FOREST PRESERVE DISTRICT EMPLOYEES' ANNUITY AND BENEFIT FUND OF COOK COUNTY (A FIDUCIARY FUND OF FOREST PRESERVE DISTRICT OF COOK COUNTY, ILLINOIS)

FINANCIAL STATEMENTS

DECEMBER 31, 2018 AND 2017

FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

DECEMBER 31, 2018 AND 2017

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REPORT OF INDEPENDENT AUDITORS

To the Board of Trustees of Forest Preserve District Employees' Annuity and Benefit Fund of Cook County

Report on the Financial Statements

We have audited the accompanying financial statements of Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Plan), a fiduciary fund of Forest Preserve District of Cook County, Illinois, which comprise the combining statements of pension plan fiduciary net position and postemployment healthcare plan net position as of December 31, 2018 and 2017, and the related combining statements of changes in pension plan fiduciary net position and postemployment healthcare plan net position for the years then ended, and the related notes to the financial statements, which collectively comprise the Plan's basic financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Plan's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the net position of Forest Preserve District Employees' Annuity and Benefit Fund of Cook County as of December 31, 2018 and 2017, and the changes in net position for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 4e and the required supplementary information on pages 26 through 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the Plan's basic financial statements as a whole. The accompanying supplementary information on pages 31 through 34 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Matters (continued)

Previously Audited Information

Legacy Professionals LLP

We also have previously audited the basic financial statements for the years ended December 31, 2016, 2015, 2014, and 2013 (which are not presented herein), and we expressed unmodified opinions on those financial statements. In our opinion, the information on page 33 is fairly stated in all material respects in relation to the basic financial statements from which it has been derived.

Westchester, Illinois

June 17, 2019

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

This section presents Management's Discussion and Analysis of the financial position and performance of the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Plan) for the years ended December 31, 2018 and 2017. This discussion is presented as an overview of the financial activities of the Plan and should be read in conjunction with the Plan's financial statements.

Overview of the Basic Financial Statements

The following discussion and analysis is intended to serve as an introduction to the Plan's basic financial statements. The basic financial statements are prepared on an economic sources focus and accrual basis of accounting in accordance with Governmental Accounting Standards Board (GASB) pronouncements. The basic components of the financial package are described below:

Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position provides a snapshot of account balances and net position held in trust for future benefit payments and any liabilities as of the Plan's year end. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Plan is improving or deteriorating.

Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position shows the revenues (additions) and expenses (deductions) during the year, where additions less deductions equal net increase (decrease) in net position. The net increase (decrease) in net position reports the change in net position as reported in the Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position of the prior year and the current year.

Notes to the Financial Statements provides additional information that is essential to achieving a better understanding of the data provided in the basic financial statements.

Required Supplementary Information provides schedules and related notes concerning actuarial information, employer contributions and investment returns.

Supplementary Information includes schedules of administrative expenses, professional and consulting fees, investment expenses, additions by source, deductions by type and employer contributions receivable.

Financial Highlights

Net position decreased by \$19,972,870 or 9.5% from \$210,370,946 at December 31, 2017 to \$190,398,076 at December 31, 2018. Comparatively, net position increased by \$19,168,548 or 10.0% from \$191,202,398 at December 31, 2016 to \$210,370,946 at December 31, 2017. The change in net position for both years was primarily due to the fluctuation in the fair value of the investments.

Rate of return of the Plan's investment portfolio was (4.31%) for 2018, 16.58% for 2017 and 5.67% for 2016.

Net Position

The condensed Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position reflect the resources available to pay benefits to members. A summary of the Combining Statements of Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position is as follows:

Net Position As of December 31,

				Current Ye	ear
				(Decrease)	<u>in</u>
	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>Dollars</u>	Percent
Total assets Total liabilities	\$ 193,723,543 3,325,467	\$ 217,178,394 6,807,448	\$ 207,496,922 16,294,524	\$ (23,454,851) (3,481,981)	-10.8% -51.1%
Net position	\$ 190,398,076	\$ 210,370,946	\$ 191,202,398	\$ (19,972,870)	-9.5%

Changes in Net Position

The condensed Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position reflect the changes in the resources available to pay benefits to members. A summary of the Combining Statements of Changes in Pension Plan Fiduciary Net Position and Postemployment Healthcare Plan Net Position is as follows:

Changes in Net Position For the Years Ended December 31,

								Current Y	
							<u>I</u> 1	ncrease/(Decr	
		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>Dollars</u>	<u>Percent</u>
Additions:									
Employer contributions	\$	4,087,391	\$	3,544,707	\$	3,391,381	\$	542,684	15.3%
Employee contributions		3,127,980		3,300,222		3,184,051		(172,242)	-5.2%
Net investment income/(loss)									
(includes security									
lending activities)		(8,422,851)		30,500,015		10,477,792	(.	38,922,866)	-127.6%
Other		946,166		598,522	_	317,217		347,644	58.1%
Total additions		(261,314)		37,943,466		17,370,441	(38,204,780)	-100.7%
Deductions:									
Benefits		18,286,045		18,002,969		17,458,251		283,076	1.6%
Refunds		1,083,510		554,417		740,586		529,093	95.4%
Employee transfers									
to the Cook County Fund		182,512		54,257		133,999		128,255	236.4%
Administrative expenses		159,489		163,275		157,577		(3,786)	-2.3%
Total deductions		19,711,556	_	18,774,918	_	18,490,413		936,638	5.0%
Net increase (decrease)		(19,972,870)		19,168,548		(1,119,972)	(39,141,418)	-204.2%
Net position:									
Beginning of year	2	210,370,946		191,202,398		192,322,370		19,168,548	10.0%
End of year	\$	190,398,076	_	210,370,946		191,202,398	\$ (19,972,870)	-9.5%

Additions to Net Position

Total additions were (\$261,314) in 2018, \$37,943,466 in 2017 and \$17,370,441 in 2016.

Employer contributions increased to \$4,087,391 in 2018 from \$3,544,707 in 2017 and were \$3,391,381 in 2016. Employer contributions are statutorily set at 1.30 times employee contributions collected two years prior.

Employee contributions, including permissive service credit purchases, decreased slightly to \$3,127,980 in 2018 from \$3,300,222 in 2017 and were \$3,184,051 in 2016. Employees contribute 8.5% of covered wages.

Net investment loss totaled (\$8,422,851) for 2018 compared to net investment income \$30,500,015 for 2017. Comparatively, net investment income totaled \$10,477,792 for 2016. Investment earnings fluctuate primarily from the overall performance of the financial markets from year to year.

Deductions to Net Position

Total deductions were \$19,711,556 in 2018, \$18,774,918 in 2017 and \$18,490,413 in 2016.

Benefits increased to \$18,286,045 in 2018 from \$18,002,969 in 2017 and \$17,458,251 in 2016 primarily due to the 3% annual cost of living increases for annuitants.

Refunds increased to \$1,083,510 in 2018 from \$554,417 in 2017 and from \$740,586 in 2016. These changes are due to fluctuations in refund applications.

Employee transfers to the Cook County Fund resulted from Forest Preserve District employees transferring employment to Cook County. The accrued pension benefit obligation is transferred to the Forest Preserve Fund from the Cook County Fund.

The cost to administer the Plan slightly decreased to \$159,489 in 2018 from \$163,275 in 2017. Comparatively, the cost to administer the Plan increased to \$163,275 in 2017 from \$157,577 in 2016.

Actuarial Information

Pension Benefits

Under GASB Statement No. 67, *Financial Reporting for Pension Plans*, the Plan's funding for pension benefits is as follows:

Funding for Pension Benefits For the Years Ended December 31,

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Total pension liability Plan fiduciary net position Employer's net pension liability	\$ 415,400,193 (190,398,076) \$ 225,002,117	\$ 430,452,619 (210,370,946) \$ 220,081,673	\$ 438,859,466 (191,202,398) \$ 247,657,068
Plan fiduciary net position as a percentage of the total pension liability	<u>45.83</u> %	<u>48.87</u> %	<u>43.57</u> %

Postemployment Healthcare Benefits

Under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, the Plan's funding for postemployment healthcare benefits is as follows:

Funding for Postemployment Healthcare Benefits For the Years Ended December 31,

	<u>2018</u> <u>2017</u>		<u>2017</u>	<u>2016</u>
Total OPEB liability Plan fiduciary net position	\$ 35,850,239	\$	49,170,148	\$ 50,517,660
Employer's net OPEB liability	\$ 35,850,239	\$	49,170,148	\$ 50,517,660

Contributions for postemployment healthcare benefits are made on a "pay-as-you-go" basis, resulting in a 0.00% funded ratio.

Actuarial Information (continued)

Combined

The Plan actuary has performed a combined valuation of the pension and postemployment healthcare benefits provided by the Plan to measure the overall funded status and contribution requirements of the Plan. Such a valuation is required under Chapter 40, Article 5/9-199 of the Illinois Pension Code which provides that the Plan shall submit a report each year containing a detailed statement of the affairs of the Plan, its income and expenditures, and assets and liabilities. The combined valuation reflects the actuarial assumptions adopted by the Board based on the results of an actuarial experience study. These assumptions conform to the actuarial standards recommended by the Plan's actuary and were used by the Plan's actuary to present the combined funding status in accordance with *Section 9-199*. The Plan's funding under the combined actuarial valuation is as follows:

Funding for Combined Pension and Postemployment Healthcare Benefits For the Years Ended December 31,

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Unfunded actuarial accrued liability	<u>\$ 133,789,965</u>	\$ 126,639,668	\$ 131,962,737
Funded ratio	60.26%	61.73%	60.04%

Contact Information

This financial report is designed to provide the employer, Plan participants and others with a general overview of the Plan's finances and show accountability for money it receives. Questions concerning any data provided in the report or requests for additional information should be addressed to:

Forest Preserve District Employees' Annuity and Benefit Fund of Cook County Attention: Executive Director 70 West Madison Street Suite 1925 Chicago, Illinois 60602

COMBINING STATEMENTS OF PENSION PLAN FIDUCIARY NET POSITION AND POSTEMPLOYMENT HEALTHCARE PLAN NET POSITION

DECEMBER 31, 2018 AND 2017

	2018			2017		
	Total	Pension	Postemployment Healthcare	Total	Pension	Postemployment Healthcare
Assets	<u>10ta1</u>	<u>i chsion</u>	ricarincare	<u>10tai</u>	<u>i clision</u>	ricarticare
RECEIVABLES						
Employer contributions less allowance of \$111,748						
in 2018 and \$119,262 in 2017	\$ 4,027,518	\$ 4,027,518	\$ -	\$ 3,486,512	\$ 3,486,512	\$ -
Employee contributions	3,780	3,780	-	3,787	3,787	_
Accrued investment income	330,951	330,951	-	198,409	198,409	-
Receivable for securities sold	272,015	272,015	-	320,866	320,866	_
EGWP/Medicare Part D subsidy & other	480,851	157,804	323,047	88,472	-	88,472
Prescription rebates	28,071	28,071	-	63,217	-	63,217
Imprest balance receivable	62,000	-	62,000	56,000	-	56,000
Total receivables	5,205,186	4,820,139	385,047	4,217,263	4,009,574	207,689
Investments						
U.S. and international equities	83,356,704	83,356,704	-	112,414,952	112,414,952	-
U.S. Government and government agency obligations	5,477,851	5,477,851	=	-	-	-
Corporate bonds	3,352,396	3,352,396	-	-	-	-
Collective international equity fund	24,019,014	24,019,014	-	14,607,348	14,607,348	-
Commingled fixed income fund	28,910,652	28,910,652	-	35,051,663	35,051,663	-
Exchange traded funds	907,930	907,930	-	4,315,663	4,315,663	-
Hedge fund	22,287,105	22,287,105	-	21,691,553	21,691,553	-
Real estate funds	14,157,365	14,157,365	-	13,440,254	13,440,254	-
Short-term investment	4,140,867	4,140,867		5,574,696	5,574,696	
Total investments	186,609,884	186,609,884	-	207,096,129	207,096,129	-
COLLATERAL HELD FOR SECURITIES ON LOAN	1,908,473	1,908,473		5,865,002	5,865,002	
Total assets	193,723,543	193,338,496	385,047	217,178,394	216,970,705	207,689
Liabilities						
ACCOUNTS PAYABLE	52,419	52,419	-	86,570	86,570	_
HEALTHCARE AND OTHER BENEFITS PAYABLE	385,047	- -	385,047	207,689	-	207,689
Due to County Employees' and Officers'				ŕ		ŕ
Annuity and Benefit Fund of Cook County	381,010	381,010	-	359,334	359,334	-
Payable for securities purchased	598,518	598,518	-	288,853	288,853	_
SECURITIES LENDING COLLATERAL	1,908,473	1,908,473	-	5,865,002	5,865,002	-
Total liabilities	3,325,467	2,940,420	385,047	6,807,448	6,599,759	207,689
NET POSITION						
Net position restricted for pensions	190,398,076	190,398,076	-	210,370,946	210,370,946	-
Net position restricted for postemployment healthcare benefits	· · ·		-	· · · · · · ·		-
Total	\$ 190,398,076	\$ 190,398,076	\$ -	\$ 210,370,946	\$ 210,370,946	\$ -

COMBINING STATEMENTS OF CHANGES IN PENSION PLAN FIDUCIARY NET POSITION AND POSTEMPLOYMENT HEALTHCARE PLAN NET POSITION

YEARS ENDED DECEMBER 31, 2018 AND 2017

		2018		2017		
	-		Postemployment			Postemployment
	Total	Pension	<u>Healthcare</u>	<u>Total</u>	Pension	<u>Healthcare</u>
Additions						
Employer contributions	\$ 4,087,391	\$ 4,087,391	-	\$ 3,544,707	\$ 3,544,707	\$ -
Allocation to postemployment healthcare		(606,110)	606,110		(1,302,218)	1,302,218
Total employer contributions	4,087,391	3,481,281	606,110	3,544,707	2,242,489	1,302,218
Employee contributions						
Salary deductions	2,944,223	2,944,223	-	3,046,960	3,046,960	-
Refund repayments	153,890	153,890	-	160,917	160,917	-
Former and miscellaneous service payments	9,759	9,759	-	56,614	56,614	-
Deductions in lieu of disability	20,108	20,108		35,731	35,731	
Total employee contributions	3,127,980	3,127,980		3,300,222	3,300,222	
Investment income						
Net appreciation (depreciation) in fair value of investments	(10,507,657)	(10,507,657)	-	28,746,514	28,746,514	-
Dividends	2,352,977	2,352,977	-	2,077,606	2,077,606	-
Interest	361,539	361,539		325,469	325,469	
	(7,793,141)	(7,793,141)	-	31,149,589	31,149,589	-
Less investment expenses	(650,342)	(650,342)		(674,299)	(674,299)	
Net investment income (loss)	(8,443,483)	(8,443,483)	-	30,475,290	30,475,290	-
Securities lending			<u></u>	<u> </u>		
Income	24,346	24,346	-	29,075	29,075	_
Expenses	(3,714)	(3,714)	-	(4,350)	(4,350)	-
Net securities lending income	20,632	20,632		24,725	24,725	
Other						
EGWP/Medicare Part D subsidy	847,647	_	847,647	352,868	_	352,868
Prescription plan rebates	98,519	_	98,519	231,404	_	231,404
Miscellaneous	-	-	-	14,250	14,250	201,101
Total other additions	946,166		946,166	598,522	14,250	584,272
Total additions	(261,314)	(1,813,590)	1,552,276	37,943,466	36,056,976	1,886,490
	(201,514)	(1,013,370)	1,332,270	37,743,400	30,030,770	1,000,470
DEDUCTIONS						
Benefits						
Annuity						
Employee	13,844,830	13,844,830	-	13,253,194	13,253,194	-
Spouse and children	2,761,444	2,761,444	-	2,630,286	2,630,286	-
Disability	100.514	100 514		220.272	220.262	
Ordinary	123,514	123,514	-	230,363	230,363	-
Duty	3,981	3,981	-	2,636	2,636	-
Healthcare less annuitant contributions of \$1,398,987	1.550.054		1.550.05/	1 00 (100		1 007 100
in 2018 and \$1,321,187 in 2017	1,552,276		1,552,276	1,886,490		1,886,490
Total benefits	18,286,045	16,733,769	1,552,276	18,002,969	16,116,479	1,886,490
Refunds	1,083,510	1,083,510	-	554,417	554,417	-
Employee transfers to County Employees' and						
Officers' Annuity and Benefit Fund of Cook County	182,512	182,512	-	54,257	54,257	-
Administrative expenses	159,489	159,489		163,275	163,275	
Total deductions	19,711,556	18,159,280	1,552,276	18,774,918	16,888,428	1,886,490
NET INCREASE (DECREASE)	(19,972,870)	(19,972,870)	-	19,168,548	19,168,548	-
NET POSITION						
Beginning of year	210,370,946	210,370,946	_	191,202,398	191,202,398	<u> </u>
End of year	\$ 190,398,076	\$ 190,398,076	\$ -	\$ 210,370,946	\$ 210,370,946	\$ -

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2018 AND 2017

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the Plan) is administered in accordance with Chapter 40, Article 5/10 of the Illinois Compiled Statutes.

Financial Reporting Entity - Accounting principles generally accepted in the United States of America define a financial reporting entity as consisting of the primary government and its component units for which the primary government is financially accountable. Financial accountability includes appointing a voting majority of a component unit's governing board, the ability of a primary government to impose its will on the component unit, or a potential for a component unit to provide specific financial benefits to or impose specific financial burdens on the primary government. The Plan has determined that no other outside entity meets the above criteria and, therefore, no other entity has been included as a component unit in the Plan's financial statements.

Based on the above criteria, the Plan is considered to be a fiduciary fund of Forest Preserve District of Cook County, Illinois (the Forest Preserve District) and is included in the Forest Preserve District's financial statements.

Method of Accounting - The financial statements are prepared using the accrual basis of accounting. Employer contributions are recognized as income pursuant to legal requirements as specified by the Illinois Compiled Statutes. Employee contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Investments - Investments are reported at fair value, which generally represents reported market value as of the last business day of the year. Where less than an entire investment holding is sold, average value is used to determine realized gain or loss.

Allocated Expenses - Administrative expenses are initially paid by the County Employees' and Officers' Annuity and Benefit Fund of Cook County (the Cook County Fund). These expenses are allocated between the Cook County Fund and the Plan on a pro rata basis as applicable.

Capital Assets - The Plan has set a capitalization threshold of \$100,000 for all capital asset types. As of December 31, 2018 and 2017, the Plan does not have any capital assets.

Estimates - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Reclassifications - Certain prior year amounts have been reclassified to conform to the current year presentation.

Subsequent Events - Subsequent events have been evaluated through June 17, 2019, which is the date the financial statements were available to be issued.

NOTE 2. PLAN DESCRIPTION

The Plan was established on July 1, 1931, and is governed by legislation contained in the Illinois Compiled Statutes (the Statutes), particularly Chapter 40, Article 5/10 (the Article). Effective with the signing of Public Act 96-0889 into law on April 14, 2010, participants that first became contributors on or after January 1, 2011 are Tier 2 participants. All other participants that were contributing prior to January 1, 2011 are Tier 1 participants. The Plan can be amended only by the Illinois Legislature. The Plan is a single employer defined benefit pension plan with a defined contribution minimum. The Plan was established for the purpose of providing retirement, death and disability benefits for full-time employees of the Forest Preserve District and the dependents of such employees. The Plan is considered to be a fiduciary fund of Forest Preserve District of Cook County, Illinois and is included in the Forest Preserve District's financial statements.

The Statutes authorize a Board of Trustees (the Board) of nine members to carry out the provisions of the Article. According to the Article, two members of the Board are ex officio, four are elected by the employee members of the Plan and three are elected by the annuitants of the Plan. The two ex officio members are the Comptroller of Cook County, or someone chosen by the Comptroller, and the Treasurer of Cook County, or someone chosen by the Treasurer. All members of the Board are fiduciaries with respect to the Plan and are statutorily mandated to discharge their duties, as such, solely in the interest of the Plan's participants and beneficiaries.

The Board has the powers and duties required in the Article to collect all contributions due to the Plan, to invest the Plan's reserves, to have an annual audit, to appoint employees, to authorize or suspend payment of any benefit and to have exclusive original jurisdiction in all matters relating to or affecting the Plan. The Board approves its own budget, which is prepared by the administrative staff of the Plan. The Board is required annually to submit to the Forest Preserve District Board of Cook County a detailed report of the financial affairs and status of the Plan. Provisions in other articles of Chapter 40 require the Board to submit its annual audit and actuarial valuation reports to the State of Illinois Department of Insurance, as well as another detailed annual report, the form and content of which is specified by the Department of Insurance.

NOTE 2. PLAN DESCRIPTION (CONTINUED)

Covered employees are required to contribute 8.5% of their salary to the Plan, subject to the salary limitations for Tier 2 participants in Article 5/1-160. If an employee leaves covered employment without qualifying for an annuity, accumulated contributions are refunded with interest (3% or 4% depending on when the employee became a participant). The Forest Preserve District's total contribution is the amount of contributions made by the employees to the Plan in the calendar year two years prior to the year for which annual applicable tax is levied, multiplied by 1.30. The source of funds for the Forest Preserve District's contributions has been designated by State Statute as the Forest Preserve District's annual property tax levy. The Forest Preserve District's payroll for employees covered by the Plan for the years ended December 31, 2018 and 2017 was \$34,071,319 and \$35,078,173 respectively.

The Plan provides retirement as well as death and disability benefits. Tier 1 employees age 50 or older and Tier 2 employees age 62 or older are entitled to receive a minimum formula annuity of 2.4% for each year of credited service if they have at least 10 years of service. The maximum benefit is 80% of the final average monthly salary. For Tier 1 employees under age 60 and Tier 2 employees under age 67, the monthly retirement benefit is reduced by ½% for each month the participant is below that age. The reduction is waived for Tier 1 participants having 30 or more years of credited service.

Participants should refer to the applicable State Statutes for more complete information.

At December 31, 2018 and 2017, participants consisted of the following:

	<u>2018</u>	<u>2017</u>
Active members	536	548
Retired members	387	381
Beneficiaries	144	146
Inactive members	1,410	1,365
Total	2,477	2,440

NOTE 3. EMPLOYER'S PENSION LIABILITY

Net Pension Liability

The components of the employer's net pension liability of the Plan for the years ended December 31, 2018 and 2017 are as follows:

	<u>2018</u>	<u>2017</u>
Total pension liability	\$ 415,400,193	\$ 430,452,619
Plan fiduciary net position	190,398,076	210,370,946
Employer's net pension liability	\$ 225,002,117	\$ 220,081,673
Plan fiduciary net position as a percentage of the total pension liability	<u>45.83</u> %	48.87%

See the schedule of changes in the employer's net pension liability and related ratios in the required supplementary information for additional information related to the funded status of the Plan.

The net pension liability was determined by actuarial valuations performed as of December 31, 2018 and 2017 using the following actuarial methods and assumptions:

Actuarial valuation dates	December 31, 2018	December 31, 2017
Actuarial cost method	Entry Age Normal	Entry Age Normal
Amortization method	Level Dollar - Open	Level Dollar - Open
Remaining amortization period	30 years	30 years
Asset valuation method	Five Year Smoothed Average Market	Five Year Smoothed Average Market
Actuarial assumptions:		
Inflation	2.75% per year, compounded annually;	2.75% per year, compounded annually
Salary increases	3.50% to 8.00%, based on age;	3.50% to 8.00%, based on age
Investment rate of return	7.25% per year, compounded annually;	7.25% per year, compounded annually
Retirement age		
	Rates of retirement for each age from 50 to 80 based on recent experience of the Plan where all employees are assumed to retire by age 80	Rates of retirement for each age from 50 to 80 based on recent experience of the Plan where all employees are assumed to retire by age 80
Mortality	RP-2014 Blue Collar Mortality Table, base year 2006. Buck Modified MP-2017 projection scale.	RP-2014 Blue Collar Mortality Table, base year 2006. Conduent Modified MP-2017 projection scale.
Postretirement annuity increase		
	Tier 1 participants - 3.0% compounded annually	Tier 1 participants - 3.0% compounded annually
	Tier 2 participants - the lesser of 3.0% or one half of the increase in the Consumer Price Index	Tier 2 participants - the lesser of 3.0% or one half of the increase in the Consumer Price Index

NOTE 3. EMPLOYER'S PENSION LIABILITY (CONTINUED)

Net Pension Liability (continued)

The actuarial assumptions used in the December 31, 2018 and 2017 valuations were based on the results of an actuarial experience study conducted by Conduent, Inc. (formerly Buck Consultants, LLC) dated February 2018. The Fund engaged Cavanaugh Macdonald Consulting to prepare the December 31, 2018 valuation.

Discount Rate

The discount rate used to measure the total pension liability at December 31, 2018 and 2017 was 4.91% and 4.45% respectively. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the current funding policy. Based on this assumption, the Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current plan members. A municipal bond rate of 4.13% and 3.16% at December 31, 2018 and 2017, respectively, and the long term investment rate of return of 7.25% at December 31, 2018 and 2017 were used in the development of the blended discount rate after that point. The municipal bond rates are based on the S&P Municipal Bond 20 Year High Grade Rate Index. Based on the long-term rate of return of 7.25% and municipal bond rate of 4.13% at December 31, 2018 and 3.16% at December 31, 2017, the blended discount rate would be 4.91% at December 31, 2018 and 4.45% at December 31, 2017.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following is an analysis of the net pension liability's sensitivity to changes in the discount rate at December 31, 2018 and 2017. The following table presents the net pension liability of the employer using the blended discount rate as well as the employer's net pension liability calculated using a discount rate 1 percent lower and 1 percent higher than the current discount rate:

		Current Discount	
	1% Decrease 3.91%	Rate <u>4.91</u> %	1% Increase <u>5.91</u> %
Net Pension Liability - December 31, 2018	\$ 286,005,393	\$ 225,002,117	\$ 175,465,785
		Current Discount	
	1% Decrease	Rate	1% Increase
	3.45%	4.45%	5.45%
Net Pension Liability - December 31, 2017	\$ 287,353,111	\$ 220,081,673	\$ 166,170,214

NOTE 4. SUMMARY OF EMPLOYER FUNDING POLICIES

Employer contributions are funded primarily through a tax levied by the Forest Preserve District of Cook County, Illinois. The employer contributions to be remitted to the Plan are equal to the total contributions made by the employees to the Plan in the calendar year two years prior, multiplied by 1.30.

NOTE 5. INVESTMENTS

Investment Policy

The Board of Trustees is responsible for establishing reasonable and consistent investment objectives, policies and guidelines governing the investment of Plan assets in accordance with the Illinois Compiled Statutes. The Plan is authorized to invest in bonds, notes, certificates of indebtedness, mortgage notes, real estate, stocks, shares, debentures, or other obligations or securities as set forth in the "prudent person" provisions of the state statutes. All of the Plan's financial instruments are consistent with the permissible investments outlined in the state statutes and any index-linked financial instruments are limited to those indices that replicate the permissible investments outlined in the State Statutes. During the year ended December 31, 2018 and 2017, there were no significant changes to the investment policy.

The Plan's investment policy in accordance with the Illinois Compiled Statutes establishes the following target allocation across asset classes:

		Long-term
	Target	Expected Real
Asset Class	Allocation %	Rate of Return
Domestic equities	32.00%	11.17%
International equities	27.00%	9.51%
Fixed income	21.00%	4.77%
Real estate funds	9.00%	9.77%
Hedge funds	10.00%	7.31%
Cash	1.00%	3.98%
Total investments	100.00%	

NOTE 5. INVESTMENTS (CONTINUED)

Long-Term Expected Rate of Return

The long-term expected rate of return on the Plan's investments was determined based on the results of an experience study performed by Conduent, Inc. The results of the experience study were adopted by the Board in April 2018. The investment return assumption was based on the current asset allocation of the Plan. In the experience study, Conduent developed best estimate ranges of expected future real rates of return (net of pension plan investment expense and inflation) for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates or arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of December 31, 2018 are listed in the previous table.

Annual Money-Weighted Rate of Return

The annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.31%) and 16.58% for the years ended December 31, 2018 and 2017, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Plan's investment policy is an average credit quality for each manager's total fixed income portfolio (corporate and U.S. Government holdings) of not less than A- by two out of three credit agencies (Moody's Investor Service, Standard & Poor's and/or Fitch). The following table presents a summarization of the Plan's credit quality ratings of investments at December 31, 2018 and 2017 as valued by Moody's Investors Service, Standard & Poor's and/or Fitch:

Type of Investment	Rating	<u>2018</u>	<u>2017</u>
U.S. Government and government agency obligations	Aaa/AA	\$ 5,477,851	<u>\$</u>
Corporate bonds	A/A Aa/AA A/BBB Baa/A	\$ 2,500,570 360,313 259,147 232,366 \$ 3,352,396	\$ - - - - - \$ -
Commingled fixed income fund	Not Rated	\$ 28,910,652	\$ 35,051,663
Short-term investment	Not Rated	\$ 4,140,867	\$ 5,574,696

NOTE 5. INVESTMENTS (CONTINUED)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The Plan's investment policy for duration for each manager's total fixed income portfolio is within plus or minus 30% of the duration for the fixed income performance benchmark (*Bloomberg Barclays US Aggregate Fixed Income*, which was 5.87 years at December 31, 2018 and 5.98 years at December 31, 2017). The following table presents a summarization of the Plan's debt investments at December 31, 2018 and 2017 using the segmented time distribution method:

Type of Investment	<u>Maturity</u>	<u>2018</u>	<u>2017</u>
U.S. Government and government agency			
obligations	< 1 year 1 - 5 years	\$ 3,550,082 1,927,769	\$ -
	1 - 3 years	\$ 5,477,851	<u>-</u>
Corporate bonds	1 - 5 years	\$ 3,352,396	\$ -
Commingled fixed income fund	5-10 years	\$ 28,910,652	\$ 35,051,663
Short-term investment	< 1 year	\$ 4,140,867	\$ 5,574,696

NOTE 5. INVESTMENTS (CONTINUED)

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Plan's exposure to foreign currency risk at December 31, 2018 and 2017 is as follows:

Type of Investment	Fair Value (USD) 2018		(USD)		Fair Value (USD) 2017
U.S. and international equities					
British pound sterling	\$	5,106,861	\$	9,619,912	
Canadian dollar		2,772,307		3,381,223	
Danish krone		766,110		1,016,739	
European euro		5,706,269		12,030,897	
Hong Kong Dollar		797,997		-	
Israeli shekel		342,047		1,255,544	
Japanese yen		2,882,240		8,982,474	
New Zealand dollar		361,097		832,118	
Norwegian krone		386,528		1,009,225	
Singapore dollar		557,923		903,704	
Swedish krona		1,211,736		2,220,062	
Swiss franc		964,774		1,491,797	
U.S. dollar		61,500,814		69,671,257	
Total U.S. and international equities	\$	83,356,704	\$	112,414,952	

For the years ended December 31, 2018 and 2017, net realized gain on investments sold, reflecting the difference between the proceeds received and cost value of securities sold, was \$17,527,925 and \$9,887,995 respectively. These amounts are included in the net appreciation (depreciation) in fair value of investments as reported on the combining statements of changes in pension plan fiduciary net position and postemployment healthcare plan net position. The calculation of realized gains and losses is independent of the calculation of net appreciation in the fair value of plan investments. Investments purchased in a previous year and sold in the current year result in their realized gains and losses being reported in the current year and their net appreciation in plan assets being reported in both the current year and the previous years.

Derivatives

A derivative instrument is an instrument or contract whose value is derived from that of other financial instruments such as stock, bonds and commodities, interest rates or a market index. The Plan's investments in derivative instruments are immaterial to the financial statements. The Plan also holds interests in collective funds, hedge funds, and private equity funds, which may engage in derivative transactions.

NOTE 6. FAIR VALUE MEASUREMENTS

GASB Statement No. 72, *Fair Value Measurement and Application*, established a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described below:

Basis of Fair Value Measurement

Level 1	Unadjusted quoted prices in active markets that are accessible at the measurement date for identical, unrestricted assets or liabilities
Level 2	Quoted prices in markets that are not considered to be active or financial instruments for which all significant inputs are observable, either directly or indirectly
Level 3	Prices or valuations that require inputs that are both significant to the fair value measurement and unobservable

The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Plan has the following recurring fair value measurements as of December 31, 2018 and 2017:

		Fair Value Measurements at 12/31/2018 Using				8 Using	
			Quoted				
			Prices in				
			Active	5	Significant		
]	Markets for		Other	Sig	gnificant
			Identical	(Observable	Unc	bservable
			Assets		Inputs	:	Inputs
	 Total		(Level 1)		(Level 2)	(I	Level 3)
Investments by fair value level							
U.S. and international equities	\$ 83,356,704	\$	83,356,704	\$	-	\$	-
U.S. Government and government							
agency obligations	5,477,851		-		5,477,851		-
Corporate bonds	3,352,396		-		3,352,396		
Exchange traded funds	 907,930		907,930		-		
Total investments by fair value level	93,094,881	\$	84,264,634	\$	8,830,247	\$	
Investments measured at net asset value	 93,515,003						
Total investments at fair value	\$ 186,609,884						

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

		Fair Value Measurements at 12/31/2017 Using		
		Quoted		
		Prices in		
		Active	Significant	
		Markets for	Other	Significant
		Identical	Observable	Unobservable
		Assets	Inputs	Inputs
	Total	(Level 1)	(Level 2)	(Level 3)
Investments by fair value level				
U.S. and international equities	\$ 112,414,952	\$ 112,414,952	\$ -	\$ -
Exchange traded funds	4,315,663	4,315,663		
	116,730,615	\$ 116,730,615	\$ -	\$ -
Investments measured at net asset value	90,365,514			
Total investments at fair value	\$ 207,096,129			

Level 1 Measurements

U.S. and international equities and exchange traded funds are traded in active markets on national and international securities exchanges and are valued at closing prices on the measurement date.

Level 2 Measurements

U.S. Government and government agency obligations and corporate bonds are generally valued by benchmarking model-derived prices to quoted market prices and trade data for identical or comparable securities. To the extent that quoted prices are not available, fair value is determined based on a valuation model that include inputs such as interest rate yield curves and credit spreads. Securities traded in markets that are not considered active are valued based on quoted market prices, broker to dealer quotations, or alternative pricing sources with reasonable levels of price transparency. Securities that trade infrequently and therefore have little or no price transparency are valued using the investment manager's best estimates.

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

The valuation methods for investments measured at net asset value (NAV) are presented on the following table:

		Fair V	alue	Unfunded	Redemption Frequency	Redemption Notice
	1:	2/31/2018	12/31/2017	Commitments	(If Eligible)	Period
Investments measured at net asset value:						
Collective international equity funds (1)						
Lazard/Wilmington Emerging						
Markets Sudan Free Portfolio	\$	7,369,714	\$ 14,607,348	-	Daily	N/A
State Street Global Advisory						
MCSI ACWI EX		16,649,300	-		Bi-monthly	N/A
Commingled fixed income fund (2)						
EB DV Non-SL Aggregate						
Bond Index Fund		28,910,652	35,051,663	-	Daily	N/A
Hedge fund (3)						
Burnham Harbor Fund Ltd.		22,287,105	21,691,553	-	Monthly	95 days
Real estate funds (4)						
JPMCB Strategic Property Fund		7,380,780	7,105,673	-	Quarterly	45 days
PRISA Separate Account		6,776,585	6,334,581	-	Quarterly	90 days
Short-term investment (5)						
BNY Mellon EB Temporary						
Investment Fund		4,140,867	5,574,696	-	Daily	N/A
Total investments measured						
at net asset value	\$	93,515,003	\$ 90,365,514			

- (1) <u>Collective international equity funds</u> The funds' investment objectives are to achieve long-term capital appreciation by investing primarily in equity and equity-related securities of issuers that are located, or do significant business, in international and emerging market countries. The fair values of the investments in the funds have been determined using the NAV per share of the investment.
- (2) <u>Commingled fixed income fund</u> The fund's investment objective is to track the performance of the Barclays U.S. Aggregate Index. The fair value of the investment in the fund has been determined using the NAV per share of the investment.
- (3) <u>Hedge fund</u> The fund was organized for the primary purpose of developing and actively managing an investment portfolio of non-traditional portfolio managers. The fair value of the investment in the fund has been determined using the NAV per share of the investment.

NOTE 6. FAIR VALUE MEASUREMENTS (CONTINUED)

- (4) Real estate funds These investments include a commingled pension trust fund and an insurance company separate account that are both designed as funding vehicles for tax-qualified pension plans. Their investments are comprised primarily of real estate investments either directly owned or through partnership interests and mortgage and other loans on income producing real estate. The fair values of the investments in this type have been determined using the NAV per share (or its equivalent) of the investments. Due to the nature of the investments and available cash on hand, significant redemptions in this type of investment may at times be subject to additional restrictions.
- (5) <u>Short-term investment</u> This investment's objective is to invest in short-term investments of high quality and low risk to protect capital while achieving investment returns. The fair value of the investment in the fund has been determined using the NAV per share of the investment.

NOTE 7. SECURITIES LENDING

State Statutes and the investment policy permit the Plan to lend its securities to broker-dealers and other entities with a simultaneous agreement to return collateral for the same securities in the future. The Plan's custodian, acting as the lending agent, lends securities for collateral in the form of cash, U.S. Government obligations and irrevocable letters of credit equal to 102% of the fair value of domestic securities plus accrued interest and 105% of the fair value of foreign securities plus accrued interest.

The Plan does not have the right to sell or pledge securities received as collateral unless the borrower defaults. The average term of securities loaned was 96 days for 2018 and 102 days for 2017; however, any loan may be terminated on demand by either the Plan or the borrower. Cash collateral is invested in a separately managed portfolio, which had an average weighted maturity at December 31, 2018 and 2017 of 1 and 2 days, respectively.

As of December 31, 2018 and 2017, the fair value (carrying amount) of loaned securities was \$6,293,648 and \$10,775,607 respectively. As of December 31, 2018 and 2017, the fair value (carrying amount) of cash collateral received by the Plan was \$1,908,473 and \$5,865,002 respectively. The cash collateral is included as an asset and a corresponding liability on the combining statements of pension plan fiduciary net position and postemployment healthcare plan net position. As of December 31, 2018 and 2017, the fair value (carrying amount) of noncash collateral received by the Plan was \$4,574,747 and \$5,178,759 respectively.

Although the Plan's securities lending activities are collateralized as described above, they involve both market and credit risk. In this context, market risk refers to the possibility that the borrower of securities will be unable to collateralize the loan upon a sudden material change in the fair value of the loaned securities. Credit risk refers to the possibility that counterparties involved in the securities lending program may fail to perform in accordance with the terms of their contracts.

NOTE 7. SECURITIES LENDING (CONTINUED)

Indemnification deals with the situation in which a client's securities are not returned due to the insolvency of a borrower. The contract with the lending agent requires indemnification to the Plan if borrowers fail to return the securities or fail to pay the Plan for income distributions by the issuers of securities while the securities are on loan.

A summary of securities loaned at fair value as of December 31, 2018 and 2017 is as follows:

	<u>2018</u>	<u>2017</u>
Securities loaned - backed by cash collateral		
U.S. and international equities	\$ 1,210,993	\$ 2,265,059
Exchanged traded funds	 602,013	 3,462,160
Total securities loaned -		
backed by cash collateral	 1,813,006	 5,727,219
Securities loaned - backed by non-cash collateral		
U.S. and international equities	 4,480,642	 5,048,388
Total securities loaned -		
backed by non-cash collateral	 4,480,642	 5,048,388
Total	\$ 6,293,648	\$ 10,775,607

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY

Plan Description

The Plan administers a Postemployment Group Healthcare Benefit Plan (PGHBP), a single-employer defined benefit postemployment healthcare plan. The PGHBP is administered in accordance with Chapter 40, Article 5/10 of the Illinois Compiled Statutes, which assigns the authority to establish and amend benefit provisions to the Plan's Board of Trustees. The PGHBP provides a healthcare benefit to annuitants of the Forest Preserve District of Cook County, Illinois (the employer) who elect to participate in the PGHBP.

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)

Plan Description (continued)

At December 31, 2018 and 2017, participants consisted of the following:

	<u>2018</u>	<u>2017</u>
Active members	536	548
Inactive plan members or beneficiaries currently receiving benefit payments	356	349
Inactive plan members entitled to but		
not yet receiving benefit payments	33	30
Total	925	927

Benefits Provided - The PGHBP provides healthcare and vision benefits for annuitants and their dependents.

Contributions - The PGHBP is funded on a "pay-as-you-go" basis. The employee and spouse annuitants pay between 38% - 48% and 51% - 61%% of the annual medical costs, respectively, depending upon medicare eligibility and coverage type. The remaining costs are funded by an allocation from the Plan.

Method of Accounting - The PGHBP's financial statements have been combined with the Plan's financial statements and are presented using the accrual basis of accounting. Healthcare expenses are recognized when incurred and estimable.

Employer's Net Postemployment Healthcare Liability

The components of the employer's net postemployment healthcare liability at December 31, 2018 and 2017 were as follows:

	<u>2018</u>	<u>2017</u>
Total postemployment healthcare liability	\$ 35,850,239	\$ 49,170,148
Plan fiduciary net position		
Employer's net postemployment healthcare liability	\$ 35,850,239	\$ 49,170,148
Plan fiduciary net position as a percentage of the		
total postemployment healthcare liability	0.00%	<u>0.00</u> %

Contributions for postemployment healthcare benefits are made on a "pay-as-you-go" basis. There are no dedicated assets for healthcare benefits resulting in a 0.00% funded ratio.

See the schedule of changes in the employer's net postemployment healthcare liability and related ratios in the required supplementary information for additional information related to the funded status of the PGHBP.

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)

The net postemployment healthcare liability was determined by actuarial valuation performed as of December 31, 2018 using the following actuarial methods and assumptions:

Actuarial valuation date Actuarial cost method	December 31, 2018 Entry Age Normal	December 31, 2017 Entry Age Normal
Actuarial assumptions:		
Inflation Salary increases Health care cost trend rates	2.75% per year 3.50% to 8.00%, based on age 7.25% in the first year, decreasing by .25% per year until an ultimate rate of 4.75% is reached for pre- medicare. 5.75% in the first year, decreasing by .25% until an ultimate rate of 4.75% is reached for post-medicare	2.75% per year 3.50% to 8.00%, based on age 7.25% in the first year, decreasing by .25% per year until an ultimate rate of 4.75% is reached for pre-medicare. 5.75% in the first year, decreasing by .25% until an ultimate rate of 4.75% is reached for post-
Mortality	RP-2014 Blue Collar Mortality Table, base year 2006, Buck (Formerly Conduent) Modified MP-2017 projection scale	medicare RP-2014 Blue Collar Mortality Table, base year 2006, Conduent Modified MP-2017 projection scale

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study conducted by Buck (Formerly Conduent, Inc.) over the period 2013 through 2016.

Discount Rate

The blended discount rate used to measure the total postemployment healthcare liability at December 31, 2018 and 2017 was 4.13% and 3.16% respectively. The projection of cash flows used to determine the discount rate assumed that the employer's contributions will continue to follow the current funding policy. Based on this assumption, the Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current plan members. Municipal bond rates of 4.13% and 3.16% at December 31, 2018 and 2017, respectively, and the long-term investment rate of return of 0% were used in the development of the blended discount rates. The municipal bond rates are based on the S&P Municipal Bond 20 Year High Grade Rate Index.

NOTE 8. EMPLOYER'S POSTEMPLOYMENT HEALTHCARE LIABILITY (CONTINUED)

Sensitivity of the Net Postemployment Healthcare Liability to Changes in the Discount Rate

The following is an analysis of the net postemployment healthcare liability's sensitivity to changes in the discount rate at December 31, 2018 and 2017. The following table presents the net postemployment healthcare liability of the employer using the blended discount rate as well as the employer's net postemployment healthcare liability calculated using a discount rate 1 percent lower and 1 percent higher than the current discount rate:

		Current	
		Discount	
	1% Decrease	Rate	1% Increase
Net postemployment healthcare liability	3.13%	4.13%	<u>5.13</u> %
as of December 31, 2018	\$ 41,863,281	\$ 35,850,239	\$ 31,047,940
		Current	
		Discount	
	1% Decrease	Rate	1% Increase
Net postemployment healthcare liability	<u>2.16</u> %	<u>3.16</u> %	<u>4.16</u> %
as of December 31, 2017	\$ 57,652,626	\$ 49,170,148	\$ 42,430,686

Sensitivity of the Net Postemployment Healthcare Liability to Changes in the Health Care Cost Trend Rate

The following is an analysis of the net postemployment healthcare liability's sensitivity to changes in the health care cost trend rate at December 31, 2018 and 2017. The following table presents the net postemployment healthcare liability of the employer using the health care cost trend rate as well as the employer's net postemployment healthcare liability calculated using a health care cost trend rate 1 percent lower and 1 percent higher than the current health care cost trend rate:

		Health Care Cost Trend	
Net postemployment healthcare liability as of December 31, 2018	1% Decrease	Rate	1% Increase
	\$ 30,416,653	\$ 35,850,239	\$ 42,881,818
		Health Care Cost Trend	
Net postemployment healthcare liability as of December 31, 2017	1% Decrease	Rate	1% Increase
	\$ 41,718,370	\$ 49,170,148	\$ 58,862,959

NOTE 9. RELATED PARTY TRANSACTIONS

The Plan has common Trustees and shares office space with the Cook County Fund. The Plan reimburses the Cook County Fund for shared administrative services provided by the Cook County Fund. During the years ended December 31, 2018 and 2017, the Cook County Fund allocated administrative expenditures of \$99,627 and 109,430 respectively.

As of December 31, 2018 and 2017, the Plan owes the Cook County Fund \$381,010 and \$359,334 respectively. These amounts include plan transfers of Plan members transferring from one plan to another.

NOTE 10. PRONOUNCEMENTS ISSUED NOT YET EFFECTIVE

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations and establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. Statement No. 83 is effective for the Plan's fiscal year ending December 31, 2019.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. Statement No. 84 improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. Statement No. 84 is effective for the Plan's fiscal year ending December 31, 2019.

In June 2017, GASB issued Statement No. 87, *Leases*. Statement No. 87 was issued to improve accounting and financial reporting for leases by governments. This Statement increases the usefulness of governmental financial statements by requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases. Statement No. 87 establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Statement No. 87 is effective for the Plan's fiscal year ending December 31, 2020.

In June 2017, GASB issued Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements. Statement No. 88 was issued to improve the information that is disclosed in notes to government financial statements related to debt. This Statement also clarifies which liabilities governments should include when disclosing information related to debt. Statement No. 88 is effective for the Plan's fiscal year ending December 31, 2019.

In June 2018, GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. Statement No. 89 was issued to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and simplify accounting for interest cost incurred before the end of a construction period. Statement No. 89 is effective for the Plan's fiscal year ending December 31, 2020.

NOTE 10. PRONOUNCEMENTS ISSUED NOT YET EFFECTIVE (CONTINUED)

In August 2018, GASB issued Statement No. 90, *Major Equity Interests - An Amendment of GASB Statements No. 14 and No.61*. Statement No. 90 was issued to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. Statement No. 90 is effective for the Plan's fiscal year ending December 31, 2019.

In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*. Statement No. 91 was issued to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. Statement No. 91 is effective for the Plan's fiscal year ending December 31, 2021.

The Plan is currently evaluating the impact of adopting the aforementioned GASB Statements.

NOTE 11. SUBSEQUENT EVENT

The Cook County Fund has been named as a defendant in a class action litigation, entitled *Lori G. Levin, et. al., v. The Retirement Board of the County Employees' and Officers' Annuity and Benefit Fund of Cook County,* in which the plaintiff seeks, on behalf of herself and similarly situated annuitants, the ability to purchase health insurance administered by the Cook County Fund, despite her ineligibility under the Board's policy. On June 7, 2019, the Appellate Court reversed the order of the Circuit Court of Cook County affirming the Board's decision denying Ms. Levin's participation in the health insurance program administered by the Cook County Fund. The Cook County Fund has not yet determined what, if any, further legal action it intends to take and no reasonable estimate of the financial impact arising out of the decision can be made on the Fund at this time.



REQUIRED SUPPLEMENTARY INFORMATION - PENSION

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET PENSION LIABILITY AND RELATED RATIOS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total pension liability					
Service cost	\$ 9,426,212	\$ 10,698,297	\$ 11,224,976	\$ 9,656,955	\$ 9,575,195
Interest	19,182,488	20,384,471	19,482,189	19,471,424	18,880,782
Difference between expected and actual experience	608,525	(1,344,952)	(6,776,942)	(270,033)	-
Changes of assumptions	(26,452,372)	(21,473,767)	(26,186,535)	28,495,220	-
Expected benefit payments, including refunds of employee contributions	(17,817,279)	(16,670,896)	(16,462,185)	(15,920,776)	(15,805,217)
Net change in total pension liability	(15,052,426)	(8,406,847)	(18,718,497)	41,432,790	12,650,760
Total pension liability					
Beginning of year	430,452,619	438,859,466	457,577,963	416,145,173	403,494,413
End of year	\$ 415,400,193	\$ 430,452,619	\$ 438,859,466	\$ 457,577,963	\$ 416,145,173
Plan fiduciary net position					
Contributions - employer	\$ 3,481,281	\$ 2,239,632	\$ 1,971,946	\$ 1,763,345	\$ 1,520,316
Contributions - employee	3,127,980	3,300,222	3,184,051	2,771,533	2,645,164
Net investment income (loss)	(8,422,851)	30,500,015	10,477,792	2,549,975	13,525,606
Expected benefit payments, including refunds of employee contributions	(17,817,279)	(16,670,896)	(16,462,185)	(15,920,776)	(15,805,217)
Administrative expenses	(159,489)	(160,418)	(157,577)	(143,953)	(142,067)
Other	(182,512)	(40,007)	(133,999)	(6,928)	(175,370)
Net change in plan fiduciary net position	(19,972,870)	19,168,548	(1,119,972)	(8,986,804)	1,568,432
Plan fiduciary net position					
Beginning of year	210,370,946	191,202,398	192,322,370	201,309,174	199,740,742
End of year	\$ 190,398,076	\$ 210,370,946	\$ 191,202,398	\$ 192,322,370	\$ 201,309,174
Employer's net pension liability	\$ 225,002,117	\$ 220,081,673	\$ 247,657,068	\$ 265,255,593	\$ 214,835,999
Plan fiduciary net position as a percentage of the total pension liability	<u>45.83</u> %	<u>48.87</u> %	43.57%	42.03%	<u>48.37</u> %
Covered payroll	\$ 34,071,319	\$ 35,078,173	\$ 34,509,011	\$ 32,007,657	\$ 29,811,912
Employer's net pension liability as a percentage of covered payroll	660.39%	627.40%	717.66%	828.73%	720.64%
					

Note:

This schedule is intended to show information for ten years.

The additional years' information will be displayed as it becomes available.

REQUIRED SUPPLEMENTARY INFORMATION - PENSION

SCHEDULE OF EMPLOYER CONTRIBUTIONS AND RELATED NOTES

LAST TEN FISCAL YEARS

	2018	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Actuarially determined contribution	\$ 10,678,782	\$ 10,230,872	\$ 10,166,661	\$ 10,921,946	\$ 9,608,247	\$ 8,590,721	\$ 7,626,778	\$ 4,498,036	\$ 3,329,502	\$ 2,809,494
Contributions in relation to the actuaria determined contribution Contribution deficiency	(3,481,281) \$ 7,197,501	(2,242,489) \$ 7,988,383	(1,971,946) \$ 8,194,715	(1,763,345) \$ 9,158,601	(1,520,316) \$ 8,087,931	(1,403,628) \$ 7,187,093	(2,117,976) \$ 5,508,802	(2,457,405) \$ 2,040,631	(1,333,140) \$ 1,996,362	(1,282,642) \$ 1,526,852
Covered payroll	\$ 34,071,319	\$ 35,078,173	\$ 34,509,011	\$ 32,007,657	\$ 29,811,912	\$ 29,485,857	\$ 26,252,071	\$ 22,678,566	\$ 24,397,376	\$ 24,967,115
Contributions as a percentage of covered payroll	10.22%	6.39%	<u>5.71</u> %	<u>5.51</u> %	5.10%	4.76%	8.07%	10.84%	5.46%	<u>5.14</u> %

Notes to Schedule

Actuarially determined contribution rates are calculated as of December 31, one year prior to the fiscal year in which contributions are reported.

Valuation Date: December 31, 2018

Methods and assumptions used to

determine contribution rates:

Actuarial cost method Entry Age Normal Amortization method Level Dollar - Open

Remaining amortization period 30 years

Asset valuation method Five Year Smoothed Average Market Inflation 2.75% per year, compounded annually Salary increases 3.50% to 8.00%, based on age Investment rate of return 7.25% per year, compounded annually

Retirement age Based on actual past experience, assume all employees retire by age 80 (Tier 1 participants) and 75 (Tier 2 participants)

Mortality RP-2014 Blue Collar Mortality Table, base year 2006, Buck Modified MP-2017 projection scale

Postretirement annuity increases Tier 1 participants - 3.0% compounded annually.

Tier 2 participants - the lesser of 3.0% or one half of the increase in the Consumer Price Index.

REQUIRED SUPPLEMENTARY INFORMATION - PENSION

SCHEDULE OF INVESTMENT RETURNS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Annual money-weighted rate of return, net of investment expense	-4.31%	16.58%	5.67%	1.50%	7.10%

Note:

This schedule is intended to show information for ten years.

The additional years' information will be displayed as it becomes available.

Required Supplementary Information - Postemployment Healthcare					
REQUIRED SUPPLEMENTARY INFORMATION - POSTEMPLOYMENT HEALTHCARE					
Required Supplementary Information - Postemployment Healthcare					
REQUIRED SUPPLEMENTARY INFORMATION - POSTEMPLOYMENT HEALTHCARE					
	REQUIRED SUPP	PLEMENTARY INFOR	RMATION - POST	EMPLOYMENT HE	CALTHCARE

REQUIRED SUPPLEMENTARY INFORMATION - POSTEMPLOYMENT HEALTHCARE

SCHEDULE OF CHANGES IN THE EMPLOYER'S NET POSTEMPLOYMENT HEALTHCARE LIABILITY AND RELATED RATIOS

	<u>2018</u>	<u>2017</u>
Total postemployment healthcare liability		
Service cost	\$ 2,197,459	\$ 2,349,531
Interest	1,613,714	1,937,384
Changes in benefit terms	(7,184,763)	(1,738,947)
Difference between expected and actual experience	(2,029,921)	(611,268)
Changes of assumptions	(7,310,288)	(1,979,137)
Benefit payments	(606,110)	(1,305,075)
Net change in total postemployment healthcare liability	(13,319,909)	(1,347,512)
Total postemployment healthcare liability		
Beginning of year	49,170,148	50,517,660
End of year	\$ 35,850,239	\$ 49,170,148
Plan fiduciary net position		
Contributions - employer	\$ 606,110	\$ 1,305,075
Benefit payments - net	(606,110)	(1,305,075)
Net change in plan fiduciary net position	-	-
Plan fiduciary net position		
Beginning of year		
End of year	\$ -	\$ -
Employer's net postemployment healthcare liability	\$ 35,850,239	\$ 49,170,148
Plan fiduciary net position as a percentage of the total postemployment healthcare liability	0.00%	<u>0.00</u> %
Covered payroll	\$ 34,071,319	\$ 35,078,173
Employer's net postemployment healthcare liability as a percentage of covered payroll	105.22%	<u>140.17</u> %

Note:

This schedule is intended to show information for ten years.

The additional years' information will be displayed as it becomes available.

REQUIRED SUPPLEMENTARY INFORMATION - POSTEMPLOYMENT HEALTHCARE

SCHEDULE OF EMPLOYER CONTRIBUTIONS AND RELATED NOTES

LAST TEN FISCAL YEARS

		<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Actuarially determined contribution	\$	3,353,628	\$ 4,681,598	\$ 5,099,567	\$ 4,637,519	\$ 4,641,151	\$ 4,234,545	\$ 3,541,064	\$ 3,830,933	\$ 3,876,537	\$ 3,490,173
Contributions in relation to the actuaria determined contribution Contribution deficiency	ılly	(606,110) 2,747,518	(1,305,075) \$ 3,376,523	(1,419,435) \$ 3,680,132	(1,698,692) \$ 2,938,827	(1,616,436) \$ 3,024,715	(1,459,517) \$ 2,775,028	(991,000) \$ 2,550,064	(798,204) \$ 3,032,729	(1,326,894) \$ 2,549,643	(1,261,052) \$ 2,229,121
Covered payroll	\$	34,071,319	\$ 35,078,173	\$ 34,512,652	\$ 32,007,657	\$ 29,811,912	\$ 29,485,857	\$ 26,252,071	\$ 22,678,566	\$ 24,397,376	\$ 24,967,115
Contributions as a percentage of covered payroll		1.78%	3.72%	4.11%	5.31%	5.42%	4.95%	3.77%	3.52%	5.44%	<u>5.05</u> %

Notes to Schedule

Actuarially determined contribution rates are calculated as of December 31, one year prior to the fiscal year in which contributions are reported.

Valuation Date: December 31, 2018

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Normal
Amortization method Level Dollar - Open

Remaining amortization period 30 years

Inflation 2.75% per year

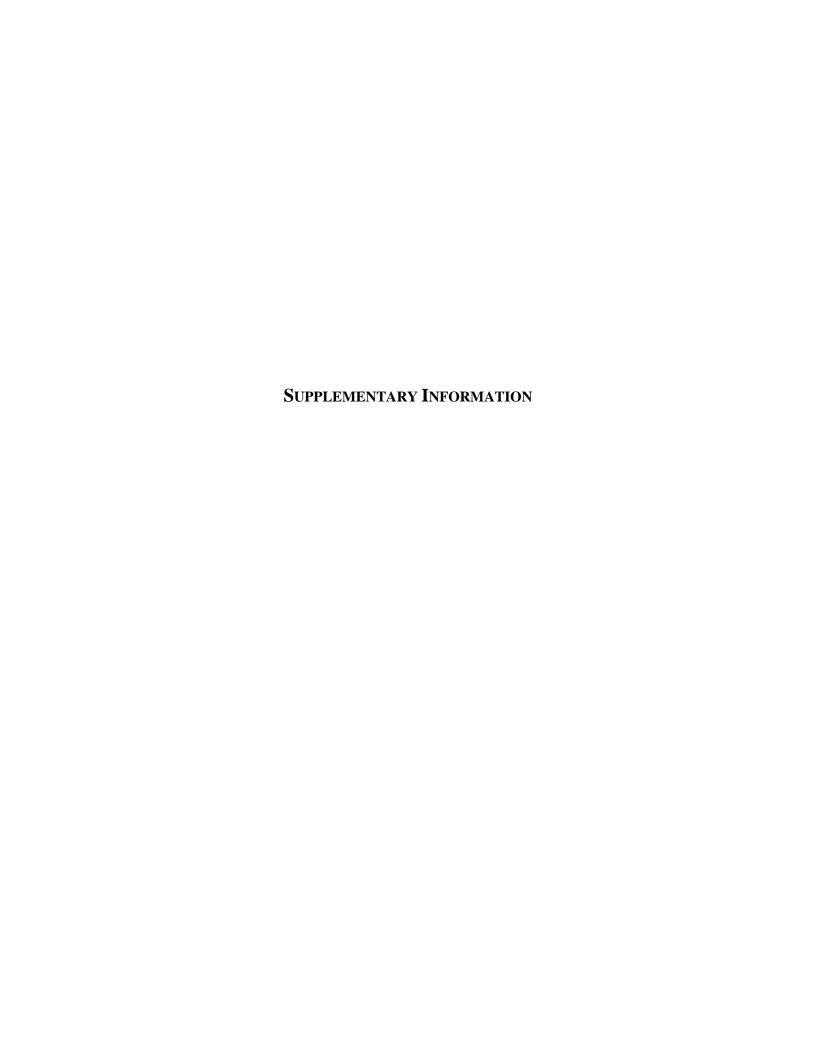
Salary increases 3.50% to 8.00%, based on age

Health care cost trend rate 7.25% in the first year, decreasing by .25% per year until an ultimate rate of 4.75% is reached for pre-medicare

5.75% in the first year, decreasing by .25% until an ultimate rate of 4.75% is reached for post-medicare.

Retirement Rates Based on actual past experience, assume all employees retire by age 80 (Tier 1 participants) and 75 (Tier 2 participants)

Mortality RP-2014 Blue Collar Mortality Table, base year 2006, Buck Modified MP-2017 projection scale



SCHEDULES OF ADMINISTRATIVE EXPENSES AND PROFESSIONAL AND CONSULTING FEES

YEARS ENDED DECEMBER 31, 2018 AND 2017

	<u>2018</u>	<u>2017</u>
Administrative expenses		
Administrative expenses allocated from County		
Employees' and Officers' Annuity and Benefit		
Fund of Cook County	\$ 99,627	\$ 109,430
Affordable care insurance fee	857	2,857
Bank charges	10,156	9,911
Election expense	-	2,296
Membership	1,435	435
Professional and consulting fees	39,414	30,346
Regulatory filing fees	8,000	8,000
Total	\$ 159,489	\$ 163,275
Professional and consulting fees		
Actuarial service	\$ 3,104	\$ 2,300
Audit	27,930	21,100
Consulting	2,736	2,045
Legal	4,712	3,989
Lobbyist	932	912
Total	\$ 39,414	\$ 30,346

SCHEDULES OF INVESTMENT EXPENSES

YEARS ENDED DECEMBER 31, 2018 AND 2017

	<u>2018</u>	<u>2017</u>
Investment manager expense		
Blackstone Alternative Asset Management	\$ 223,907	\$ 213,582
Channing Capital Management	68,194	85,300
Garcia Hamilton & Associates, L.P.	11,251	-
J.P. Morgan Asset Management	58,004	60,197
Lazard Asset Management, LLC	98,891	110,586
LM Capital Group, LLC	-	10,073
Mellon Capital	7,360	7,102
Prudential Real Estate Investors	52,615	49,186
RhumbLine Advisers	3,426	3,178
State Street Global Advisors	2,213	-
William Blair & Company	106,791	118,898
Total investment manager expenses	632,652	658,102
Investment consulting fees		
Callan Associates Inc.	8,689	8,997
Investment custodian fees		
BNY Mellon	9,001	7,200
Total investment expenses	\$ 650,342	\$ 674,299

ADDITIONS BY SOURCE

Net Investment and Net Securities Lending Employee Year Ended Employer Income Other Total December 31, Contributions Contributions <u>(2)</u> Additions <u>(1)</u> 2013 159,383 \$ 2,863,145 \$ 2,687,211 30,383,512 \$ 36,093,251 \$ 3,136,752 2014 \$ 2,645,164 \$ 13,525,606 204,853 \$ 19,512,375 3,462,037 \$ 2,771,533 \$ 2015 2,549,975 \$ 240,278 \$ 9,023,823 3,391,381 \$ 3,184,051 \$ 10,477,792 \$ 317,217 2016 \$ 17,370,441 2017 3,544,707 \$ 3,300,222 \$ 30,500,015 \$ 598,522 \$ 37,943,466 2018 \$ 4,087,391 \$ 3,127,980 (8,422,851)\$ 946,166 (261,314)

DEDUCTIONS BY TYPE

V F 1 1			-	Employee Fransfers	A 1	, ,-	T 4 1
Year Ended			1	to (from)	Aar	ninistrative	Total
December 31,	<u>Benefits</u>	Refunds	County Fund	Fund Expenses Deductions			
2013	\$ 15,668,207	\$ 958,707	\$	(106,012)	\$	119,019	\$ 16,639,921
2014	\$ 16,664,869	\$ 961,637	\$	175,370	\$	142,067	\$ 17,943,943
2015	\$ 17,212,396	\$ 635,908	\$	18,370	\$	143,953	\$ 18,010,627
2016	\$ 17,458,251	\$ 740,586	\$	133,999	\$	157,577	\$ 18,490,413
2017	\$ 18,002,969	\$ 554,417	\$	54,257	\$	163,275	\$ 18,774,918
2018	\$ 18,286,045	\$ 1,083,510	\$	182,512	\$	159,489	\$ 19,711,556

^{1 -} Includes realized and unrealized net gain or loss on investments and net securities lending income.

^{2 -} Includes EGWP/Medicare Part D, prescription plan rebates and miscellaneous income.

SCHEDULE OF EMPLOYER CONTRIBUTIONS RECEIVABLE

DECEMBER 31, 2018

								Net
Contribution	Contri	ibutions	Uncollected				Co	ontributions
<u>Year</u>	Receivable		Balance		Reserved		Receivable	
2017	\$	-	\$	-	\$	-	\$	-
2018	\$ 4,1	139,266	4,	139,266		111,748		4,027,518
			\$ 4,	139,266	\$	111,748	\$	4,027,518

Note:

Employer contributions are funded primarily through property taxes levied by the Forest Preserve District of Cook County, Illinois.