Changes in Net OPEB Liability
- GASB 74 Schedule of the Net OPEB Liability
- GASB 74 Sensitivity of the Net OPEB Liability
- Membership Data
- Solvency Test
- Summary of Substantive Plan Provisions
- Summary of Assumptions and Methods
- Description of Actuarial Methods

We, Larry F. Langer, ASA, Wendy T. Ludbrook, FSA, Ryan Gundersen, ASA, and Ryan Thompson, ASA are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein. We are available to answer any questions on the material contained in this report or to provide explanations or further details as may be appropriate.

Respectfully submitted,



Larry F. Langer, ASA, EA, FCA, MAAA
Principal and Consulting Actuary



Wendy T. Ludbrook, FSA, EA, FCA, MAAA
Consulting Actuary



Ryan Thompson ASA, ACA, MAAA
Associate Actuary



Ryan Gundersen, ASA, FCA, MAAA
Consultant Actuary

Overview

The Forest Preserve District Employees’ Annuity and Benefit Fund of Cook County (“FPEABF” or “the Fund” or “the Plan”) offers health benefits to retired employees of the Forest Preserve District and their eligible dependents. This report presents the results of the actuarial valuation of the Fund benefits as of the valuation date of December 31, 2025.

Purpose

This report had been prepared at the request of the Fund for use in financial reporting of FPEABF under GASB 74 and GASB 75. It may not be appropriate for other purposes, such as analyzing proposed design alternatives, funding, pricing or option evaluation. Use of this report for any other purpose may not be appropriate and may result in mistaken conclusions due to failure to understand applicable assumptions, methodologies or inapplicability of the report for that purpose. No one may make any representations or warranties based on any statements or conclusions contained in this report without the written consent of CavMac.

Membership

Summary of Membership Data	Year Ended December 31,	
	2025	2024
Annuitants Currently Receiving Benefits	250	251
Covered Spouses of Annuitants Currently Receiving Benefits	72	75
Separated Employees Entitled To Benefits But Not Yet Receiving Them	42	46
Active Employees	622	600
Total Number of Members	986	972

Changes in Plan Provisions

The following changes in benefits and other plan provisions in the Retiree Health Insurance Plan actuarial valuation have been made since the last valuation performed as of December 31, 2024 and are effective with the December 31, 2025 valuation:

- The 2026 subsidy percentages for member health benefits were changed as follows:
 - Choice Plan: Annuitants and Survivors with and without Medicare changed from 44% to 45%.
 - Choice Plus Plan: Annuitants and Survivors with and without Medicare changed from 44% to 45%

Changes in Actuarial Assumptions, Methods, or Procedures

The following changes in the actuarial assumptions or valuation procedures in the Retiree Health Insurance actuarial valuation have been made since the last valuation performed as of December 31, 2024 and are effective with the December 31, 2025 valuation:

- Mortality rates were updated to the Pub-2016 General Amount Weighted Median Mortality Tables and the Mortality Improvement Scale was updated to SOA MP-2021:
 - Deaths after retirement are based on the Pub-2016 General Amount Weighted Median Mortality Table for Retirees. Rates for male members are set forward on year and multiplied by 104% at all ages. Rates for female members are set forward one year and multiplied by 110% at all ages. Because the retiree tables have no rates prior to age 50, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 50;
 - Deaths after retirement (survivors of deceased members): Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Contingent Survivors. Because the contingent survivor tables have no rates prior to age 45, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 45;
 - Deaths prior to retirement: Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Employees for all employees. Rates for male members are set forward one year and multiplied by 104% at all ages. Rates for female members are set forward one year and multiplied by 110% at all ages;
- General wage inflation was increased from 3.00% to 3.25%;
- The annual rates of salary increase were updated to partially reflect actual experience;
- Retirement rates for Tier 1 and Tier 2 were modified to partially reflect actual experience;
- Termination rates for Tier 2 members were updated;
- The spouse's age assumption for active members at retirement decreased from four years younger to three years younger for male members' spouses. Female members' spouse's age difference remained unchanged;
- Retiree health care plan participation rates for active members upon retirement was reduced from 60% to 45%. Deferred vested member retiree plan participation was reduced from 35% to 30%. Actual observed experience was 42% for active members who retired during the study period and 27% for deferred vested members who retired during the study period. Additionally, total enrollments have been declining at an average rate of 2% per year since December 31, 2020 with an overall reduction in enrollments of 10% as of December 31, 2025;
- Health care plan election for active members at retirement on a pre and post-Medicare basis was updated to reflect recent experience. Current plan election rates on a pre-Medicare basis are 93% Choice and 7% Choice Plus. On a post-Medicare basis the plan election rates are 65% Choice and 35% Choice Plus. Plan election for current retirees and survivors is based on actual elections;
- The per capita plan costs were updated to reflect the claims, premiums, drug rebates and Employer Group Waiver Plan (EGWP) subsidies (post-Medicare Only) for the period January 1, 2024 through December 31, 2025 for pre-Medicare and from January 1, 2025 through December 31, 2025 for post-Medicare. Additionally, working premium rates were updated for 2026;

- The age-based morbidity factors used to adjust per capita costs to reflect expected cost changes related to age were updated as follows:
 - Pre-65 relative value factors were developed from the Society of Actuaries’ June 2013 research report “Health Care Costs—From Birth to Death” by Dale Yamamoto;
 - Post-65 relative value factors were developed from the report entitled “Aging Curves for Health Care Costs in Retirement” by Jeffrey P. Petertil, ASA, MAAA, FCA, published August 1, 2003. The unisex Petertil factors for Medicare eligible retirees were adjusted for gender differences using over 65 gender specific factors from the Yamamoto report, with adjustment for ages 65-68;
- Initial year health care cost trend rates that apply to expected claims, premiums and retiree contributions were updated for pre and post-Medicare based on the most recent national average trend surveys. Due to provisions of the Inflation Reduction Act, the standard Medicare Part D prescription drug plan design underwent significant changes, including a \$2,000 out of pocket maximum on Medicare-eligible drug costs and revised catastrophic coverage cost sharing between the plan, the Federal government and the drug manufacturers. In addition, the Department of Health and Human Services (HHS) will begin price negotiation on certain Medicare covered drugs starting in 2026. Because of uncertainty around the cost impact going forward, we have made no explicit changes to the Medicare health care cost trend rates for 2026 and forward at this time, but continued monitoring of these costs will be required; and
- The discount rate used to measure the Total OPEB Liability was changed from 4.08% as of the December 31, 2024 valuation to 4.83% as of the December 31, 2025 valuation, based on the Municipal Bond 20-year Index Rate as of December 31, 2025. The 4.83% rate is based on the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2025. The rate used for this purpose is the date closest to the measurement date of the Bond Buyers General Obligation 20-year Municipal Bond Index Rate (formerly published monthly by the Board of Governors of the Federal Reserve System).

The impact on the December 31, 2025 Total OPEB Liability due to the changes in assumptions is shown below.

Changes in the GASB 74/75 Total OPEB Liability (TOL)

	TOL	% Change
December 31, 2024	\$ 38,903,256	
Expected Growth Due to Passage of Time	2,137,211	5.6%
Demographic Experience	(531,219)	-1.4%
Updated Per Capita Health Plan Experience	(2,509,716)	-6.5%
Change in Plan Provisions	688,958	1.8%
Change in Assumptions Due to Experience Study	(9,103,362)	-23.4%
Change in Trend Assumption	322,737	0.8%
Change in Discount Rate	(2,906,907)	-7.5%
Total Change in TOL	\$ (11,902,298)	-30.6%
December 31, 2025	\$ 27,000,958	-30.6%

GASB 74 Components of the Net OPEB Liability

Valuation Date (VD):	December 31, 2025
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Prior Measurement Date:	December 31, 2024
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Measurement Date (MD):	December 31, 2025
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Membership Data:

Retirees and Beneficiaries	250
Inactive Members Eligible for Benefits	42
Active Employees	622
Total	914

Single Equivalent Interest Rate (SEIR):

Long-Term Expected Rate of Return	7.00%
Municipal Bond Index Rate at Prior Measurement Date	4.08%
Municipal Bond Index Rate at Measurement Date	4.83%
Year in which Fiduciary Net Position is Projected to be Depleted	2025
Single Equivalent Interest Rate at Prior Measurement Date	4.08%
Single Equivalent Interest Rate at Measurement Date	4.83%

Net OPEB Liability:

Total OPEB Liability (TOL)	\$	27,000,958
Fiduciary Net Position (FNP)		—
Net OPEB Liability (NOL = TOL – FNP)	\$	27,000,958
FNP as a percentage of TOL		0.00%

Fiscal Year Ending December 31, 2025

Total OPEB Liability	\$	27,000,958
Fiduciary Net Position		—
Net OPEB Liability	\$	27,000,958
Ratio of Fiduciary Net Position to Total OPEB Liability		0.00%

GASB 74 Schedule of Employer Contributions

	2025	2024	2023	2022	2021
Actuarially determined employer contribution	\$ 2,484,070	\$ 3,804,097	\$ 4,201,486	\$ 3,639,598	\$ 4,275,965
Actual employer contributions	1,115,141	729,267	1,352,418	1,679,197	802,133
Annual contribution deficiency (excess)	<u>\$ 1,368,929</u>	<u>\$ 3,074,830</u>	<u>\$ 2,849,068</u>	<u>\$ 1,960,401</u>	<u>\$ 3,473,832</u>
Covered employee payroll	\$ 50,984,670	\$ 46,495,728	\$ 39,630,045	\$ 35,865,941	\$ 35,059,352
Actual contributions as percentage of covered payroll	2.19%	1.57%	3.41%	4.68%	2.29%

GASB 74 Schedule of Changes in Net OPEB Liability

	2025	2024	2023	2022	2021
Total OPEB Liability					
Service Cost	\$ 1,621,465	\$ 1,874,666	\$ 1,443,934	\$ 2,137,886	\$ 2,222,582
Interest	1,630,887	1,534,232	1,527,702	1,021,624	1,081,722
Benefit changes	688,958	—	—	—	4,049,971
Difference between expected and actual experience	(3,040,935)	(4,734,993)	(311,068)	1,134,114	(5,759,153)
Changes of assumptions	(11,687,532)	(4,590,756)	3,160,168	(10,066,120)	(1,461,263)
Benefit payments	<u>(1,115,141)</u>	<u>(729,267)</u>	<u>(1,352,418)</u>	<u>(1,679,197)</u>	<u>(802,133)</u>
Net change in Total OPEB Liability	\$ (11,902,298)	\$ (6,646,118)	\$ 4,468,318	\$ (7,451,693)	\$ (668,274)
Total OPEB Liability – beginning	\$ 38,903,256	\$ 45,549,374	\$ 41,081,056	\$ 48,532,749	\$ 49,201,023
Total OPEB Liability – ending (a)	\$ 27,000,958	\$ 38,903,256	\$ 45,549,374	\$ 41,081,056	\$ 48,532,749
Plan Fiduciary Net Position					
Employer contributions	\$ 1,115,141	\$ 729,267	\$ 1,352,418	\$ 1,679,197	\$ 802,133
Net investment income	—	—	—	—	—
Net Benefit payments	<u>(1,115,141)</u>	<u>(729,267)</u>	<u>(1,352,418)</u>	<u>(1,679,197)</u>	<u>(802,133)</u>
Administrative expense	—	—	—	—	—
Other	—	—	—	—	—
Net change in Plan Fiduciary Net Position	\$ —	\$ —	\$ —	\$ —	\$ —
Plan Fiduciary Net Position – beginning	\$ —	\$ —	\$ —	\$ —	\$ —
Plan Fiduciary Net Position – ending (b)	\$ —	\$ —	\$ —	\$ —	\$ —
Net OPEB Liability – ending (a) – (b)	\$ 27,000,958	\$ 38,903,256	\$ 45,549,374	\$ 41,081,056	\$ 48,532,749

GASB 74 Schedule of the Net OPEB Liability

	2025	2024	2023	2022	2021
Total OPEB Liability	\$ 27,000,958	\$ 38,903,256	\$ 45,549,374	\$ 41,081,056	\$ 48,532,749
Plan Fiduciary Net Position	—	—	—	—	—
Net OPEB Liability	<u>\$ 27,000,958</u>	<u>\$ 38,903,256</u>	<u>\$ 45,549,374</u>	<u>\$ 41,081,056</u>	<u>\$ 48,532,749</u>
Ratio of Plan Fiduciary Net Position to Total OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%
Covered employee payroll	\$ 50,984,670	\$ 46,495,728	\$ 39,630,045	\$ 35,865,941	\$ 35,059,352
Net OPEB Liability as a percentage of covered employee payroll	52.96%	83.67%	114.94%	114.54%	138.43%

GASB 74 Schedule of Employer Contributions (continued)

	2020	2019	2018	2017
Actuarially determined employer contribution	\$ 4,409,455	\$ 4,004,996	\$ 3,353,628	\$ 4,681,598
Actual employer contributions	660,611	953,678	606,110	1,305,075
Annual contribution deficiency (excess)	<u>\$ 3,748,844</u>	<u>\$ 3,051,318</u>	<u>\$ 2,747,518</u>	<u>\$ 3,376,523</u>
Covered employee payroll	\$ 35,164,564	\$ 35,058,531	\$ 34,071,319	\$ 35,078,173
Actual contributions as percentage of covered payroll	1.88%	2.72%	1.78%	3.72%

GASB 74 Schedule of Changes in Net OPEB Liability (continued)

	2020	2019	2018	2017
Total OPEB Liability				
Service Cost	\$ 1,903,291	\$ 1,331,088	\$ 2,197,459	\$ 2,349,531
Interest	1,245,850	1,516,095	1,613,714	1,937,384
Benefit changes	(1,816,766)	(2,350,490)	(7,184,763)	(1,738,947)
Difference between expected and actual experience	(66,097)	(320,932)	(2,029,921)	(611,268)
Changes of assumptions	4,866,962	8,656,072	(7,310,288)	(1,979,137)
Benefit payments	<u>(660,611)</u>	<u>(953,678)</u>	<u>(606,110)</u>	<u>(1,305,075)</u>
Net change in Total OPEB Liability	\$ 5,472,629	\$ 7,878,155	\$ (13,319,909)	\$ (1,347,512)
Total OPEB Liability – beginning	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148	\$ 50,517,660
Total OPEB Liability – ending (a)	\$ 49,201,023	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148
Plan Fiduciary Net Position				
Employer contributions	\$ 660,611	\$ 953,678	\$ 606,110	\$ 1,305,075
Net investment income	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Net Benefit payments	<u>(660,611)</u>	<u>(953,678)</u>	<u>(606,110)</u>	<u>(1,305,075)</u>
Administrative expense	—	—	—	—
Other	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Net change in Plan Fiduciary Net Position	\$ —	\$ —	\$ —	\$ —
Plan Fiduciary Net Position – beginning	\$ —	\$ —	\$ —	\$ —
Plan Fiduciary Net Position – ending (b)	\$ —	\$ —	\$ —	\$ —
Net OPEB Liability – ending (a) – (b)	\$ 49,201,023	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148

GASB 74 Schedule of the Net OPEB Liability (continued)

	2020	2019	2018	2017
Total OPEB Liability	\$ 49,201,023	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148
Plan Fiduciary Net Position	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Net OPEB Liability	\$ 49,201,023	\$ 43,728,394	\$ 35,850,239	\$ 49,170,148
Ratio of Plan Fiduciary Net Position to Total OPEB Liability	0.00%	0.00%	0.00%	0.00%
Covered employee payroll	\$ 35,164,564	\$ 35,058,531	\$ 34,071,319	\$ 35,078,173
Net OPEB Liability as a percentage of covered employee payroll	139.92%	124.73%	105.22%	140.17%

GASB 74 Sensitivity of the Net OPEB Liability

Sensitivity of the Net OPEB Liability to changes in the discount rate. The following presents the Net OPEB Liability as of December 31, 2025, calculated using the discount rate of 4.83%, as well as what the Plan's Net OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.83%) or 1-percentage-point higher (5.83%) than the current rate:

	1% Decrease (3.83%)	Current Discount Rate (4.83%)	1% Increase (5.83%)
Total OPEB Liability	\$ 30,984,361	\$ 27,000,958	\$ 23,763,553
Fiduciary Net Position	—	—	—
Net OPEB Liability	\$ 30,984,361	\$ 27,000,958	\$ 23,763,553

Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rates. The following presents the Net OPEB Liability as of December 31, 2025, calculated using the healthcare cost trend rates as summarized in this report, as well as what the Plan's Net OPEB Liability would be if it were calculated using trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB Liability	\$ 23,452,475	\$ 27,000,958	\$ 31,503,393
Fiduciary Net Position	—	—	—
Net OPEB Liability	\$ 23,452,475	\$ 27,000,958	\$ 31,503,393

Summary of Substantive Plan Provisions

Eligibility. Tier 1 retirement (hired before January 1, 2011)

- Age 50 and 10 years of service

Tier 2 retirement (hired on or after January 1, 2011)

- Age 62 and 10 years of service

All active employee members who separate with 10 or more years of service can receive postretirement health benefits under the Plan upon receipt of annuity benefits. In some cases, employees that retire with less than 10 years of service with the Forest Preserve may be eligible for Health Benefits due to reciprocity or if they are Tier 1 and qualify for Money Purchase annuity benefits.

Surviving dependents of actively employed members and surviving dependents of annuitants are eligible for postretirement health benefits under the Plan upon receipt of annuity benefits.

Annuitants may cover their spouses and dependent children under the age of 26 and all disabled children (no age limitation if enrolled in the Plan prior to age 26). Eligible dependents that are between ages of 25 and 30 can be in the Plan if he/she is on active duty with the United States Armed Forces.

Effective January 1, 2019, all future plan participants who are ineligible for free Medicare Part A must purchase Medicare Part A and Part B in order to receive coverage under the health plan administered by FPEABF.

Summary of Substantive Plan Provisions (continued)**Medical Plans.**

Non–Medicare retirees can choose from:

- United Healthcare Choice
- United Healthcare Choice Plus

Medicare eligible retirees can choose from:

- United Healthcare Choice
- United Healthcare Choice Plus

When Medicare is primary, the medical benefits coordinate by reducing the plan allowed charge amount by Medicare's payment, and then subsequently applying any applicable plan copays, coinsurances or deductibles to the remainder. A retail and mail pharmacy benefit through CVS/Caremark is included with the election of any medical plan. For Medicare primary participants, prescriptions are provided via an Employer Group Waiver Plan, with the same copays as the commercial prescription plan.

Contributions.

FPEABF pays the following percentage subsidies of the total premium, including the cost of family coverage:

	Participant		Fund	
	Choice	Choice Plus	Choice	Choice Plus
Retiree Annuitant without Medicare	55%	55%	45%	45%
Retiree Annuitant with Medicare	55%	55%	45%	45%
Survivor Annuitant without Medicare	55%	55%	45%	45%
Survivor Annuitant with Medicare	55%	55%	45%	45%

The following are the full annual premiums effective January 1, 2026. These rates represent an estimated cost of self-insured coverage and include administrative expenses.

	Choice	Choice Plus
Single without Medicare	\$ 22,167	\$ 28,342
Two without Medicare	\$ 44,335	\$ 56,684
Single with Medicare	\$ 5,804	\$ 4,996
Two with Medicare	\$ 11,607	\$ 9,993

Summary of Assumptions and Methods

The actuarial assumptions used for the December 31, 2025 actuarial valuation are summarized below. The mortality rates, termination rates, retirement rates, salary, inflation, participation, and Medicare primary assumptions are based on an experience analysis of FPEABF, over the period 2021 through 2024. These assumptions were adopted by the Board on March 5, 2026. Per capita cost and medical trend rate assumptions are revisited annually. The next experience analysis is scheduled to occur after the December 31, 2028 actuarial valuation, with expected implementation of updated assumptions beginning with the December 31, 2029 actuarial valuation. This analysis will cover the four-year period from 2025 through 2028.

Valuation Date. December 31, 2025

Measurement Date. December 31, 2025

Discount Rate. 4.83% at December 31, 2025 (Municipal Bond Index Rate)
4.08% at December 31, 2024 (Municipal Bond Index Rate)

Benefit payments are funded on a pay-as-you-go basis. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments made from assets at the long term expected rate of return and discounting future benefit payments funded on a pay-as-you-go basis on the Municipal Bond 20-year Index Rate.

Mortality Rates. All mortality rates use Pub-2016 General Amount Weighted Median Mortality Tables.

Mortality Projections. All mortality rates are projected from 2016 using generational mortality improvement with Scale MP-2021.

Deaths After Retirement. Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Retirees. Rates for male members are set forward one year and multiplied by 104% at all ages. Rates for female members are set forward one year and multiplied by 110% at all ages. Because the retiree tables have no rates prior to age 50, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 50.

Deaths After Retirement (Survivors of Deceased members). Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Contingent Survivors. Because the contingent survivor tables have no rates prior to age 45, the Pub-2016 General Amount Weighted Median Mortality Table for Employees is used for ages less than 45.

Deaths Prior to Retirement. Mortality rates are based on the Pub-2016 General Amount Weighted Median Mortality Table for Employees for all employees.

Summary of Assumptions and Methods (continued)

Termination Rates for Tier I Members. For persons who became participants prior to January 1, 2011, termination rates based on the recent experience of the Fund were used. The following is a sample of the termination rates used:

Service at Termination	Rate
0	15.0%
5	8.0%
10	6.0%
15	3.5%
20	3.5%
25+	2.5%

Termination Rates for Tier II Members. For persons who became or will become participants on or after January 1, 2011, termination rates based on the recent experience of the Fund were used. The following is a sample of the termination rates used:

Service at Termination	Rate
0	17.0%
5	8.0%
10	5.0%
15	3.5%
20	3.0%
25+	2.5%

Retirement Rates for Tier I Members. For persons who became participants prior to January 1, 2011, rates of retirement for each age from 50 to 80 based on the recent experience of the Fund. The following are samples of the rates of retirement used:

Age	With Less than 30 Years of Service at Retirement	With 30 Years or More Years of Service at Retirement
<50	0.0%	32.0%
50	7.0%	32.0%
51-58	7.0%	25.0%
59	15.0%	20.0%
60-64	15.0%	20.0%
65-66	21.0%	20.0%
67-76	21.0%	25.0%
77-79	28.0%	25.0%
80+	100.0%	100.0%

Summary of Assumptions and Methods (continued)

Retirement Rates for Tier II Members. For persons who became or will become participants on or after January 1, 2011, rates of retirement for each age from 62 to 75 were used. The following are samples of the rates of retirement that were used:

Age	Male	Female
	Less than 30 years of service	Less than 30 years of service
62	15.0%	15.0%
64	15.0%	15.0%
67	40.0%	35.0%
70	40.0%	30.0%
75	100.0%	100.0%

Inflation Rate. 2.50% per year, compounded annually.

Salary Increases.

Service	Wage Growth	Merit and Longevity	Total
0	3.25%	3.25%	6.50%
1	3.25%	3.25%	6.50%
2	3.25%	3.25%	6.50%
3	3.25%	3.25%	6.50%
4	3.25%	3.25%	6.50%
5	3.25%	1.75%	5.00%
6	3.25%	1.75%	5.00%
7	3.25%	1.25%	4.50%
8	3.25%	1.25%	4.50%
9	3.25%	1.25%	4.50%
10	3.25%	1.00%	4.25%
11	3.25%	1.00%	4.25%
12	3.25%	0.75%	4.00%
13	3.25%	0.75%	4.00%
14	3.25%	0.50%	3.75%
15	3.25%	0.50%	3.75%
16	3.25%	0.50%	3.75%
17	3.25%	0.25%	3.50%
18	3.25%	0.25%	3.50%
19	3.25%	0.25%	3.50%
20	3.25%	0.25%	3.50%
21	3.25%	0.25%	3.50%
22	3.25%	0.25%	3.50%
23	3.25%	0.25%	3.50%
24	3.25%	0.25%	3.50%
25	3.25%	0.25%	3.50%
>26	3.25%	0.00%	3.25%

Disability Rates. Included in termination and retirement rates.

Summary of Assumptions and Methods (continued)

Anticipated Plan Participation. 45% of eligible employees are assumed to elect retiree health benefits. Of those who elect retiree medical benefits, 100% are assumed to be eligible for free Medicare Part A.

30% of vested terminated employees are assumed to elect retiree medical benefits upon retirement and are assumed to retire at age 61.

Based on recent experience, future annuitants are assumed to elect from among the available plans as follows:

% Who Elect	Choice	Choice Plus
Pre-Medicare	93%	7%
Post-Medicare	65%	35%

Current annuitants who elect coverage are assumed to remain in coverage. Current annuitants who have waived or deferred coverage are not assumed to participate in the future.

Dependent Coverage.

35% of future annuitants are assumed to cover a dependent. 30% of surviving dependents are assumed to elect coverage upon the death of an actively employed member and are assumed to commence benefits when the actively employed member would have reached age 61. Male members are assumed to be 3 years older than female spouses and female members are assumed to be 2 years younger than male spouses. Actual ages were used for dependents of current annuitants.

Medicare Coordination.

Medicare is assumed to remain the primary payer for current and future retirees and spouses who are at least age 65 and who are currently on Medicare. Medicare is assumed to become primary for 100% of retirees and spouses who retired before January 1, 2019 and who are not yet age 65, when they attain that age.

Per Capita Health Plan Costs.

Estimated net annual per capita incurred claim costs per covered adult for fiscal year 2026 at age 65, reflecting administrative expenses, drug rebates and EGWP subsidies.

	Choice	Choice Plus
Not Medicare Eligible	\$ 25,335	\$ 30,239
Medicare Eligible	\$ 4,525	\$ 3,890

Per capita medical costs were developed using claims, premiums, enrollment, drug rebates and EGWP subsidies (post-Medicare Only) for the period from January 1, 2024 through December 31, 2025 for pre-Medicare and from January 1, 2025 through December 31, 2025 for Medicare. The resulting costs were adjusted for age morbidity.

Summary of Assumptions and Methods (continued)

Age-based Morbidity.

Per capita costs are adjusted to reflect expected cost changes related to age. The relative value factors used were developed from the Society of Actuaries' June 2013 research report "Health Care Costs—From Birth to Death" by Dale Yamamoto for pre-Medicare retirees and from the report entitled "Aging Curves for Health Care Costs in Retirement" by Jeffrey P. Petertil, ASA, MAAA, FCA, published August 1, 2003 for Medicare eligible retirees. The unisex Petertil factors for Medicare eligible retirees were adjusted for gender differences using over 65 gender specific factors from the Yamamoto report, with adjustment for ages 65-68. Representative values of the expected annual claims are as follows:

Age	Pre-Medicare Retirees	
	Male	Female
40	\$ 7,401	\$ 12,077
45	\$ 9,172	\$ 12,785
50	\$ 11,979	\$ 14,896
55	\$ 15,718	\$ 17,353
60	\$ 20,247	\$ 20,240
64	\$ 24,728	\$ 23,696

* Expected annual claims above assume a split of 93% selecting the Choice plan and 7% selecting the Choice Plus Plan. These percentages will be reviewed with the next experience study.

Age	Post-Medicare Retirees	
	Male	Female
65	\$ 4,303	\$ 4,045
70	\$ 4,988	\$ 4,661
75	\$ 5,644	\$ 5,317
80	\$ 6,231	\$ 5,911
85	\$ 6,549	\$ 6,398
90	\$ 6,714	\$ 6,750

* Expected annual claims above assume a split of 65% selecting the Choice plan and 35% selecting the Choice Plus Plan. These percentages will be reviewed with the next experience study.

Summary of Assumptions and Methods (continued)**Health Care Cost Trend Rates.**

Health care cost trend rates apply to expected claims, premiums and retiree contributions:

Year	Pre– Medicare	Post– Medicare
2026	7.000%	5.750%
2027	6.750%	5.625%
2028	6.500%	5.500%
2029	6.250%	5.375%
2030	6.000%	5.250%
2031	5.750%	5.125%
2032	5.500%	5.000%
2033	5.250%	4.875%
2034	5.000%	4.750%
2035	4.750%	4.625%
2036+	4.500%	4.500%

Census Data.

The active, deferred vested and retiree census were provided by the Fund.

Actuarial Cost Method.

The entry age actuarial cost as a percentage of earnings was used.

Amortization Method.

30 years open, level dollar.

Assets.

The valuation assumes FPEABF or the District has not set aside any assets to prefund its retiree medical liabilities.

Retiree Drug Subsidy and Employer Group Waiver Plan.

FPEABF will no longer be receiving the Retiree Drug Subsidy due to their switch to an EGWP plan effective January 1, 2017. Per capita claims costs for fiscal year 2026 include approximately 40% savings due to drug rebates and EGWP subsidies.

Summary of Assumptions and Methods (continued)

IBNR.

The calculations do not include any explicit amount for incurred but not reported claims (IBNR).

Miscellaneous.

The valuation was prepared on an on-going plan basis. This assumption does not imply that an obligation to continue the plan actually exists.

COVID-19.

The impacts of the Affordable Care Act (ACA) and the Inflation Reduction Act (IRA) were addressed in this valuation. Review of the information currently available did not identify any specific provisions of the legislation that are anticipated to directly impact results at this time other than plan design features and fees currently mandated by the ACA and incorporated in the plan designs, which are included in the current baseline claims costs, and the anticipation of potential changes to Medicare due to the IRA, which are included in our trend assumption. Continued monitoring of the impact on the Plan's liability due to this and other legislation, if applicable, will be required.

Benefits Not Valued.

On May 21, 2020, the Levin case was decided in the plaintiff's favor. As of the date of the report, a minimum number have enrolled in FPEABF and CEABF retiree health care plan as a result of the Levin case. Given the limited amount of elections, we have not included additional cost impact of the Levin case beyond those in the census data submitted for the valuation.

Description of Actuarial Methods

Actuarial Cost Method

Liabilities and contributions shown in this report are computed using the **Entry Age Actuarial Cost Method** of funding.

Sometimes called a "funding method," this is a particular technique used by actuaries for establishing the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily the annual contribution to the plan is comprised of (1) the normal cost and (2) an amortization payment on the unfunded actuarial accrued liability.

Under the Entry Age Actuarial Cost Method, the **Normal Cost** is computed as the level percentage of pay which, if paid from the earliest time each Member would have been eligible to join the Plan if it then existed (thus, entry age) until his retirement or termination, would accumulate with interest at the rate assumed in the valuation to a fund sufficient to pay all benefits under the Plan.

The **Actuarial Accrued Liability** under this method at any point in time is the theoretical amount of funding that would have accumulated had annual contributions equal to the Normal Cost been made in prior years (it does not represent the liability for benefits accrued to the valuation date).

The **Unfunded Actuarial Accrued Liability** is the excess of the Actuarial Accrued Liability over the Actuarial Value of Plan Assets actually on hand on the valuation date. The Unfunded Actuarial Accrued Liability is amortized as a level dollar amount over an open 30-year period.

Under this method experience gains or losses, i.e. decreases or increases in accrued liabilities attributable to deviations in experience from the actuarial assumptions, adjust the Unfunded Actuarial Accrued Liability.

Glossary of Terms

<i>Actuarially determined contribution</i>	A target or recommended contribution to a defined benefit OPEB plan for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.
<i>Actuarial present value of projected benefit payments</i>	Projected benefit payments discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment.
<i>Actuarial valuation</i>	The determination, as of a point in time (the actuarial valuation date), of the service cost, total OPEB liability, and related actuarial present value of projected benefit payments for OPEB performed in conformity with Actuarial Standards of Practice unless otherwise specified by the GASB.
<i>Actuarial valuation date</i>	The date as of which an actuarial valuation is performed
<i>Automatic hoc postemployment benefit changes</i>	Postemployment benefit changes that occur without a requirement for a decision to grant by a responsible authority.
<i>Covered-employee payroll</i>	The payroll for employees that are provided with OPEB through the OPEB plan.
<i>Discount rate</i>	The single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the total of the following: - The actuarial present value of benefit payments projected to be made in future periods in which (1) the amount of the OPEB plan's fiduciary net position is projected (under the requirements of this Statement) to be greater than the benefit payments that are projected to be made in that period and (2) OPEB plan assets up to that point are expected to be invested using a strategy to achieve the long-term expected rate of return, calculated using the long-term expected rate of return on OPEB plan investments. - The actuarial present value of projected benefit payments not included in (a), calculated using a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale).

Glossary of Terms (continued)

<i>Entry age actuarial cost method</i>	A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age(s). The portion of this actuarial present value allocated to a valuation year is called the normal cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future normal costs is called the actuarial accrued liability.
<i>Healthcare cost trend rates</i>	The rates of change in per capita health claims costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design, and technological developments.
<i>Inactive employees</i>	Individuals no longer employed by an employer in the OPEB plan, or the beneficiaries of those individuals. Inactive employees include individuals who have accumulated benefits under the terms of an OPEB plan but are not yet receiving benefit payments.
<i>Measurement period</i>	The period between the prior and the current measurement dates.
<i>Net OPEB liability</i>	The liability of employers and non-employer contributing entities to employees for benefits provided through a defined benefit OPEB plan that meets the criteria in paragraph 4 of GASB Statement Nos. 74 and 75. Other postemployment benefits (OPEB) (such as death benefits, life insurance, disability, and long-term care) that are paid in the period after employment and that are provided separately from a pension plan, as well as healthcare benefits paid in the period after employment, regardless of the manner in which they are provided. OPEB does not include termination benefits or termination payments for sick leave.
<i>Projected benefit payments</i>	All benefits estimated to be payable through the OPEB plan (including amounts to be paid by employers or non-employer contributing entities as the benefits come due) to current active and inactive employees as a result of their past service and their expected future service.
<i>Real rate of return</i>	The rate of return on an investment after adjustment to eliminate inflation.
<i>Service costs</i>	The portions of the actuarial present value of projected benefit payments that are attributed to valuation years.
<i>Total OPEB liability</i>	The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service.

Schedule of Active Member Valuation Data — Pension Benefits

Valuation Date	Number	Annual Payroll	Annual Average Pay	% Increase In Average Pay
12/31/16	572	\$ 34,509,011	\$ 60,330	7.1%
12/31/17	548	35,078,173	64,011	6.1%
12/31/18	536	34,071,319	63,566	-0.7%
12/31/19	546	35,056,459	64,206	1.0%
12/31/20	521	35,159,979	67,486	5.1%
12/31/21	516	35,059,352	67,944	0.7%
12/31/22	503	35,856,944	71,286	4.9%
12/31/23	550	39,618,295	72,033	1.0%
12/31/24	600	46,440,290	77,400	7.5%
12/31/25	622	50,952,669	81,917	5.8%

Schedule of Retirees and Beneficiaries Added To and Removed From Rolls — Pension Benefits

Added-To-Rolls			Removed-From-Rolls		Rolls-End-of-Year		Average Annual Benefit	% Increase in Average Annual Benefit
Year Ended	Number	Annual Benefits	Number	Annual Benefits	Number	Annual Benefits		
2016	21	\$ 888,082	20	\$ 414,711	530	\$ 15,737,918	\$ 29,694	2.9%
2017	26	1,094,739	29	724,309	527	16,108,348	30,566	2.9%
2018	31	1,628,543	27	677,580	531	17,059,311	32,127	5.1%
2019	27	1,202,929	26	587,149	532	17,675,090	33,224	3.4%
2020	29	1,386,031	23	507,321	538	18,553,800	34,487	3.8%
2021	28	1,528,995	30	990,982	536	19,091,813	35,619	3.3%
2022	36	1,885,407	25	919,948	547	20,057,272	36,668	2.9%
2023	22	1,404,297	20	859,950	549	20,601,619	37,526	2.3%
2024	27	1,627,170	20	719,290	556	21,509,498	38,686	3.1%
2025	36	2,004,189	25	810,224	567	22,703,463	40,041	3.5%

Schedule of Retirees and Beneficiaries Added To and Removed From Rolls — Postemployment Healthcare

Added-To-Rolls			Removed-From-Rolls		Rolls-End-of-Year		Average Annual Benefit	% Increase in Average Annual Benefit
Year Ended	Number	Annual Benefits	Number	Annual Benefits*	Number	Annual Benefits		
2016	16	\$ (206,717)**	13	\$ 67,620	281	\$ 1,549,551	\$ 5,514	-15.9%
2017	13	(179,554)**	21	73,922	273	1,305,075	4,780	-13.3%
2018	12	(661,677)**	12	37,288	273	606,110	2,220	-53.6%
2019	12	395,705	14	48,137	271	953,678	3,519	58.5%
2020	15	(245,139)**	15	47,928	271	660,611	2,438	-30.7%
2021	7	196,332	17	54,810	261	802,133	3,073	26.1%
2022	18	947,712	19	70,648	260	1,679,197	6,458	110.1%
2023	8	(241,545)**	15	85,234	253	1,352,418	5,346	-17.2%
2024	10	(530,542)**	12	92,609	251	729,267	2,905	-45.6%
2025	12	454,776	13	68,902	250	1,115,141	4,461	53.5%

* Includes Liability from changes in benefit levels.

** Employer contribution decreased, resulting in reduction of employer paid benefits from the level in prior years.

Solvency Test — Pension Benefits

Fiscal Year	Accrued Liabilities For				Percent of Accrued Liabilities Covered By Assets		
	(1) Active and Inactive Member Accumulated Contributions	(2) Member Currently Receiving Benefits	(3) Active and Inactive Member Employer Portion	Actuarial Value of Assets	(1)	(2)	(3)
2016	\$ 32,875,566	\$ 183,610,860	\$ 83,773,302	\$ 198,244,885	100%	90%	0%
2017	32,887,656	184,465,544	84,860,339	204,273,172	100%	93%	0%
2018	33,549,681	195,126,716	84,336,740	202,894,946	100%	87%	0%
2019	34,895,654	200,024,745	84,790,185	203,486,292	100%	84%	0%
2020	35,812,867	209,018,919	86,314,991	209,707,146	100%	83%	0%
2021	37,194,547	225,330,728	81,863,933	218,414,061	100%	80%	0%
2022	36,877,426	236,300,083	78,729,516	213,809,300	100%	75%	0%
2023	38,809,886	239,120,866	80,776,238	212,762,876	100%	73%	0%
2024	40,057,790	247,774,823	84,305,282	217,855,435	100%	72%	0%
2025	41,054,929	260,479,666	92,095,043	225,504,262	100%	71%	0%

Solvency Test — Postemployment Healthcare

Fiscal Year	Accrued Liabilities For				Percent of Accrued Liabilities Covered By Assets		
	(1) Active and Inactive Member Accumulated Contributions	(2) Member Currently Receiving Benefits	(3) Active and Inactive Member Employer Portion	Actuarial Value of Assets	(1)	(2)	(3)
2016	\$ —	\$ 23,482,726	\$ 21,225,463	\$ —	0%	0%	0%
2017	—	22,654,735	20,756,005	—	0%	0%	0%
2018	—	19,477,243	16,372,996	—	0%	0%	0%
2019	—	23,020,257	20,708,137	—	0%	0%	0%
2020	—	25,495,929	23,705,094	—	0%	0%	0%
2021	—	26,263,421	22,269,328	—	0%	0%	0%
2022	—	23,860,603	17,220,453	—	0%	0%	0%
2023	—	25,371,892	20,177,482	—	0%	0%	0%
2024	—	21,654,404	17,248,853	—	0%	0%	0%
2025	—	17,825,550	9,175,407	—	0%	0%	0%

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STATISTICAL Section

This section contains additional schedules that are designed to supplement the information in the Annual Comprehensive Financial Report:

Statements of Changes in Plan Net Position — Pension Benefits and Postemployment Healthcare provides details on the specific sources and uses of funds.

Schedules of Retired Members by Benefit Type — Pension Benefits and Postemployment Healthcare provide details on the monthly pension amounts for retirement and survivor members, including those with postemployment healthcare.

Schedule of Average Benefit Payments — Pension Benefits and Postemployment Healthcare provide details on years of credited service, average monthly pension, average monthly final average salary, and the number of new retirees, including those with postemployment healthcare.

Additional Schedules Required by Employer provide details on historical financial, investment and actuarial performance.

For year ended December 31, 2025, with comparative totals for 9 years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Additions:					
Employer contributions	\$ 11,792,805	\$ 11,518,664	\$ 2,582,567	\$ 2,448,819	\$ 3,128,484
Employee contributions	4,226,303	4,189,192	3,289,023	3,061,721	3,124,691
Net investment and net securities lending income (loss)	30,722,962	17,255,871	23,554,290	(25,963,059)	27,021,748
Other	468,955	—	—	—	42,007
Total additions	<u>47,211,025</u>	<u>32,963,727</u>	<u>29,425,880</u>	<u>(20,452,519)</u>	<u>33,316,930</u>
Deductions:					
Benefits					
Retirement	18,058,681	17,188,044	16,571,989	16,270,857	15,648,029
Survivors	4,161,130	3,890,824	3,680,970	3,344,046	3,109,832
Disability	207,819	379,788	282,676	168,237	195,159
Refunds					
Death	115,783	127,250	199,418	136,808	37,835
Separation	268,925	492,634	335,419	363,593	291,286
Other	374,447	233,260	139,305	314,275	125,896
Employee transfers to (from) Cook County	—	112,394	60,732	8,533	—
Net administrative and miscellaneous expenses	180,746	161,361	146,327	147,887	157,851
Total deductions	<u>23,367,531</u>	<u>22,585,555</u>	<u>21,416,836</u>	<u>20,754,236</u>	<u>19,565,888</u>
Net increase (decrease)	23,843,494	10,378,172	8,009,044	(41,206,755)	13,751,042
Net Position:					
Beginning of period	<u>212,371,251</u>	<u>201,993,079</u>	<u>193,984,035</u>	<u>235,190,790</u>	<u>221,439,748</u>
End of period	<u><u>\$ 236,214,745</u></u>	<u><u>\$ 212,371,251</u></u>	<u><u>\$ 201,993,079</u></u>	<u><u>\$ 193,984,035</u></u>	<u><u>\$ 235,190,790</u></u>

For year ended December 31, 2025, with comparative totals for 9 years (continued)

	2020	2019	2018	2017	2016
Additions:					
Employer contributions	\$ 3,291,529	\$ 3,345,462	\$ 3,481,281	\$ 2,239,632	\$ 1,971,946
Employee contributions	3,192,954	3,020,322	3,127,980	3,300,222	3,184,051
Net investment and net securities lending income (loss)	21,851,955	33,653,650	(8,422,851)	30,500,015	10,477,792
Other	714,659	—	—	14,250	—
Total additions	29,051,097	40,019,434	(1,813,590)	36,054,119	15,633,789
Deductions:					
Benefits					
Retirement	15,138,348	14,436,019	13,844,830	13,253,194	12,896,736
Survivors	2,928,375	2,878,661	2,761,444	2,630,286	2,523,376
Disability	174,827	168,593	127,495	232,999	301,487
Refunds					
Death	240,476	14,500	348,881	18,018	118,565
Separation	454,178	588,197	493,684	313,756	434,654
Other	204,132	237,428	240,945	222,643	187,367
Employee transfers to (from) Cook County	—	252,406	182,512	54,257	133,999
Net administrative and miscellaneous expenses	158,367	154,352	159,489	160,418	157,577
Total deductions	19,298,703	18,730,156	18,159,280	16,885,571	16,753,761
Net increase (decrease)	9,752,394	21,289,278	(19,972,870)	19,168,548	(1,119,972)
Net Position:					
Beginning of period	211,687,354	190,398,076	210,370,946	191,202,398	192,322,370
End of period	<u>\$ 221,439,748</u>	<u>\$ 211,687,354</u>	<u>\$ 190,398,076</u>	<u>\$ 210,370,946</u>	<u>\$ 191,202,398</u>

For year ended December 31, 2025, with comparative totals for 9 years

	2025	2024	2023	2022	2021
Additions:					
Employer contributions	\$ 1,115,141	\$ 729,267	\$ 1,352,418	\$ 1,679,197	\$ 802,133
Annuitant healthcare benefits contributions*	—	—	—	—	—
Other	1,875,944	1,912,497	1,577,516	1,264,074	1,123,337
Total additions	2,991,085	2,641,764	2,929,934	2,943,271	1,925,470
Deductions:					
Healthcare Benefits	2,991,085	2,641,764	2,929,934	2,943,271	1,925,470
Net increase (decrease)	—	—	—	—	—
Net Position:					
Beginning of period	—	—	—	—	—
End of period	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>

* Beginning 2017, the annuitants Healthcare contribution is netted against Healthcare benefits expense.

For year ended December 31, 2025, with comparative totals for 9 years (continued)

	2020	2019	2018	2017	2016
Additions:					
Employer contributions	\$ 660,611	\$ 953,678	\$ 606,110	\$ 1,305,075	\$ 1,419,435
Annuitant healthcare benefits contributions	—	—	—	—	1,177,887
Other	1,093,578	814,335	946,166	581,415	317,217
Total additions	1,754,189	1,768,013	1,552,276	1,886,490	2,914,539
Deductions:					
Healthcare Benefits	1,754,189	1,768,013	1,552,276	1,886,490	2,914,539
Net increase (decrease)	—	—	—	—	—
Net Position:					
Beginning of period	—	—	—	—	—
End of period	<u><u>\$ —</u></u>	<u><u>\$ —</u></u>	<u><u>\$ —</u></u>	<u><u>\$ —</u></u>	<u><u>\$ —</u></u>

As of December 31, 2025

				Type of Pension Benefit		Benefit Payment Form			
Amount of Monthly Pension Benefit			Number of Recipients	1	2	1	2	3	
\$	1	—	500	39	20	19	24	11	4
	501	—	1,000	61	33	28	37	24	0
	1,001	—	1,500	56	33	23	39	17	0
	1,501	—	2,000	53	34	19	35	18	0
	2,001	—	2,500	42	28	14	28	14	0
	2,501	—	3,000	36	18	18	27	9	0
	3,001	—	3,500	38	26	12	26	12	0
	3,501	—	4,000	42	30	12	33	9	0
	4,001	—	4,500	36	29	7	17	19	0
	4,501	—	5,000	30	22	8	19	11	0
	5,001	—	5,500	21	19	2	9	12	0
	5,501	—	6,000	23	22	1	11	12	0
	6,001	—	6,500	22	22	0	6	16	0
	6,501	—	7,000	20	19	1	5	15	0
	7,001	—	7,500	18	18	0	1	17	0
	7,501	—	8,000	9	9	0	1	8	0
	8,001	—	8,500	6	6	0	2	4	0
	8,501	—	9,000	6	6	0	0	6	0
	9,001	—	9,500	5	5	0	1	4	0
	9,501	—	10,000	1	1	0	0	1	0
	10,001	—	10,500	0	0	0	0	0	0
	10,501	—	11,000	2	2	0	0	2	0
	11,001	—	11,500	0	0	0	0	0	0
	11,501	—	12,000	0	0	0	0	0	0
	12,001	—	12,500	0	0	0	0	0	0
	12,501	—	13,000	0	0	0	0	0	0
	13,001	—	13,500	0	0	0	0	0	0
	13,501	—	14,000	0	0	0	0	0	0
	14,001	—	14,500	0	0	0	0	0	0
	14,501	—	15,000	0	0	0	0	0	0
	Over \$15,000		1	1	0	0	1	0	
Totals				567	403	164	321	242	4

Type of Pension Benefit

1. Regular Retirement
2. Survivor Payment

Form of Benefit

1. Whole Life Annuity
2. Joint and Contingent Annuity
3. Temporary Annuity

Schedule of Retired Members by Benefit Type — Postemployment Healthcare

STATISTICAL SECTION

As of December 31, 2025

				Type of Pension Benefit		Benefit Payment Form			
				1	2	1	2	3	
Amount of Monthly Pension Benefit				Number of Recipients					
\$	1	—	500	3	1	2	3	0	0
	501	—	1,000	10	2	8	9	1	0
	1,001	—	1,500	19	6	13	16	3	0
	1,501	—	2,000	16	4	12	13	3	0
	2,001	—	2,500	19	11	8	14	5	0
	2,501	—	3,000	20	9	11	17	3	0
	3,001	—	3,500	16	7	9	13	3	0
	3,501	—	4,000	25	16	9	18	7	0
	4,001	—	4,500	18	16	2	10	8	0
	4,501	—	5,000	20	13	7	14	6	0
	5,001	—	5,500	10	8	2	6	4	0
	5,501	—	6,000	15	15	0	10	5	0
	6,001	—	6,500	14	14	0	4	10	0
	6,501	—	7,000	11	10	1	5	6	0
	7,001	—	7,500	10	10	0	1	9	0
	7,501	—	8,000	6	6	0	1	5	0
	8,001	—	8,500	4	4	0	1	3	0
	8,501	—	9,000	5	5	0	0	5	0
	9,001	—	9,500	5	5	0	1	4	0
	9,501	—	10,000	1	1	0	0	1	0
	10,001	—	10,500	0	0	0	0	0	0
	10,501	—	11,000	2	2	0	0	2	0
	11,001	—	11,500	0	0	0	0	0	0
	11,501	—	12,000	0	0	0	0	0	0
	12,001	—	12,500	0	0	0	0	0	0
	12,501	—	13,000	0	0	0	0	0	0
	13,001	—	13,500	0	0	0	0	0	0
	13,501	—	14,000	0	0	0	0	0	0
	14,001	—	14,500	0	0	0	0	0	0
	14,501	—	15,000	0	0	0	0	0	0
	Over \$15,000		1	1	0	0	1	0	
Totals				250	166	84	156	94	0

Type of Pension Benefit

1. Regular Retirement
2. Survivor Payment

Form of Benefit

1. Whole Life Annuity
2. Joint and Contingent Annuity
3. Temporary Annuity

		Years of Credited Service						
		0-4	5-9	10-14	15-19	20-24	25-29	30+
2016	Average Monthly Pension	\$ 177	\$ 0	\$ 0	\$ 924	\$ 0	\$ 3,632	\$ 3,640
	Average Monthly Final Average Salary	\$ 5,805	\$ 0	\$ 0	\$ 3,397	\$ 0	\$ 5,049	\$ 4,671
	Number of New Retirees	2	0	0	1	0	5	4
2017	Average Monthly Pension	\$ 402	\$ 969	\$ 1,696	\$ 2,538	\$ 1,773	\$ 3,730	\$ 3,843
	Average Monthly Final Average Salary	\$ 5,788	\$ 7,229	\$ 5,836	\$ 7,680	\$ 4,704	\$ 5,324	\$ 4,829
	Number of New Retirees	5	3	2	1	2	7	5
2018	Average Monthly Pension	\$ 449	\$ 1,417	\$ 1,062	\$ 0	\$ 2,968	\$ 4,555	\$ 4,562
	Average Monthly Final Average Salary	\$ 7,589	\$ 10,124	\$ 4,330	\$ 0	\$ 5,464	\$ 6,331	\$ 5,868
	Number of New Retirees	2	1	5	0	3	8	7
2019	Average Monthly Pension	\$ 490	\$ 999	\$ 1,227	\$ 2,465	\$ 2,835	\$ 4,386	\$ 3,589
	Average Monthly Final Average Salary	\$ 8,159	\$ 7,579	\$ 5,703	\$ 5,881	\$ 4,638	\$ 6,129	\$ 4,507
	Number of New Retirees	1	3	5	1	1	2	5
2020	Average Monthly Pension	\$ 0	\$ 1,026	\$ 1,791	\$ 2,385	\$ 4,460	\$ 4,761	\$ 3,991
	Average Monthly Final Average Salary	\$ 0	\$ 6,210	\$ 6,995	\$ 7,955	\$ 6,512	\$ 6,709	\$ 5,290
	Number of New Retirees	0	4	1	2	3	3	6
2021	Average Monthly Pension	\$ 373	\$ 1,143	\$ 1,521	\$ 0	\$ 2,334	\$ 5,009	\$ 4,481
	Average Monthly Final Average Salary	\$ 6,142	\$ 6,508	\$ 5,161	\$ 0	\$ 4,429	\$ 6,799	\$ 5,810
	Number of New Retirees	2	1	2	0	1	4	6
2022	Average Monthly Pension	\$ 392	\$ 1,197	\$ 1,807	\$ 3,055	\$ 2,408	\$ 5,330	\$ 5,493
	Average Monthly Final Average Salary	\$ 7,252	\$ 7,303	\$ 6,868	\$ 7,853	\$ 4,676	\$ 7,310	\$ 6,896
	Number of New Retirees	2	3	8	3	1	4	7
2023	Average Monthly Pension	\$ 0	\$ 464	\$ 2,236	\$ 1,074	\$ 4,449	\$ 0	\$ 5,140
	Average Monthly Final Average Salary	\$ 0	\$ 5,954	\$ 8,701	\$ 4,145	\$ 7,683	\$ 0	\$ 6,710
	Number of New Retirees	0	1	3	1	2	0	4
2024	Average Monthly Pension	\$ 0	\$ 0	\$ 1,543	\$ 1,802	\$ 2,216	\$ 5,908	\$ 5,788
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 5,747	\$ 5,371	\$ 4,446	\$ 8,065	\$ 7,507
	Number of New Retirees	0	0	5	4	1	3	6
2025	Average Monthly Pension	\$ 937	\$ 0	\$ 2,666	\$ 0	\$ 2,269	\$ 4,459	\$ 5,892
	Average Monthly Final Average Salary	\$ 11,658	\$ 0	\$ 9,291	\$ 0	\$ 4,350	\$ 6,717	\$ 7,421
	Number of New Retirees	2	0	11	0	3	3	7

Schedule of Average Benefit Payments — Postemployment Healthcare

STATISTICAL SECTION

		Years of Credited Service							
		0–4	5–9	10–14	15–19	20–24	25–29	30+	
2016	Average Monthly Pension	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,611	\$ 3,640	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 4,996	\$ 4,671	
	Number of New Retirees	0	0	0	0	0	3	4	
2017	Average Monthly Pension	\$ 0	\$ 0	\$ 2,464	\$ 0	\$ 0	\$ 4,040	\$ 3,997	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 8,074	\$ 0	\$ 0	\$ 5,623	\$ 5,027	
	Number of New Retirees	0	0	1	0	0	4	4	
2018	Average Monthly Pension	\$ 0	\$ 0	\$ 918	\$ 0	\$ 3,670	\$ 5,077	\$ 4,787	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 3,616	\$ 0	\$ 5,450	\$ 7,165	\$ 6,124	
	Number of New Retirees	0	0	1	0	2	4	4	
2019	Average Monthly Pension	\$ 0	\$ 1,580	\$ 1,627	\$ 2,024	\$ 2,835	\$ 4,386	\$ 3,731	
	Average Monthly Final Average Salary	\$ 0	\$ 9,782	\$ 5,087	\$ 4,142	\$ 4,638	\$ 6,129	\$ 4,664	
	Number of New Retirees	0	1	2	1	1	2	4	
2020	Average Monthly Pension	\$ 0	\$ 735	\$ 1,791	\$ 0	\$ 3,613	\$ 4,666	\$ 4,036	
	Average Monthly Final Average Salary	\$ 0	\$ 3,752	\$ 6,995	\$ 0	\$ 5,522	\$ 6,306	\$ 5,356	
	Number of New Retirees	0	1	1	0	1	1	3	
2021	Average Monthly Pension	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 5,780	\$ 4,324	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 7,718	\$ 5,739	
	Number of New Retirees	0	0	0	0	0	3	2	
2022	Average Monthly Pension	\$ 0	\$ 856	\$ 1,976	\$ 0	\$ 0	\$ 5,330	\$ 5,502	
	Average Monthly Final Average Salary	\$ 0	\$ 9,656	\$ 6,823	\$ 0	\$ 0	\$ 7,310	\$ 6,912	
	Number of New Retirees	0	1	4	0	0	4	6	
2023	Average Monthly Pension	\$ 0	\$ 0	\$ 3,284	\$ 0	\$ 0	\$ 0	\$ 5,310	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 12,730	\$ 0	\$ 0	\$ 0	\$ 6,821	
	Number of New Retirees	0	0	1	0	0	0	3	
2024	Average Monthly Pension	\$ 0	\$ 0	\$ 1,871	\$ 1,749	\$ 0	\$ 5,908	\$ 0	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 6,960	\$ 4,205	\$ 0	\$ 8,065	\$ 0	
	Number of New Retirees	0	0	2	1	0	0	0	
2025	Average Monthly Pension	\$ 0	\$ 0	\$ 3,365	\$ 0	\$ 2,293	\$ 0	\$ 5,468	
	Average Monthly Final Average Salary	\$ 0	\$ 0	\$ 11,551	\$ 0	\$ 4,378	\$ 0	\$ 6,835	
	Number of New Retirees	0	0	4	0	2	0	4	

Schedule of Investment Rate of Return — Pension and Postemployment Healthcare Benefits Combined

Year Ended December 31,	Investment Rate of Return (Net of Fees)
2016	5.7%
2017	16.6%
2018	-4.3%
2019	18.6%
2020	11.4%
2021	12.9%
2022	-11.5%
2023	13.0%
2024	9.1%
2025	15.4%

Schedule of Actuarial Value of Assets vs. Fair Value of Assets — Pension and Postemployment Healthcare Benefits Combined

Year Ended December 31,	Actuarial Value of Assets	Fair Value of Assets	Actuarial Value as a Percentage of Fair Value
2016	198,244,885	191,202,398	103.7%
2017	204,273,172	210,370,946	97.1%
2018	202,894,946	190,398,076	106.6%
2019	203,486,292	211,687,354	96.1%
2020	209,707,146	221,439,748	94.7%
2021	218,414,061	235,190,790	92.9%
2022	213,809,301	193,984,035	110.2%
2023	212,762,876	201,993,079	105.3%
2024	217,855,435	212,371,251	102.6%
2025	225,504,262	236,214,745	95.5%

Schedule of Employer Contributions — Pension and Postemployment Healthcare Benefits Combined

Year Ended December 31,	Actuarially Required Contribution (ARC)	Tax Levy Requested	Actual Employer Contribution	Percentage of ARC Contributed
2016	14,822,154	3,438,713	3,391,381	22.9%
2017	13,547,803	3,602,993	3,544,707	26.2%
2018	13,913,427	4,139,266	4,087,391	29.4%
2019	13,169,170	4,290,290	4,299,140	32.6%
2020	13,027,669	4,066,374	3,952,140	30.3%
2021	13,554,738	3,926,419	3,930,617	29.0%
2022	13,888,809	4,150,808	4,128,016	29.7%
2023	13,744,361	4,030,143	3,934,985	28.6%
2024	12,414,562	12,414,562*	12,247,931	98.7%
2025	12,687,782	12,687,782	12,907,946	101.7%

* Beginning in 2024, the employer's required annual contribution to the Fund is determined by the Fund's actuary pursuant to Public Act 102-1131

Schedule of Financial Condition — Pension and Postemployment Healthcare Benefits Combined

For year ended December 31, 2025, with comparative totals for 9 years

	2025	2024	2023	2022	2021
Beginning Net Position (Fair Value)	\$ 212,371,251	\$ 201,993,079	\$ 193,984,035	\$ 235,190,790	\$ 221,439,748
Additions:					
Employer contributions	12,907,946	12,247,931	3,934,985	4,128,016	3,930,617
Employee contributions	4,226,303	4,189,192	3,289,023	3,061,721	3,124,691
Annuitant Health Benefit Contributions	—*	—*	—*	—*	—*
Net investment income (loss)	30,722,962	17,255,871	23,554,290	(25,963,059)	27,021,748
Other	2,344,899	1,912,497	1,577,516	1,264,074	1,165,344
Total additions	50,202,110	35,605,491	32,355,814	(17,509,248)	35,242,400
Deductions:					
Benefits	25,418,715	24,100,420	23,465,569	22,726,411	20,878,490
Refunds	759,155	853,144	674,142	814,676	455,017
Employee transfers to (from) Cook County	—	112,394	60,732	8,533	—
Administrative Expenses	180,746	161,361	146,327	147,887	157,851
Total deductions	26,358,616	25,227,319	24,346,770	23,697,507	21,491,358
Ending Net Position (Fair Value)	\$ 236,214,745	\$ 212,371,251	\$ 201,993,079	\$ 193,984,035	\$ 235,190,790
Actuarial Value of Assets	225,504,262	217,855,435	212,762,876	213,809,301	218,414,061
Actuarial Accrued Liabilities (AAL)	414,335,729	398,703,683	385,907,064	378,124,032	367,888,407
Unfunded AAL (UAAL) (Fair Value)	178,120,984	186,332,432	183,913,985	184,139,997	132,697,617
Unfunded AAL (UAAL) (Actuarial Value)	188,831,467	180,848,248	173,144,188	164,314,731	149,474,346
Funded Ratio (Fair Value)	57.0%	53.3%	52.3%	51.3%	63.9%
Funded Ratio (Actuarial Value)	54.4%	54.6%	55.1%	56.5%	59.4%

* Beginning 2017, the annuitants Healthcare contributions netted against Healthcare benefits expense.

Schedule of Financial Condition — Pension and Postemployment Healthcare Benefits Combined (continued)

For year ended December 31, 2025, with comparative totals for 9 years

	2020	2019	2018	2017	2016
Beginning Net Position (Fair Value)	\$ 211,687,354	\$ 190,398,076	\$ 210,370,946	\$ 191,202,398	\$ 192,322,370
Additions:					
Employer contributions	3,952,140	4,299,140	4,087,391	3,544,707	3,391,381
Employee contributions	3,192,954	3,020,322	3,127,980	3,300,222	3,184,051
Annuitant Health Benefit Contributions	—*	—*	—*	—*	1,177,887
Net investment income (loss)	21,851,955	33,653,650	(8,422,851)	30,500,015	10,477,792
Other	1,808,237	814,335	946,166	595,665	317,217
Total additions	30,805,286	41,787,447	(261,314)	37,940,609	18,548,328
Deductions:					
Benefits	19,995,739	19,251,286	18,286,045	18,002,969	18,636,138
Refunds	898,786	840,125	1,083,510	554,417	740,586
Employee transfers to (from) Cook County	—	252,406	182,512	54,257	133,999
Administrative Expenses	158,367	154,352	159,489	160,418	157,577
Total deductions	21,052,892	20,498,169	19,711,556	18,772,061	19,668,300
Ending Net Position (Fair Value)	\$ 221,439,748	\$ 211,687,354	\$ 190,398,076	\$ 210,370,946	\$ 191,202,398
Actuarial Value of Assets	209,707,146	203,486,292	202,894,946	204,273,172	198,244,885
Actuarial Accrued Liabilities (AAL)	355,129,896	343,422,342	336,684,911	330,912,840	330,207,622
Unfunded AAL (UAAL) (Fair Value)	133,690,148	131,734,988	146,286,835	120,541,894	139,005,224
Unfunded AAL (UAAL) (Actuarial Value)	145,422,750	139,936,050	133,789,965	126,639,668	131,962,737
Funded Ratio (Fair Value)	62.4%	61.6%	56.6%	63.6%	57.9%
Funded Ratio (Actuarial Value)	59.1%	59.3%	60.3%	61.7%	60.0%

Schedule of Funding Progress—Pension and Postemployment Healthcare Benefits Combined

Year Ended December 31,	Actuarial Accrued Liabilities (AAL)*	Actuarial Value of Assets	Fair Value of Net Position	Unfunded AAL (UAAL) (Actuarial Value)	Unfunded AAL (UAAL) (Fair Value)
2016	\$ 330,207,622	\$ 198,244,885	\$ 191,202,398	\$ 131,962,737	\$ 139,005,224
2017	330,912,840	204,273,172	210,370,946	126,639,668	120,541,894
2018	336,684,911	202,894,946	190,398,076	133,789,965	146,286,835
2019	343,422,342	203,486,292	211,687,354	139,936,050	131,734,988
2020	355,129,896	209,707,146	221,439,748	145,422,750	133,690,148
2021	367,888,407	218,414,061	235,190,790	149,474,346	132,697,617
2022	378,124,032	213,809,301	193,984,035	164,314,731	184,139,997
2023	385,907,064	212,762,876	201,993,079	173,144,188	183,913,985
2024	398,703,683	217,855,435	212,371,251	180,848,248	186,332,432
2025	414,335,729	225,504,262	236,214,745	188,831,467	178,120,984

Schedule of Funding Progress — Pension Benefits

Year Ended December 31,	Actuarial Accrued Liabilities (AAL)*	Actuarial Value of Assets	Fair Value of Net Position	Unfunded AAL (UAAL) (Actuarial Value)	Unfunded AAL (UAAL) (Fair Value)
2016	\$ 300,259,728	\$ 198,244,885	\$ 191,202,398	\$ 102,014,843	\$ 109,057,330
2017	302,213,539	204,273,172	210,370,946	97,940,367	91,842,593
2018	313,013,137	202,894,946	190,398,076	110,118,191	122,615,061
2019	319,710,584	203,486,292	211,687,354	116,224,292	108,023,230
2020	331,146,777	209,707,146	221,439,748	121,439,631	109,707,029
2021	344,389,208	218,414,061	235,190,790	125,975,147	109,198,418
2022	351,907,025	213,809,300	193,984,035	138,097,725	157,922,990
2023	358,706,990	212,762,876	201,993,079	145,944,114	156,713,911
2024	372,137,895	217,855,435	212,371,251	154,282,460	159,766,644
2025	393,629,638	225,504,262	236,214,745	168,125,376	157,414,893

* These amounts are determined using the assumed discount rate for the actuarial funding calculations. These discount rates differ from the GASB accounting rates assumptions utilized in the AAL detailed in the OPEB tables on pages 148 and 149.

Schedule of Funding Progress—Pension and Postemployment Healthcare Benefits Combined (continued)

Unfunded AAL (UAAL) (Fair Value)	Funded Ratio (Actuarial Value)	Funded Ratio (Fair Value)	Covered Payroll	UAAL as a Percentage of Covered Payroll (Actuarial Value)	UAAL as a Percentage of Covered Payroll (Fair Value)
\$ 139,005,224	60.0%	57.9%	\$ 34,509,011	382.4%	402.8%
120,541,894	61.7%	63.6%	35,078,173	361.0%	343.6%
146,286,835	60.3%	56.6%	34,071,319	392.7%	429.4%
131,734,988	59.3%	61.6%	35,056,459	399.2%	375.8%
133,690,148	59.1%	62.4%	35,159,979	413.6%	380.2%
132,697,617	59.4%	63.9%	35,059,352	426.3%	378.5%
184,139,997	56.5%	51.3%	35,856,944	458.3%	513.5%
183,913,985	55.1%	52.3%	39,618,295	437.0%	464.2%
186,332,432	54.6%	53.3%	46,440,290	389.4%	401.2%
178,120,984	54.4%	57.0%	50,952,669	370.6%	349.6%

Schedule of Funding Progress — Pension Benefits (continued)

Unfunded AAL (UAAL) (Fair Value)	Funded Ratio (Actuarial Value)	Funded Ratio (Fair Value)	Covered Payroll	UAAL as a Percentage of Covered Payroll (Actuarial Value)	UAAL as a Percentage of Covered Payroll (Fair Value)
\$ 109,057,330	66.0%	63.7%	\$ 34,509,011	295.6%	316.0%
91,842,593	67.6%	69.6%	35,078,173	279.2%	261.8%
122,615,061	64.8%	60.8%	34,071,319	323.2%	359.9%
108,023,230	63.6%	66.2%	35,056,459	331.5%	308.1%
109,707,029	63.3%	66.9%	35,159,979	345.4%	312.0%
109,198,418	63.4%	68.3%	35,059,352	359.3%	311.5%
157,922,990	60.8%	55.1%	35,856,944	385.1%	440.4%
156,713,911	59.3%	56.3%	39,618,295	368.4%	395.6%
159,766,644	58.5%	57.1%	46,440,290	332.2%	344.0%
157,414,893	57.3%	60.0%	50,952,669	330.0%	308.9%

Schedule of Funding Progress — Postemployment Healthcare

Year Ended December 31,	Actuarial Accrued Liabilities (AAL)*	Actuarial Value of Assets	Fair Value of Net Position	Unfunded AAL (UAAL) (Actuarial Value)	Unfunded AAL (UAAL) (Fair Value)
2016	\$ 44,708,189	\$ —	\$ —	\$ 44,708,189	\$ 44,708,189
2017	43,410,740	—	—	43,410,740	43,410,740
2018	35,850,239	—	—	35,850,239	35,850,239
2019	43,728,394	—	—	43,728,394	43,728,394
2020	49,201,023	—	—	49,201,023	49,201,023
2021	48,532,749	—	—	48,532,749	48,532,749
2022	41,081,056	—	—	41,081,056	41,081,056
2023	45,549,374	—	—	45,549,374	45,549,374
2024	38,903,256	—	—	38,903,256	38,903,256
2025	27,000,958	—	—	27,000,958	27,000,958

Schedule of Components of Change in Unfunded Liability — Pension Benefits and Postemployment Healthcare Combined

Year Ended December 31,	Salary Increase Higher / (Lower) than Assumed	Investment Returns (Higher) / Lower than Assumed	Employer Contributions Higher / (Lower) than Normal Cost Plus Interest	Legislative Amendments
2016	\$ 2,722,397	\$ (2,010,983)	\$ 9,799,700	\$ —
2017	1,473,961	(2,908,636)	10,005,461	—
2018	(2,525,529)	4,226,650	8,609,423	—
2019	(1,647,459)	1,313,800	7,772,328	—
2020	631,426	(3,998,593)	7,525,213	—
2021	(2,065,574)	(7,246,498)	7,758,576	—
2022	1,614,984	4,125,544	7,256,771	—
2023	378,008	(67,052)	8,107,663	—
2024	4,875,977	2,686,496	(475,715)	—
2025	2,713,956	484,878	(267,087)	—

Schedule of Funding Progress — Postemployment Healthcare (continued)

Unfunded AAL (UAAL) (Fair Value)	Funded Ratio (Actuarial Value)	Funded Ratio (Fair Value)	Covered Payroll	UAAL as a Percentage of Covered Payroll (Actuarial Value)	UAAL as a Percentage of Covered Payroll (Fair Value)
\$ 44,708,189	0.0%	0.0%	\$ 34,512,652	129.5%	129.5%
43,410,740	0.0%	0.0%	35,078,173	123.8%	123.8%
35,850,239	0.0%	0.0%	34,071,319	105.2%	105.2%
43,728,394	0.0%	0.0%	35,058,531	124.7%	124.7%
49,201,023	0.0%	0.0%	35,164,564	139.9%	139.9%
48,532,749	0.0%	0.0%	35,059,352	138.4%	138.4%
41,081,056	0.0%	0.0%	35,865,941	114.5%	114.5%
45,549,374	0.0%	0.0%	39,630,045	114.9%	114.9%
38,903,256	0.0%	0.0%	46,495,728	83.7%	83.7%
27,000,958	0.0%	0.0%	50,984,670	53.0%	53.0%

Schedule of Components of Change in Unfunded AAL — Pension Benefits and Postemployment Healthcare Combined (continued)

Changes in Actuarial Assumptions	Plan Changes	Other Sources ⁽¹⁾	Total Change in Unfunded Liability
\$ —	\$ —	\$ (7,583,475)	\$ 2,927,639
(8,134,544)	(1,124,460)	(4,634,851)	(5,323,069)
(921,732)	(3,271,394)	1,032,879	7,150,297
224,927	(1,496,622)	(20,889)	6,146,085
—	(1,042,987)	2,371,641	5,486,700
7,646,679	1,748,227	(3,789,814)	4,051,596
842,347	—	1,000,739	14,840,385
276,499	—	134,339	8,829,457
279,769	—	337,534	7,704,061
(3,643,213)	1,396,682	7,298,003	7,983,219

⁽¹⁾ Includes but is not limited to health insurance, optional retirement experience and death, retirement and withdrawal experience.

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